

File #:

62-116395

Serial Scope:

429 only Part 1 of 2

- 2 - Mr. J. A. Mintz
(1 - Mr. J. B. Hotis)
- 1 - Mr. W. R. Wannall

The Attorney General

July 18, 1975

Director, FBI

- 1 - Mr. W. O. Cregar
- 1 - Mr. K. A. Mendenhall

**UNITED STATES SENATE SELECT COMMITTEE
ON INTELLIGENCE ACTIVITIES (SSC)**

Reference is made to a letter from the SSC dated May 14, 1975, with attached appendices, requesting certain documents and other information from the FBI.

Attached for your approval and forwarding to SSC is an original of a memorandum which responds to two of the requests contained in above SSC letter.

A copy of the memorandum is being furnished for your records.

It should be noted documents which will be made available for review to SSC personnel at FBIHQ pursuant to this request set forth information pertaining to the Department's Portfolio concerning the Program for Apprehension and Detention of Persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States, and also to Presidential Emergency Action Documents. These documents are classified up to and including "Top Secret," with original classifying authority stemming from the Department. The decision as to whether or not documents relating to above cited Programs should be declassified at this time is being left to the Department.

Also enclosed for your review and consideration are 28 Department communications which were furnished this Bureau over a period of years, which documents are a part of the material being made available for review by SSC personnel in

UNRECORDED COPY FILED IN 100-398030-35606

- Assoc. Dir. _____
- Dep. AD Adm. _____
- Dep. AD Inv. **62-116395**
- Asst. Dir.:
- Admin. _____
- Comp. Syst. **1 - 100-356062**
- Ext. Affairs **1 - 100-398030**
- Files & Com. _____
- Gen. Inv. **KAM:ekw**
- Ident. _____
- Inspection **(11)**
- Intell. _____
- Laboratory _____
- Plan. & Eval. _____
- Spec. Inv. _____
- Training _____
- Legal Coun. _____
- Telephone Rm. _____
- Director Sec'y _____

MDR-16 REC-88
 ALL INFORMATION CONTAINED
 HEREIN IS UNCLASSIFIED
 DATE **10-16-00** BY **SP2AJM/KW**
62-116395-429
3 JUL 30 1975

ENCLOSURE

JBA
PMA

MAIL ROOM

TELETYPE UNIT

84 JUL 31 1975

W. O. CREGAR
4063
OTA

The Attorney General

response to their request. Approval by you of enclosed Bureau memorandum for transmission to the SSC will signify that you interpose no objection to above Department communications being reviewed by SSC personnel.

Enclosures (30)

1 - The Deputy Attorney General
Attention: K. William O'Connor
Special Counsel for
Intelligence Coordination

~~TOP SECRET~~

- 2 - Mr. J. A. Mintz
(1 - Mr. J. B. Hotis)
- 1 - Mr. W. R. Wannall
- 1 - Mr. W. O. Cregar

62-116395

July 17, 1975

1 - Mr. K. A. Mendenhall

**UNITED STATES SENATE SELECT COMMITTEE
TO STUDY GOVERNMENTAL OPERATIONS
WITH RESPECT TO INTELLIGENCE ACTIVITIES (SSC)**

**RE: FURTHER DOCUMENTS PERTAINING TO
THE FBI AND DEPARTMENT OF JUSTICE**

10-1660

INDICES

CLASSIFIED BY SP2 ALM/RW
DECLASSIFY ON: 25X 7

MDR/16

Reference is made to SSC letter, with attached appendices, dated May 14, 1975, to the Attorney General, requesting certain documents and other information from the FBI.

Appendix B, Part III, Item number 16 of referenced appendices, requests this Bureau to provide SSC Staff access to the following indices for the period 1960 to the present:

- a. Agitator Index
- b. Rabble Rouser Index ✓
- c. Key Activist list ✓
- d. List of "Action Groups"
- e. Security Index
- f. Administrative Index ✓
- g. All similar indices, lists or computer printouts

Appendix B, Part III, Item number 17 requests all memoranda and other materials concerning the origin, implementation, operation or termination of any of the above indices.

In response to above, the following is set forth for background in the same order as the request:

- Assoc. Dir. _____
- Dep. AD Adm. _____
- Dep. AD Inv. _____
- Asst. Dir.:
- Admin. _____
- Comp. Syst. _____
- Ext. Affairs _____
- Files & Com. _____
- Gen. Inv. _____
- Ident. _____
- Inspection _____
- Intell. _____
- Laboratory _____
- Plan. & Eval. _____
- Spec. Inv. _____
- Training _____
- Legal Coun. _____
- Telephone Rm. _____
- Director Sec'y _____

(a-b) On July 29, 1967, Executive Order 11365 establishing the National Advisory Commission on Civil Disorders was issued, and the FBI was given responsibility to provide information

ORIGINAL AND ONE COPY TO ATTORNEY GENERAL

KAM:ekw
(11)

~~TOP SECRET~~

SEE NOTE PAGE EIGHT

NATIONAL SECURITY INFORMATION
Unauthorized Disclosure
Subject to Criminal Sanctions

Classified by 6283
Exempt from GDS, Category 2+3
Date of Declassification Indefinite

MAIL ROOM TELETYPE UNIT

ENCLOSURE

62-116395-12 GPO 954-346

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

received from investigations and assistance to this Commission. To assist this Commission, this Bureau initiated the Rabble Rouser Index (RRI) on August 4, 1967, by SAC Letter 67-47. The RRI was maintained at FBI Headquarters (FBIHQ) and contained names, identifying data and pertinent background information on individuals identified as having demonstrated a propensity for fomenting racial discord. Only individuals of national prominence, and, in particular, those who traveled extensively, were to be included on the list. FBIHQ approved the placing of each name on the list. On November 23, 1967, the RRI was expanded to include agitators who attracted attention locally as well as nationally.

On March 21, 1968, FBI field offices were advised the RRI was renamed the Agitator Index (AI) as it more appropriately described the activities of those included on the list. During 1970, Bureau field offices were advised to delete from the AI individuals whose names also appeared on the Security Index.

On April 21, 1971, the AI was discontinued as it had served its purpose and the activities of many individuals formerly designated as agitators had changed. The Field was advised by SAC Letter 71-17, dated April 27, 1971, that the AI was being discontinued. All indices pertaining to the AI have been destroyed.

(c) The Key Activist program was instituted in 1968 in connection with the investigation of individuals who were extremely active and vocal in their statements denouncing the U. S. and calling for civil disobedience and other forms of unlawful and disruptive acts. Such individuals were designated as Key Activists, and specific guidelines were set forth for continued and extensive investigations of them. In April, 1969, an album containing pertinent background information and photographs of all Key Activists was furnished to all FBI Field offices and Legal Attaches, as an investigative aid. In February, 1975, the Key Activist program was discontinued. At no time did the number of individuals listed in the album number over 76.

(d) The term "Action Groups" was referred to in a communication from FBIHQ to the Special Agent in Charge at Atlanta, Georgia, and other offices involved in Ku Klux Klan investigations on September 2, 1964. This term referred to groups of individuals in Ku Klux Klan organizations who were identified through investigation as resorting to violence

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

or strong arm tactics to achieve their objectives. As these groups of individuals were identified, investigations were initiated on an individual basis. There has been no list or indices maintained by this Bureau on "Action Groups" as such.

(e) The Security Index (SI) of the FBI predates passage of the Internal Security Act of 1950, which legislation contained the Emergency Detention Act (EDA). A Presidential Directive dated September 6, 1939, provided that the FBI take charge of investigations in matters relating to espionage, sabotage, subversive activities and violation of the neutrality regulations. Following this Directive, a "Suspect List" was compiled at FBIHQ in November, 1939, as an internal administrative aid. Individuals included on this list consisted of primarily two large factions, those having Nazi sympathies and those having communist sympathies, and whose liberty during time of a national crisis would constitute a menace to the public peace and internal security of the U. S. This list was duplicated on 5 X 8 cards and maintained at FBIHQ and appropriate field offices. During 1940 the list of individuals which had been compiled became known as the "Custodial Detention List." To supplement information available at FBIHQ, the field was instructed to submit names of individuals who should be considered for the Custodial Detention List with data justifying their being placed on this list. Following extensive efforts by the FBI to obtain policy regarding this list, the Office of the Attorney General on April 21, 1941, provided a memorandum outlining the procedures for the FBI to follow in handling the list. The Attorney General requested this list be subdivided into those individuals to be arrested immediately on declaration of war; individuals recommended for release on bond, parole, or on whom travel restriction be imposed; and those strongly suspected and on whom surveillance should be continued.

The cards maintained on these individuals were initially referred to as "Internal Security Cards"; however, this was later changed to Security Index cards. Following World War II, all SI cards were cancelled at the FBI with the exception of those relating to communists, Russians, and individuals whose nationalistic tendencies resulted from ideological or organizational affiliations with Marxist groups.

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

As a result of the international situation in 1948, a Communist Index was established, as distinguished from the SI, and this index was comprised of all Communist Party members and reported members of communist organizations.

On September 23, 1950, the Internal Security Act of 1950, became law and with it the passage of Title II which concerned the Emergency Detention Act. This act provided for the detention of individuals believed to be dangerous to the internal security during times of emergency and required communist organizations and their individual members to register with the Attorney General within 30 days after September 23, 1950. During 1951 a list of the individuals maintained on the SI was prepared and furnished to the Department of Justice. During 1955 the Department advised the FBI that neither manpower nor funds were available for the Department to review SI cases and in the event of an emergency the Attorney General would direct all persons named in the SI to be promptly apprehended.

During 1960, the Reserve Index (RI) was established and was comprised of those cards which had formerly been known as the Communist Index. It was believed the Reserve Index was a more descriptive term and individuals named therein were affiliated with various subversive organizations, including the Communist Party. The RI represented a group of individuals, who, next to SI subjects, presented the greatest potential threat to the internal security of this country in time of emergency. The RI was discontinued along with the SI upon repeal of the Emergency Detention Act during September, 1971.

(f) During September, 1971, the Attorney General was requested to advise whether repeal of the EDA limited the authority of the FBI to conduct security investigations or maintain an administrative index of security subjects. The Attorney General advised during October, 1971, that the FBI's investigative authority remained unaffected and the FBI was not prohibited from maintaining an index of security subjects. As a result in November, 1971, an Administrative Index (ADEX) was established which included the names of those individuals on the former SI in September, 1971. During 1972 the operation of the ADEX was evaluated and revised to include only those individuals who posed a realistic, direct and current danger to the national security.

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

Specific details of the criteria and operational aspects of the SI and ADEX are located in pertinent memoranda which will be made available for review by SSC Staff Members. The ADEX is printed on IBM cards at FBIHQ and two copies of the card regarding each individual included thereon are sent to the field office covering the territory where the individual resides. An alphabetical breakdown of names on the ADEX is maintained at FBIHQ and the cards contain pertinent background information, file numbers, and type of activity in which the individual is engaged. In the field, the ADEX is maintained in three sections; namely, 1) a complete alphabetical listing of individuals currently on the ADEX residing within the territory covered by the field office; 2) a geographical section, breaking down by area where the individual resides within the field office territory; and 3) an unavailable section which includes subjects out of the country, subjects imprisoned, and subjects whose whereabouts are unknown. At the field office, descriptive data and a photograph, when available, are added on the back of the geographical cards.

As of June 6, 1975, the number of individuals maintained on the ADEX was 1,359.

(g) In addition to the above-mentioned indices, the FBI also maintained a Dominican Index (DI), details concerning which are set forth below:

When the Dominican revolution erupted on April 24, 1965, our Government had practically no verified intelligence data concerning Dominican Republic (D.R.) subversives. Intelligence agencies having responsibilities abroad produced only 77 names of well-known communists, whereas literally thousands of communists and other leftists brought about the critical situation by taking advantage of an attempted coup. On May 19, 1965, President Johnson ordered the FBI into the D.R. and subsequently we proceeded to compile information on persons who could be expected to constitute a threat against established authority in future emergencies.

In November, 1965, we implemented the DI, which consisted of a list of individuals residing in the D.R. whose subversive revolutionary activities indicated they were potential threats to elected government. The DI was comprised of those individuals who had been affiliated with the Communist Party and similar communist groups determined to be subversive

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

Other programs involving compilation of background data and maintenance of lists and/or indices have been formulated and maintained by the Bureau since 1960. These programs have been designed to serve as investigative aids to facilitate the conduct of various investigations conducted by this Bureau. Such programs are being identified separately in response to inquiry contained in SSC letter May 14, 1975, Appendix B, Part I, Item 1b.

Appendix B, Part III, Item number 16 of referenced appendices requests SSC Staff access to the above-mentioned indices. As noted above, these lists and indices currently maintained by this Bureau contain only the names and background information which identifies individuals listed thereon. For reasons of privacy, such lists are not being made available to SSC members. In lieu of actual access to those indices, however, a representative number of items relating to the ADEX will be made available for review at FBIHQ to SSC Staff Members, which items will have pertinent identifying data excised, but which will exhibit in a general manner the format of these indices. Being made available for review is a copy of the ADEX cards representing each of the types of activity and categories contained on the ADEX, and a copy of the first page only of each of the separate sections comprising the computer printout sheet regarding ADEX matters.

Also being made available for review are computer statistics reflecting by category a listing of individuals on the ADEX in each field office. These statistics, from 1960 to the present, have been compiled and printed on a monthly basis. For purposes of brevity and at the same time be responsive to SSC request, copies of the printouts for January of each year from 1960 to 1975, except 1970 and 1974, which are unavailable, as well as copies for the printout of each month in 1975, will be included in items being made available for review. Copies of the December, 1969, and February, 1974, printouts have been included to replace the above exceptions.

In response to Item number 17 and per the instructions of K. William O'Connor of the Department to SA Paul V. Daly of the FBI on June 3, 1975, which instructions were reiterated on June 4, 1975, by SSC Staff Member Mark Gitenstein, memoranda and other material which were requested in the SSC request of May 14, 1975, pertaining to the above-mentioned indices, are available for review at FBIHQ by appropriate personnel of the SSC Staff. In view of privacy considerations as noted in prior memoranda from the SSC, information which would tend to disclose the identities of individuals contained on the various indices mentioned above has been excised.

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

and a danger to the government of the D.R., as well as those individuals who through their activities or statements indicated procommunist affiliations or sympathies. An index card was prepared on each individual included on the list, which card included pertinent background information, such as name, alias, date and place of birth, residence and employment addresses, description, photograph, and subversive organizational affiliation.

Names being recommended for inclusion in this list were submitted to FBIHQ, and those individuals eventually included on this list were done so only after careful evaluation and approval by a high Bureau official. A copy of this list was maintained both at FBIHQ and by Bureau Agents in Santo Domingo.

In November, 1966, our mission in the D.R. was changed from an operational one to that of a strategic listening post for intelligence. Since our efforts were directed toward gathering intelligence concerning the overall Dominican situation rather than the identification of individual subversives, the DI was reduced to include the tabulation of only key figures who were playing a prime role in the Dominican subversive movement. With the ensuing stabilization of the Dominican situation, FBI staff in the Dominican Republic was reduced and effective May 23, 1968, the DI was discontinued.

The complete DI for the period 1960 to the present is not retrievable. The automatic data processing printout containing the identities of those individuals on the DI as of May 23, 1968, is available; however, due to privacy considerations, this printout is not being made available. It is noted that as of November 8, 1966, there were a total of 960 individuals on the DI, of which 250 were categorized as key figures. On September 20, 1967, there were 331 key figures, on May 17, 1968, there were 305 key figures, and upon discontinuance of the DI on May 23, 1968, there were 386 key figures.

In addition, the Bureau maintains a Communist-bloc Information Collation System (COBICS). COBICS is an automated system containing biographical data concerning communist-bloc officials assigned to diplomatic and quasidiplomatic establishments in the U. S. Inasmuch as this system contains only information which would tend to identify those individuals whose background is maintained in this system, computer printouts are not being furnished. (S)

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

Classified communications pertaining to the Emergency Detention Program (EDP) are classified inasmuch as the Department of Justice had so classified the EDP.

Communications being made available in response to this particular aspect of the SSC request do not contain SAC Memoranda and revisions to the FBI's Manual of Instructions for the period 1960 to the present inasmuch as these items are being handled under separate request.

Memoranda pertaining to the SI during the late 1930's and early 1940's refer to other communications which are not readily retrievable in the files of the FBI; however, it is believed memoranda being made available sufficiently summarize those communications not located and are responsive to the SSC request.

1 - The Attorney General

NOTE: Since EDA has been repealed and details relating to its operation have been made public, decision is being left to Department as to declassification of material relating to this subject. Request for SAC Memoranda is being handled under Appendix B, Item I, number 1a, attached to the SSC letter of May 14, 1975. Request for revisions to the MOI from 1960 to present is being handled under Item I of the SSC letter dated April 30, 1975. Serial numbers of memoranda and communications being furnished SSC pertaining to the Suspect List, Custodial Detention List, Security Index, Reserve Index, and ADEX have been noted on our copies of these communications.

Other than Departmental documents maintained in cover letter, there are no third agency considerations present.

On page three, paragraph three of Bulet to Atlanta dated 9/2/64, captioned "Counterintelligence Program, Internal Security, Disruption of Hate Groups," there is set forth in part, that offices participating in this program should specifically comment in the initial letter to the Bureau regarding "Action Groups." As these offices are aware, these groups have been described as the relatively few individuals in each organization who use strong-arms tactics and violent actions to achieve their ends. In regard to the phrase, "As these offices are aware," the following action was taken in an effort to

NOTE CONTINUED PAGE NINE

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U. S. SENATE SELECT COMMITTEE ON INTELLIGENCE ACTIVITIES (SSC)

NOTE CONTINUED:

locate the initial communication to the field regarding "Action Groups," however, these efforts were unsuccessful: a check of Bureau indices; discussion with supervisory personnel in the IS-1 Section; review of logical Klan files; contact with author of Bulet 9/2/64 mentioned above and a review of field offices' responses to Bureau letter mentioning "Action Groups." These letters did not identify any Bureau communication signifying that the existence of an "Action Group" was previously brought to the attention of certain offices having Klan activity. LHM is being classified Top Secret inasmuch as information contained therein discusses aspects of the Emergency Detention Program, which program was classified by the Department up to and including Top Secret.

~~TOP SECRET~~
- 9 -

5-140 (Rev. 1-21-74) FEDERAL BUREAU OF INVESTIGATION
WASHINGTON, D. C. 20535

Addressee: Senate Select Committee

LTR LHM Memo Report dated 7/18/75

U.S. Senate Select Committee to Study Govt
Caption of Document: Operations. Re; Further Documents
Pertaining to the FBI and Dept. of Justice;
Indices. 5/14/75 request Appendix B. Part III,
Item 16

Originating Office: FBI

Delivered by: Paul V. Daly Date: 7/24/75

Received by: Burtan Brown

Title: _____

Return this receipt to the Intelligence Division, FBI

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6-12-00 BY SP2 ACM/RU

TO: Intelligence Community Staff
 -ATTN: Central Index

FROM: **FBI**

SUBJECT: Abstract of Information Provided to Select Committees

1. HOW PROVIDED (check appropriate term. If a document was made available for review but not transmitted, so note.)

<input checked="" type="checkbox"/>	DOCUMENT	<input type="checkbox"/>	BRIEFING	<input type="checkbox"/>	INTERVIEW	<input type="checkbox"/>	TESTIMONY	<input type="checkbox"/>	OTHER
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2. DATE PROVIDED
7/18/75

FOR REVIEW

3. TO WHOM PROVIDED (check appropriate term; add specific names if appropriate)

<input checked="" type="checkbox"/>	SSC
<input type="checkbox"/>	HSC

4. IDENTIFICATION (provide descriptive data for documents; give name or identification number of briefer, interviewee, testifier and subject)

Memorandum and enclosures

ALL INFORMATION CONTAINED
 HEREIN IS UNCLASSIFIED
 DATE 10/2-00 BY SP2ADY/Ru

5. IN RESPONSE TO (list date and item number if in response to formal request, otherwise state verbal request of (name), initiative, subpoena, etc.)

SSC letter 5/14/75, Appendix B, Part III, Item 16

6. CLASSIFICATION OF INFORMATION (enter U, C, S, TS or Codeword)

TS

7. KEY WORDS (enter the appropriate key words from the list provided separately; if key words not listed are used underline for emphasis)

Intelligence activities, domestic
Intelligence activities, foreign

8. SUMMARY (see reverse side before completing this item)

Documents being made available for review by SSC personnel at FBIHQ: Program for Apprehension and Detention of persons Considered Potentially Dangerous to the National Defense and Public Safety of the United States, and also Presidential Emergency Action Documents. Information furnished regarding indices that were maintained from 1960 to the present.

62-116395

FMK: fmk
(4)

ORIGINAL VIA LIAISON TO CENTRAL COMMUNITY INDEX IN CONNECTION WITH SENSTUDY 75

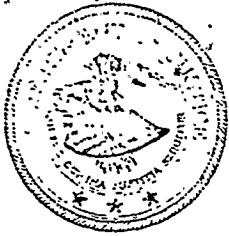
TREAT AS YELLOW

5 - WOC [Signature]

INSTRUCTIONS

- Type or print clearly in ink.
- Indicate classification of the abstract top and bottom.
- Date the abstract and put on any internal control numbers required.
- "FROM" entry should clearly identify the organization providing the information.
- If additions (as when a copy of document sent to SSC is later sent to HSC) or changes to a previously submitted form are necessary, submit a copy of the original abstract, with the change indicated.

SPECIFIC ITEM NO. 8. SUMMARY - enter brief narrative statement describing substance of information and showing relationship to Intelligence Community matters if appropriate. Any feedback or evidence of investigatory interests should be noted. Commitments made to supply additional information should be noted. Additionally, certain administrative information may be entered here, e.g., restrictions on review of a document, if document was paraphrased, whether interviewee is current or former employee, etc. If actual document or transcript is provided, that fact should be noted and no summary is required. Additional pages may be attached if necessary.



Office of the Attorney General
Washington, D. C.

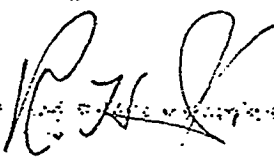
September 4, 1940

MEMORANDUM FOR MR. HOOVER, DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

Attached hereto is a copy of a letter from the Secretary of War asking for the appointment of representatives to confer on the matter of alien enemies. I have appointed Mr. [redacted], Chief of the Neutrality Laws Unit, to work on this matter with the War Department but felt that you would also wish to have a representative participating at such a conference.

Will you kindly designate a representative to act on your behalf and have him get in touch with Mr. [redacted] or, if you prefer, will you tell Mr. [redacted] what the point of view of your Bureau is in this matter so that he may fully represent the Department's position.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-7-60 BY SP3ALM/RC


ATTORNEY GENERAL

62-116395-427
ENCLOSURE

DEPARTMENT OF JUSTICE
WASHINGTON, D. C.

October 29, 1940

MEMORANDUM FOR MR. HOOVER, DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

At the suggestion of the Attorney General I am sending you herewith a duplicate original of my memorandum to him dated September 23, 1940, with reference to your memorandum to him dated June 26, 1940. As I stated in the last paragraph of that memorandum I thought that you would have suggestions and modifications on the content of the memorandum but submitted it first to the Attorney General to secure an expression from him concerning any difficulties which the subject matter might present.

In general he thought that the suggestions seemed sound, but he wished to have the benefit of your views with reference to them. He said to go ahead with the program to the extent that you approved, stating that he would like to have called to his attention those aspects of the program, if any, concerning which you had any question as well as any suggestions you might have.

He had some question as to the second paragraph of Item 4 and also emphasized the importance of guarding carefully the confidential character of any general picture of the number, types and location of cases, etc. referred to in Item 6.

I am, therefore, submitting this memorandum to you for your consideration and suggestions.

ALL FBI INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6-16-00 BY SP2 AUM/RA

DEPARTMENT OF JUSTICE

WASHINGTON, D. C.

COPY

September 23, 1940

MEMORANDUM FOR THE ATTORNEY GENERAL

ALL FBI INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6-16-00 BY SP2ACM/jcw

On June 26, Mr. Hoover sent the attached memorandum in which he asked to be advised whether authority for the issuance of warrants for the arrest of individuals on a so-called "suspect" list will in the event of our being involved in war originate in the Department or whether this authority will be decentralized from the Department to the various United States Attorneys. In order to prepare an answer it seemed advisable to examine in detail the entire procedure which was used in regard to alien enemies in 1917-1919 and that which might be used hereafter. Since the establishment of this procedure anticipates the existence of a state of war which should not be contemplated as an immediate possibility and because of the major problems implicit in such a procedure, time has been taken to give careful consideration to the matter.

In answer to the specific question asked by Mr. Hoover, there would seem to be no reason for a change in respect to the general policy followed in the World War and outlined in your circular of June 7, 1940, centralizing approval here of action in national defense cases. The attached memorandum suggested for your signature is in answer to Mr. Hoover's question. Of course, various details in the old procedure can be improved and we are now working out the same with the War Department and the Federal Bureau of Investigation.

Retaining authorization of prosecutive action in these matters in the Department here seems justified on numerous grounds. The wording of R. S. 4067 authorizes the "President" to regulate enemy aliens, and it is doubtful if that specific grant of power should be delegated further than the Attorney General. The maintenance of policy determinations here secures greater uniformity and yet permits efficient decentralization of prosecutive action. It keeps all districts geared to national action, serves to provide an over-all picture of the national situation, permits a central bureau of records and preserves the necessary secrecy in certain cases. It also tends to prevent improper or unjustified imprisonment and excessive zeal against suspects by over-enthusiastic United States Attorneys. Approval of formal action can be given more advantageously by a person or agency not solely concerned with criminal investigation or prosecutions, but able to give proper consideration to questions of both national interests and the civil liberties and rights of the individual. The emergency situations Mr. Hoover pictures can be met by powers for an emergency and the delays

ordinarily to be expected from centralized control can be cut down to a minimum.

The existence of a "suspect" list contemplating mass action on "M" day has certain fundamental objections, however, to which I wish to call your attention. The controls available for action aside from the arrest of persons for violation of the existing defense laws are briefly examined in the attached memorandum, marked Exhibit A. This discusses four classes of dangerous persons, namely, alien enemies, aliens of other countries, naturalized citizens, and native born citizens, and indicates that action should not be delayed to "M" day.

While alien enemies can be arrested on Presidential warrant and interned in a relatively short time, because of the greater powers available for their treatment, they constitute but a small proportion of the dangerous persons. Except for the extreme case of an invasion the great mass of dangerous persons can be taken care of only by denaturalization proceedings, deportation or arrests under existing or proposed laws. Since an American citizen, naturalized or otherwise, cannot be put in jail for being a "suspect", these cases must reach the level of preparation of a formal case in order to be effective. The broad use of arrests without fully prepared cases would result in an immediate release of the "suspects" with or without bond and would subject this Department to unjust criticism. Furthermore, if there are 5,000 or more on the "suspect" list, as is probable, the postponing of activity until "M" day will probably result in rough shod tactics. An excess of actions against dangerous persons concentrated into a short period would cause an overburdening of those charged with the work, improper handling and imprisonment and tend to create the same sort of adverse public reaction as did the Slacker Raids in the World War. In fact most complaints during the World War period related to the length and condition of temporary detention, a problem growing out of overloaded administration.

The conclusion is that as many steps as possible should be taken now to avoid an undue amount of action later on. It is realized that in various cases, there may be a sound reason for not taking action at this time, but in many cases action or completion of preparation for action will be possible. With this thought in mind, I submit the following program for your consideration and for the consideration of Mr. Hoover who may have objections which I have not fully considered.

1. The investigation and preparation for formal action should be completed in as many cases as possible, both as to prosecutions and deportation or denaturalization proceedings, even though action is not to be immediately taken. This means that the Criminal Division, or a group therein, as well as the Federal Bureau of Investigation, should review and prepare these cases so as to have them ready for prosecutive or other formal action. Such preparation can more properly be made in

Washington than in the field in order to preserve secrecy and any personnel assigned to the task should be satisfactory in this respect to Mr. Hoover.

2. Proceedings should be initiated now and should not be postponed unless an interference with sound investigative techniques would result. This question should depend largely on the recommendation of the Federal Bureau of Investigation, although the suspension of prosecutions in any probable case should also be approved by someone on behalf of the Attorney General.

3. In initiating steps now, particular attention should be given by the Federal Bureau of Investigation, in the case of aliens and naturalized citizens who are considered dangerous persons, to the basis of their entry to this country in order to develop the possibilities of deportation and denaturalization. Recent legislation and the allegiance of certain groups to foreign countries may make this quite effective. As far as compatible with investigative requirements, such steps should be taken at once so that such persons may be treated hereafter as alien enemies. In this connection the Bureau of Immigration and Naturalization can be of considerable assistance and should be called upon.

4. The "suspect" list should be reviewed in whole or by typical cases by someone on behalf of the Attorney General to determine, if any action other than prosecution may be taken to eliminate the threat of persons of such types; to determine if such suspects are indicative of general conditions; and to consider not only the establishment of forbidden areas, the limitation on the award of war contracts and other protective measures but also the possibility of positive measures, other than propaganda, for winning loyalty through authorized activities by other government agencies.

The possible cooperation of citizens' groups might be considered in dealing with groups, but not with individuals or where there is a danger of a disclosure of confidential investigative information.

5. The possibilities should be explored by this Unit of legislation which, within the framework of civil rights, will provide additional controls over those dangerous persons who are United States citizens or naturalized citizens as well as aliens and natives of neutral nations. For example, legislation which would cut down on the 60 day period required for personal service in denaturalization proceedings might provide a possibility in the case of naturalized citizens.

6. The Federal Bureau of Investigation should be requested to submit for confidential use, a general picture of the number, types,

and location of cases composing the "suspect" list and other pertinent factors having some bearing on the administrative load. The analysis should be reviewed with an eye to establishing in advance instructions, procedure, and policy particularly with reference to alien enemies and the drafting of legislation.

Doubtless Mr. Hoover will have suggestions and modifications on the content of this memorandum. It is submitted to you first in the absence of any discussion with him to secure an expression from you concerning any difficulties which the subject matter presents and how you wish these matters taken up with Mr. Hoover.

Lawrence M. C. Smith
Chief, Neutrality Laws Unit

EXHIBIT A

Re: Classes of persons which compose the so-called "suspect list" and possible steps to be taken in controlling them.

It is to be assumed that the "suspect list" is made up of four classes of persons:

1. Aliens who would become alien enemies in the event of a declaration of war between the United States and their native countries;
2. Aliens of other countries;
3. Naturalized citizens;
4. Native-born citizens.

If there were approximately 5,000 persons on such a list, it seems reasonable to assume that there would be roughly 1,000 alien enemies, 500 aliens of other countries, 2,500 naturalized citizens, and 1,000 native-born citizens.

The controls available for these classes of persons, discussed hereafter, are entirely aside from the possible arrest of persons for violation of existing defense laws. The question of control will arise, (a) in the event of war involving the United States where there is invasion, or (b) in the event of war involving the United States where there is no invasion, or (c) where there is a national emergency of any sort.

War: where there is an invasion

In contemplating the control of these persons if there is a declaration of war and an actual invasion, there is, of course, the possibility of declaring martial law which would apply to all citizens and aliens alike. This is the extreme and least probable case. It presupposes the possibility of the denial of the writ of habeas corpus and trial by military tribunals for all.

In the case of alien enemies, there is also at present statutory authorization enabling the President to order their arrest and internment as set out below.

War: where there is no invasion

Assuming that there is a declaration of war without an invasion of the soil of the United States, the law is clear as to alien enemies. There is statutory authority which permits the President to control their conduct in every respect. They may be arrested by Presidential warrant and interned or paroled as the necessity indicates. The internment procedure of the World War period was handled through close cooperation between this Department and the War Department, and there seems to have been little criticism of the machinery once internment was decided upon. Details of the procedure followed are being studied in so far as it is felt they can be made useful in a

plan for cooperative between the War Department and the Department of Justice in any future emergency.

It is apparent that there was much criticism of the delay incident upon handling cases for decision as to whether the alien enemy should be interned or not. This delay necessitated long periods in temporary prison quarters which the Department of Justice was at the time ill prepared to provide. The World War experience shows that most of the complaints concerning personal mistreatment made by arrested alien enemies referred to the length and conditions of their temporary detention.

The situation in respect to aliens of other than enemy countries is different. There is a possibility of deportation of a limited percentage of these for fraud in obtaining their passports or for illegality of entry. The visa of a person in this country temporarily could be cancelled for a violation of its conditions. Except for obvious fraud or illegality these cases would be uncertain and slow. There is the further practical difficulty that many aliens could not be deported because there is no place to which they could be deported since their native country no longer exists or would be unwilling to accept them and there is no statutory authority for their detention in custody in this country. Legislation, limited in scope, might be drawn to deal with unfriendly aliens in time of war. There are, even at the present time, for instance, certain restrictions, with regard to the employment of aliens in furnishing or constructing aircraft or aircraft parts or aeronautical accessories for the United States as set out in 10 U.S.C. 310 j.

Naturalized citizens can be dealt with as in the World War by means of denaturalization proceedings whereby they are again returned to the

status of aliens and controlled as any other alien or alien enemy. One impracticable feature in connection with this form of proceeding lies in the fact that there must be 60 days personal service before instituting proceedings, which slows down procedure particularly for serious cases.

Citizens are, of course, protected by all constitutional guarantees as to civil rights. There was a suggestion made during the World War period for legislation which would permit the cancellation of bail in the case of habitual offenders and violators particularly at that time of the Espionage Act. Other suggestions related to the extension of the use of military courts in time of war. These suggestions are, however, of doubtful wisdom. The fixing of bail has no real connection with the seriousness nor number of the offenses. The military court idea was, in the World War period and after, the target for bitter criticism as a violation of civil rights by Department officials and public alike.

National Emergency Period

Coming finally to the national emergency which is not war but is related to war, there are no alien enemies who can be dealt with as such. There is little that can be done except to proceed against violators under the existing laws, or institute denaturalization proceedings and deportation proceedings. New legislation holds very limited possibilities.



Office of the Attorney General
Washington, D.C.

February 5, 1941

MEMORANDUM FOR MR. HOOVER

In reference to the list of persons against whom proceedings are recommended in case of declaration of war, I think the Federal Bureau of Investigation should proceed to make the following classifications if they have not already been classified by some equally good division:

Class 1. Aliens. Separated into

- (a) Germans.
- (b) Russians.
- (c) Italians
- (d) Japanese
- (e) Axis-occupied countries
- (f) all others

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Class 2. Naturalized citizens arriving in the United States since 1930. I think these should be subdivided according to country of origin as above.

Class 3. Citizens native born.

In every classification I think we should have the recommendation of the Federal Bureau of Investigation as to action proposed subdivided substantially as follows:

- (a) Immediate arrest on declaration of war and detention or imprisonment.
- (b) Those recommended for release on bond, parole, or limitation as to travel, etc.
- (c) Those strongly suspected and surveillance to be continued.

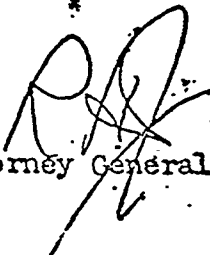
After this classification is made by the Federal Bureau of Investigation it is my thought that a study should be made of the evidence in support of each classification.

Mr. Hoover

-2-

February 5, 1941

by attorneys in the Department and that they should be further classified as to those who should be proceeded against under alien enemy procedures, those who should be proceeded against by warrant, the venue of the procedure, and any other questions as to procedure.



Attorney General

April 17, 1941

MEMORANDUM FOR MR. L. M. C. SMITH

It is important that work be started immediately on the so-called "Suspect List".

This should have priority over anything else that you are doing, and the matter of space is not controlling.

The Immigration and Naturalization Service informs me that they have plenty of room, so that there seems to be no good reason for any further delay. It is of an emergency nature, and any delay in the matter will be severely criticized if the situation should come about where action upon such list will be made necessary.

Matthew F. McGuire

Matthew F. McGuire
The Assistant to the Attorney General

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DEPARTMENT OF JUSTICE
WASHINGTON, D. C.

April 17, 1941.

PERSONAL AND CONFIDENTIAL

MEMORANDUM FOR MR. HOOVER, DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

Re: Suspect List

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This memorandum will refer to the policy and procedure for handling matters connected with the Suspect List in so far as they affect the Federal Bureau of Investigation and the Special Defense Unit. The directions set out below bring down to date the various memoranda and suggestions of the Attorney General on the above-described subject.

I. General Policy

1. The entire Suspect List is to be reviewed by the Special Defense Unit to determine if prosecution or any other action may be taken to eliminate the threat of persons of the type named therein; to determine if such suspects are indicative of general conditions and to consider not only the establishment of forbidden areas, the limitation on the awarding of war contracts and other protective measures but also the possibility of positive measures, other than propaganda, for winning their loyalty through authorized activities by other Government agencies. The review of these matters will be given strictly confidential treatment.

The Special Defense Unit will also explore the possibility of legislation which, within the framework of civil rights, will provide additional controls over persons considered to be dangerous to the national defense who are United States citizens or naturalized citizens as well as alien enemies and citizens of neutral nations.

2. The investigation and preparation for formal action should be completed so far as possible, as to prosecution and deportation or denaturalization proceedings, or other feasible proceedings, even though action is not to be immediately taken. This means that the Bureau of Immigration and Naturalization and the Criminal Division are to review and prepare such appropriate cases as are referred to them by the Special Defense Unit so as to have them ready for prosecution or other formal action. Particular attention is to be given, in the case of aliens and naturalized citizens, to the basis of their entry into this country and similar matters in order to develop the possibility of their deportation and/or denaturalization.

3. Formal proceedings are to be initiated now and are not to be postponed unless the Federal Bureau of Investigation indicates that the institution of such proceedings might interfere with sound investigative techniques, and suspension of prosecution is approved by the Special Defense Unit on behalf of the Attorney General.

4. The adoption of the procedure outlined below for the handling of these matters does not involve any abandonment by the Department of its present facilities for obtaining information in connection with subversive activities by surveillance or counter-espionage. No public disclosure of any confidential informants being used by the Bureau is to be made without the prior approval of the Bureau.

II. Procedure to be followed by the
Federal Bureau of Investigation

A. Re: Classification of persons on Suspect List

1. The persons on the Suspect List are to be classified as (1) aliens, (2) naturalized citizens, (3) citizens native born.

2. The list of persons in classification (1) and (2) is to be subdivided into Germans, Russians, Italians, Japanese, Axis-occupied countries, others.

3. The persons on the list are to be divided into three groups as to the degree of their possible dangerousness to the national defense, i.e., Class A, those whose remaining at large would possibly be dangerous to the national welfare; Class B, those to be considered for limitation as to activities; and Class C, those whose activities warrant their being carried on such a list but as to whom the available information is not considered sufficient to warrant inclusion in Classes A or B.

B. Re: Submitting material to the Special Defense Unit.

1. References to all the material previously submitted by the Bureau to the Department and copies of any reports not previously submitted to the Department on those individuals considered to be in Class A whether aliens, naturalized or native-born citizens are to be submitted by the Bureau to the Special Defense Unit in such numbers and at such times as it may request. Later, material on Class B individuals is to be submitted.

2. The Bureau is to be prepared to supply the Department with additional copies of memoranda or reports previously submitted to the Department in those cases in which a thorough search of the departmental files fails to bring them to light.

3. Material being transmitted to the Special Defense Unit is to be marked "personal and confidential" and should be enclosed in a sealed envelope addressed to ~~XXXXXXXXXXXX~~, Chief, Special Defense Unit.

III. Procedure to be followed by the Federal Bureau of Investigation in the event of war with respect to alien enemies.

The persons who become alien enemies and the conditions under which the statute declares such persons to be alien enemies are described in 50 U.S.C. 21.

Upon the occurrence of the conditions described in the statute and following the promulgation of a Presidential Proclamation containing regulations governing the control and conduct of all persons who automatically become alien enemies in accordance with the terms of the statute, instructions to United States Attorneys and to United States Marshals and supplemental instructions to the Federal Bureau of Investigation will be confidentially released in time to advise those concerned of the necessary procedure to follow. All warrants will be authorized and issued by the Attorney General.

The functions of the Federal Bureau of Investigation in connection with the alien enemy program will be as follows:

1. To supervise in the various Federal districts concerned the collection of all information submitted by any informatory source regarding all alien enemies considered potentially dangerous in the United States, Alaska, Hawaii, Puerto Rico and the Virgin Islands, Care should be exercised in all cases to determine citizenship so that no American citizens are included. Facts concerning the alien enemy which may be obtained from the Bureau of Immigration and Naturalization, under whose technical supervision all aliens fall, should be included in this information. It is assumed that a check will also be made of compliance by the alien enemy with statutes and regulations peculiarly affecting him such as the Alien Registration Act, and regulations which might hereafter require passes, identification cards, etc. for alien enemies.

The Attorney General should be advised from time to time of the nature and scope of the problem to be anticipated.

2. a. With respect to those alien enemies whose cases have been reviewed by the Special Defense Unit under the established procedure described above for persons on the Suspect List, to submit to the United States Attorney concerned, promptly upon the promulgation of the President's Proclamation one copy of every report previously transmitted to the Department, or a summary report containing all pertinent information in such reports so as to enable him to review all facts before acting upon a warrant for arrest of the alien enemy.

b. With respect to any alien enemy believed to be dangerous, whose case has not been hitherto reviewed and whose arrest it is deemed may be in the best interests of the United States, to submit to the United States Attorney concerned, two copies of every report in the Bureau's files which contains any pertinent information or a summary report in duplicate containing all pertinent information. One copy of such report will be retained by the United States Attorney in his permanent files, and one copy will be used by him along with the information record, hereinafter described to transmit to the Department, as the basis for a request for the issuance of a Presidential warrant or other action. A third copy is to be forwarded to the Department in Washington.

3. Information transmitted as heretofore described should be accompanied by a separate information record. Whether the case of an alien enemy has been hitherto reviewed by the Special Defense Unit or not, two copies of the information record are to be transmitted to the United States Attorney along with the aforementioned report or reports upon which it is to be based. A third copy is to be forwarded to the Department for permanent filing, together with the information report or reports transmitted. It is upon this information record, together with the information reports, that a decision will be made upon the request of the United States Attorney for the issuance of a Presidential warrant by the Attorney General. [Military authorities will handle arrests and internments in the Canal Zone and in the Philippine Islands].

The information record is to contain a summary of the factual material concerning the name, age, nationality, and activities of the alien enemy*, sufficiently adequate to enable the United States Attorney to obtain a working knowledge of each case before studying the entire file. Particular attention is likewise to be given to any information

*The items mentioned are suggestions only and it is not assumed that the enumeration is as complete as is necessary to make the information record useful. It is contemplated that the experience of the Bureau will be utilized in supplementing the list of items given.

with reference to such matters as the peculiar knowledge, abilities, or habits of the individual which would be useful to custodial authorities if he should be interned. Suitable spaces are to be provided in this information record to enable the United States Attorney to complete it with entries regarding the hearing given the alien enemy, any additional information then obtained, the disposition of his case, applications for appeal, etc. [It will be appreciated if copies of the forms to be used for this information record are submitted to the Department before they are finally adopted.]

4. In a limited number of emergency cases where information on file prior to the promulgation of a Presidential Proclamation establishes beyond doubt that the activities of an alien enemy are clearly dangerous to the interests of the United States, and where it appears that unless he is arrested immediately irreparable damage to the United States will result, information is to be transmitted directly from the Federal Bureau of Investigation in Washington to the Department in Washington. If approved a Presidential warrant will then be immediately issued and authority to arrest wired direct to the United States Attorney in the Federal district concerned.

5. To assist the United States Marshal or his deputy in making arrests at the request of the United States Marshal and with the approval of the United States Attorney, or to make arrests, where the emergency or the special character of the case requires assistance, upon request to that effect by the United States Attorney.

6. To continue investigation after arrests are made to the extent requested by the United States Attorney, and to submit copies of all reports on such investigations to the United States Attorney, in duplicate copy, in order to enable him to submit to the Department a copy of any investigative report upon which he bases recommendations or conclusions, and in addition to submit one copy to the Department.

7. Following arrest, to assist at the request of the United States Attorney, at any informal hearing granted the alien enemy. This hearing, while not a matter of right, will be allowed to enable the United States Attorney to obtain information from the alien enemy as to his citizenship, age, loyalty, and activities. It is on the basis of this hearing together with the investigative reports of the Federal Bureau of Investigation that the United States Attorney will make recommendations to the Attorney General for disposition of the alien enemy's case in terms of internment, parole, with or without bond, or conditional or unconditional release.

The information regarding the ~~alien enemy~~ program is transmitted to you to enable you to make every preparation which is practicable prior to the issuance of a Presidential Proclamation under 50 U.S.C. 21, should conditions at any time make that necessary.

Kindly indicate if the procedure outlined causes any undue difficulties in being put into effect.

Matthew F. McGuire
The Assistant to the Attorney General

Department of Justice

Washington

MATTHEW F. MCGUIRE
ASSISTANT TO THE ATTORNEY GENERAL

April 21, 1941

Confidential

MEMORANDUM FOR HONORABLE J. EDGAR HOOVER,
Director, Federal Bureau of
Investigation;

HONORABLE L. M. C. SMITH,
Chief, Special Defense Unit.

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DATE 10-11-00 BY SP2M/RW

Re: Internment of dangerous persons in
the event of war.

The following procedure is hereby authorized for the handling of cases of persons whose immediate internment should be considered in the event of a declaration of war:

1. The Federal Bureau of Investigation is engaged in preparing dossiers in respect to certain individuals whose immediate internment should be considered in the event of war. These dossiers are being transmitted to the Special Defense Unit, as ready.

2. A committee will be created by the undersigned, whose function it will be to study each case individually, as received. If the subject would be an enemy alien in the event of war, the committee will consider whether his immediate internment should be ordered in case of a declaration of war. If he would not be an enemy alien and, therefore, not subject to internment, the committee will consider whether he should be promptly arrested upon a declaration of war on a complaint filed before a United States Commissioner on a charge of violating Title I, Section 2, Paragraph 3, of the Smith Act (Act of June 28, 1940; Public No. 670, 76th Congress), or some other appropriate statute. The committee will make a memorandum of its decision in each case.

The Committee will continue its operations continuously until the work is completed, and will resume its sessions if and when additional names or additional data in respect to names previously transmitted should be thereafter submitted.

3. The committee will notify the Federal Bureau of Investigation of its decision in each case, as reached. In the event that such decision is to the effect that sufficient ground is not presented for taking any action against the person named, the Bureau, if it is deemed advisable, will make a supplemental investigation and submit additional information for the further consideration of the committee.

4. On the basis of the decisions of the committee, the Federal Bureau of Investigation will prepare confidential lists of all persons against whom action is to be taken on a possible declaration of war, as stated above. This list will be segregated according to localities. These lists will be confidentially lodged with the regional offices of the Federal Bureau of Investigation. Duplicate lists will be retained by the Special Defense Unit.

5. In the event of a declaration of war, a code telegram will be sent to the regional offices of the Federal Bureau of Investigation to proceed immediately against the persons so listed, as aforesaid. Those persons on such lists who are alien enemies will be immediately arrested, and Attorney General's warrants will be forthwith prepared by the Special Defense Unit, which will be charged with the duty of securing signatures thereto, and forwarding them to the Federal Bureau of Investigation. As to those persons who are to be taken into custody on criminal charges, the Bureau will be charged with the duty of cooperating with the United States Attorneys in filing complaints and securing commissioner's warrants.

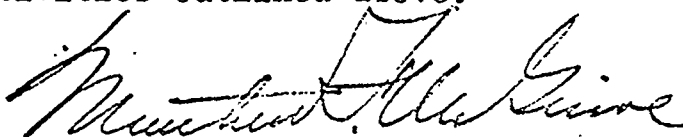
6. The function of promptly taking into custody the individuals listed, as aforesaid, is lodged with the Federal Bureau of Investigation, which is, however, authorized to employ, in its discretion, the services of United States marshals and state and local law enforcement officers.

7. It will be the duty of the Bureau of Prisons to make arrangements for suitable detention quarters in Federal, state, and local institutions of the persons taken into custody. Appropriate instructions to the Director of the Bureau of Prisons will be given by this office.

8. An informal hearing will be accorded to each enemy alien taken into custody pursuant to these instructions, for the purpose of determining whether such alien should be interned. Hearing officers to conduct such hearings will be designated. United States Attorneys and Assistant United States Attorneys and other representatives of the Department of Justice, or persons not connected with the Department, will be selected for that purpose in the various localities, as appears appropriate. Hearings will be held as promptly as conveniently possible. If the hearing officer recommends the release of the alien, the recommendation will be transmitted to the Department and will not become effective unless and until approved by the Department.

9. As soon as practicable after final action, those enemy aliens whose internment is ordered will be turned over to the representatives of the War Department, who will transfer them to permanent places of internment. Such places will be supplied and controlled by the War Department.

The foregoing instructions are to be treated in the utmost secrecy and should not be disclosed to any person whatsoever, except those who are engaged in participating in the activities outlined above.



Matthew F. McGuire

The Assistant to the Attorney General

DEPARTMENT OF JUSTICE

WASHINGTON, D. C.

July 24, 1941.

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DATE 10-17-00 BY SP8AM/KW

MEMORANDUM FOR MR. HOOVER, DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

Reference is made to the dossiers on certain individuals being submitted by you to this Unit for consideration for possible custodial detention in the event of a national emergency. On the basis of the information contained on the dossiers a tentative determination is made as to the dangerousness of the individual in terms of "A", "B" or "C", and also as to the sufficiency of the evidence in terms of "1" or "2".

As to the dangerousness classification, in Group "A" will be placed those who are believed to be most dangerous and who, in all probability, should be interned in the event of war. In group "B" will be placed those persons who are believed to be somewhat less dangerous but whose activities should be restricted. In group "C" will be placed those believed to be the least dangerous, and who need not be restricted in the absence of additional information, but who should be subjected to general surveillance. With regard to the classification of sufficiency of the evidence, the numeral "1" placed after the letters "A", "B" or "C" indicates the evidence is sufficient to establish the charges upon which the dangerousness classification was made, while the numeral "2", similarly used, indicates that the evidence is not considered satisfactory to substantiate the charges and further investigation may be necessary.

Please be advised that the individuals, whose names and addresses are shown on the attached list, have been tentatively classified in Class A-1.

This classification is subject to revision in the light of the contemplated future review of all material in the files of the Bureau with respect to these individuals and of any additional information that may be hereafter submitted to this Unit. You will be kept advised, of course, of any change in the classification or evaluation indicated.

LAWRENCE M. C. SMITH
Chief, Special Defense Unit

By *Joseph Prendergast*
Joseph Prendergast
Assistant Chief

DEPARTMENT OF JUSTICE

WASHINGTON, D. C.

September 18, 1941.

MEMORANDUM FOR MR. J. EDGAR HOOVER,
DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

Re: Custodial Detention Procedure

Two points with reference to the Custodial Detention Procedure have apparently raised questions and I am, therefore, clarifying the same.

1. Since the latter part of July this Unit has requested further Bureau investigations in more than 100 cases of potential alien enemies who would be considered for custodial detention in the event of the issuance of a Presidential Proclamation under Section 21, Title 50 U.S.C. In each of these cases the Bureau was requested to determine, among other things, whether the person concerned was an alien, a naturalized citizen, or a native born citizen. In each request for investigation it was stated "In the event your investigation discloses that he is not an alien, no further investigation will be necessary at this time".

It was not our intention, however, by the use of the quoted language, to suggest that the Bureau should stop its investigation immediately upon determining that the subject is not an alien if the facts indicated that further investigation should be made for the purpose of determining the possible violation of some other existing statute or for any other purpose which the Bureau might deem appropriate. It was intended by that statement to suggest only that further investigation would not be necessary in so far as consideration for custodial detention is concerned in the event of the issuance of a Presidential Proclamation under Section 21 of Title 50 U.S.C., covering the subject of the investigation.

In order to clear up any possible doubts in this connection the above mentioned sentence is being replaced in all further requests with a sentence which reads: "In the event your investigation discloses that he is not an alien, no further investigation will be necessary in so far as consideration for custodial detention is concerned should a Presidential Proclamation be issued under Section 21, Title 50 U.S.C."

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2. In my memorandum to you of July 24, 1941, you were generally advised of the danger classification and evidence evaluation designations being given by this Unit to the cases being referred here by the Bureau for consideration for possible custodial detention in the event of a national emergency. All such cases, whether they concern potential alien enemies, aliens of other countries, naturalized citizens, or native born citizens, are being tentatively classified by means of these designations. The designation "A" is given to those cases which concern individuals whose activities are considered potentially most dangerous to the safety of the country, "B" to those less dangerous, and "C" to those least dangerous. The Arabic numeral "1" in all cases is used to indicate that the evidence being considered is deemed to be sufficiently satisfactory to substantiate the danger classification made, while the numeral "2" indicates that the evidence is not sufficiently satisfactory for that purpose.

However, it is only in connection with those individuals who are potential alien enemies that the designations "A", "B", and "C" also indicate the action which it is contemplated will be taken in their cases in the event of the issuance of a Presidential Proclamation under Section 21, Title 50 U.S.C., such as internment, restricted activities, continued surveillance. The designations given to all other individuals are being forwarded to you at your request and solely for your general information and should not be considered as any indication of any possible action which might be taken with reference to them.

Lawrence M. C. Smith
LAWRENCE M. C. SMITH
Chief, Special Defense Unit

May 15, 1943

ATTACHMENT TO MEMORANDUM FOR THE ATTORNEY GENERAL ON
SPECIAL CASES

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In order adequately to discharge the Department's responsibility of protecting internal security in the event of a national emergency, it was necessary to make an appraisal of the nature and scope of wartime security problems to be anticipated, and to formulate procedures and plans to meet such problems efficiently, promptly and with scrupulous regard for the preservation of civil rights. These needs gave rise to the special case program in the summer of 1940.

Special case work, as the records of the Department amply demonstrate, has made a continuing and substantial contribution to the solution of numerous wartime security problems of the Department. It made possible a well-organized and smoothly functioning alien enemy control program with minimum delay. Special case work started investigations to secure evidence respecting potential alien enemies long before the war began. It established carefully worked out standards for determining what types of activities justified apprehension and custodial detention. It supplied information as to the number of aliens whose apprehension was to be anticipated. An inventory was made of available custodial facilities and steps were taken to secure facilities where the number of special cases indicated that existing facilities were inadequate or nonexistent. These cases provided a factual basis for deciding the number and geographical location of hearing boards and the Presidential Proclamations in effect since the outbreak of the war were in large measure based upon information derived from special cases. Notwithstanding the failure by the Department to adhere strictly to the special case procedure at the outbreak of war, I am convinced that the careful formulation of procedures and the criteria for dealing with alien enemies exercised a restraining influence on any tendency toward indiscriminate apprehensions.

In a somewhat similar manner special case work, over a period of months, resulted in the development of a denaturalization program. Such a program was set up in the Criminal Division in February, 1942, utilizing at the outset the experiences, the cases selected and even the personnel of this Unit. This work also supplied much of the information revealing the inadequacies and the deficiencies of the McCormack Act and particularly Section 1 thereof, and thereby facilitated the redrafting of that Act. It was the basis of our recommendation to the Attorney General that no alien enemy proclamations be issued with respect to aliens of Hungary, Rumania and Bulgaria when those countries declared war on us. It furnished a great deal of vital information in our programs relating to the activities of pro-Axis organizations. It furnished the information which enabled us to stimulate the program

against subversives in war industries in the War and Navy Departments. Information acquired through the special cases enabled us to demonstrate to the satisfaction of the War and Navy Departments that the employment of aliens as a class presented no greater threat to our internal security than the employment of naturalized citizens as a class. This paved the way for the President's Directive of July 11, 1942, encouraging the employment of aliens in war industries, which was drafted in this Unit in conjunction with the War and Navy Departments. Special case work was useful as late as the landing of American troops in North Africa, when we made a detailed review for the Attorney General of what steps, if any, should be taken in regard to the Vichy French, and on which review we were complimented by the Attorney General.

The origin of special case work and its development prior to Pearl Harbor are described in the following excerpts from a confidential Memorandum prepared for the Budget on October 31, 1941.

"In accordance with the President's Directive of September 6, 1939, all investigations in internal security matters have been centralized in the Federal Bureau of Investigation. In order to handle the tremendous number of such matters (estimated by the Attorney General to be 2500 per day) the number of special agents of the Bureau has been increased from 750 to over 2700.

"The customary and traditional method of handling complaints or other information with reference to possible violations of Federal criminal statutes coming to the attention of the Bureau, has been for the Federal Bureau of Investigation to develop the facts of the case until such time as they are ready for presentation to the Criminal Division for prosecutive consideration. . . . the usual way of handling such matters . . . has not been entirely successful in meeting the danger of Fifth Column activities . . . To meet this difficulty a system of counter-espionage and surveillance was therefore developed by the Federal Bureau of Investigation. . . .

"On June 26, 1940, Mr. Hoover called to the attention of the Attorney General the fact that for some time the Bureau had been gathering information on individuals whose activities might be dangerous to the safety of the country in the event of a national emergency and he requested the Department to formulate a program to handle these cases.

"After careful study and research into the Federal statutes, the experience of the country during the last war, the experience of other countries during this war, and consultations with Bureau officials, members of the Criminal Division, and other officers of the Department, a plan was developed to complement the excellent surveillance and counter-espionage work being done by the Bureau and the prosecutions being handled by the Criminal Division by utilizing all possible administrative, preventive and non-prosecutive powers of the various governmental agencies to handle this special type of case being developed by the Bureau. This plan for handling such special cases was presented to the Attorney General on September 23, 1940, and received his approval. The procedure which it provides for and which is now being followed is briefly outlined below.

"These special cases are submitted by the Bureau to this Unit through the transmittal of dossiers reflecting the information in the Bureau's files. . . .the Bureau advised us to prepare for a minimum of 18,000 such cases . . .

"Since the Federal Bureau of Investigation is selecting these special cases from the many thousands of internal security cases being brought to their attention. . . it would appear that each one of these special cases should receive careful and individual handling. On the other hand, the very number and importance of these cases has made it imperative for us to work out a procedure whereby first things would be handled first, i.e., attention given to the most dangerous cases and to the most critical situations without necessitating an immense legal and administrative staff to do the work. Another consideration which has had to be kept constantly in mind is the fact that we must keep as current as possible in the work since no one knows just when the most serious kind of national emergency might suddenly develop. . . .

"Upon the receipt of a dossier the information contained thereon is analyzed by one of the younger lawyers assigned to this work and placed upon what is called a classification form under the following headings: (a) name, (b) citizenship status, (c) address, (d) political sympathies, i. e., Nazi, Fascist, Communist, etc., (e) employment, (f) organizations, (g) activities, (h) special facts. In addition a tentative classification in terms of dangerousness and evidence

evaluation and any possible action which might be taken to neutralize the dangerousness are noted on the form under the headings 'danger classification' and 'suggested action', respectively. The designation 'A' is used to indicate the most dangerous cases; 'B' the less dangerous; and 'C' the least dangerous. The numeral '1' is used to indicate that the evidence is sufficient to sustain the danger classification and '2' is used to indicate that the evidence is not sufficient. The forms are then reviewed by two or more older and more experienced lawyers and are codified and cross-filed. The form contains, of course, spaces for the initials of the classifier and reviewer and the dates of their work and for the file code numbers. The dossier itself becomes the basic document for an individual file folder which is then filed alphabetically in the special case file.

Upon the receipt of a dossier and before the analysis and classification referred to above is done, a representative of the Immigration and Naturalization Service reviews, under the supervision of this Unit, and takes off the dossier the necessary information to identify any files which that Service may have in their 14 different file sections with reference to this individual. The purpose of this review and search is to have a definitive statement from that Service as to the alienage or naturalization of all persons covered by the dossiers and to receive a report from that Service as to the possibility of taking any action under the alien laws, administrative or prosecutive, with reference to any individuals so identified.

The main purpose of this preliminary analysis and tentative classification is to bring to our attention at the earliest possible moment the most important facts with reference to the most dangerous cases so that such cases can be given priority in treatment. Another reason for this analysis and classification is to make available at once the significant facts of the case for general study and planning purposes. In this connection your attention is called to the great amount of work which has been involved in working out policies and procedures for a possible alien enemy program, as well as programs in connection with subversive elements in national defense and other vital industries, and other matters relative to civil defense in which this analysis has been helpful.

"After the case has been so analyzed and classified, the Bureau is advised of the classification thereof and, at present, if the case is classified as A-1 or A-2, a request is made for all the underlying material thereon in the Bureau files. After all the A cases have been taken care of a similar request will be made for all B cases

.. "Since the tentative classification previously made represented only an opinion based upon the limited facts in the dossier, it has been found that in many cases the facts contained in the underlying material necessitate changes in the classification of the case either as to the dangerousness of the suspect or the sufficiency of the evidence, or both. If the attorney reviewing the underlying material is of the opinion that the dangerousness classification of the case should be changed from A to B or C, he prepares a memorandum in support of that change, which is then submitted for the approval of the chief of his subsection and the chief of the Civil Defense Section. Thereafter the case is returned to the files until such time as the general B or C class, as the case may be, is given consideration. Upon completing this review and upon finding that no additional investigation is needed, that is that the case should be properly classified as an A-1 case, a summary memorandum is prepared setting out the basic information available concerning the suspect, which shows his dangerousness, the source of the evidence with reference thereto, and such additional information as may be pertinent to substantiate the final determination made in the case. This memorandum is then submitted to the chief of his subsection and the chief of the Civil Defense Section before it is placed in the files of the Unit for use at the appropriate time.

"Where it is determined that further investigation is needed or other information required, the necessary memoranda to the Federal Bureau of Investigation or the Immigration and Naturalization Service are prepared."

As indicated in the foregoing memorandum, the special case procedure contemplated two separate processings for each case. The first processing, which resulted in the assignment of a tentative danger classification, was a preliminary sifting or screening of dossiers, whereby the most serious prima facie cases were selected for preferential treatment as to further and more detailed consideration. The second processing was a careful analysis of the case based upon a full report after investigation, and was intended to serve as a guide for the Department in dealing with the subject in the event of an acute national emergency.

With regard to a large number of potential alien enemy cases, the first and second processing were both completed and classifications of dangerousness were assigned and were given to Mr. Hoover. While it is true that apprehensions of many individuals were made without regard to the system of classification, it seems clear that the Unit's careful formulation of procedures and of criteria for dealing with alien enemies exercised a restraining influence on any tendency toward indiscriminate apprehensions.

With respect to non-enemy aliens and citizens, only the first processing operation was performed. On December 26, 1941, the Attorney General issued instructions which in effect directed that the Unit should not perform the second processing in such cases but instead should transmit them to the Criminal Division for the examination of the underlying material, direction of further investigation, and consideration of appropriate action. In all such cases, therefore, the classification assigned by this Unit was a result merely of the first processing. It was the practice of the Criminal Division, with respect to special cases submitted to it, to send a general form memorandum to the Federal Bureau of Investigation requesting an investigation. It soon became apparent, however, that under this practice the cases were not being developed adequately; no action was taken and the number of pending cases mounted steadily. Accordingly, on April 23, 1942, I sent to Mr. [redacted] a memorandum to the Attorney General detailing the program and suggesting that either the Criminal Division or this Unit be instructed to secure the underlying material in these cases and, after a careful review of such material, prepare requests specifying the nature and type of investigation to be made. On July 10, 1942, I sent a memorandum to the Solicitor General, with a copy to Mr. [redacted], reading as follows:

"On April 17, 1942, I sent to Mr. [redacted] a memorandum for the Attorney General, suggesting that the underlying material in the cases of native-born citizens should be secured from the FBI, and carefully reviewed by attorneys, who would then prepare requests to the FBI, specifying the appropriate investigation in each case. It was suggested that this procedure should replace the present procedure whereby the Criminal Division sends to the FBI a form request (see copy attached) for a general investigation. I believe that the latter is not an adequate direction to the FBI, and that it has not been effective, for it has not produced action in many cases.

"On May 22, 1942, you sent to Mr. [redacted] a memorandum approving my suggestion, and asking him whether he wished these cases to be developed by his staff or by the Special War Policies Unit.

"Attached hereto is a resume of a number of typical cases, with a brief summary of the facts, and an indication of certain lines along which a specific, rather than a general, investigation should be directed. The files indicate that although the Criminal Division sent to the FBI requests for general investigation, as far back as December 1941, no reply thereto has been made by the FBI in these, and no further action has been taken. I believe that the situation in these cases illustrates the point suggested above, and shows that the cases call for more positive action.

"The files in numerous other cases, which this Unit referred to the Criminal Division some months ago, do not indicate that any action has been taken, or that even the request for general investigation has been given to the FBI.

"I feel that the present procedure does not adequately meet the war situation by a positive program, and should be revised accordingly. Prior to December 7, 1941, when this Unit was preparing for the possibility of issuance of an alien enemy proclamation, this Unit followed the procedure suggested herein, in connection with potential enemy aliens. It was then found that requests for investigation along definite and specified lines produced reasonably prompt and effective action on the part of the FBI.

"I attach an extra copy of this memorandum, which I thought you might wish to send to Mr. [redacted]. I suggest that a conference be had, to work out this program."

Conferences were had with Mr. [redacted] and in August 1942, it was agreed that the Criminal Division would give the necessary attention to the Special Cases submitted to it, and not this Unit. This understanding was confirmed in Mr. [redacted] memorandum to me, dated August 7, 1942, and my memorandum to Mr. [redacted], dated August 8, 1942.

In the autumn of 1942 this Unit undertook to re-examine its special case work to determine whether the circumscribed function served a sufficiently useful purpose to warrant the continued expenditure of the manpower of the two lawyers employed on it full time since June. In December 1942, we discontinued the practice of making danger classifications and giving notice thereof, and thereafter concluded that these cases should be examined by us primarily for information in connection with other work of the Unit. After reviewing the cases on this basis for some time, it was decided that only the reports of cases in the Communist field provided sufficient information to justify the time expended in the review, and accordingly the FBI was recently requested to discontinue sending its reports except in those cases where the subject is alleged to be connected directly or indirectly with the Communist Party or one or more of its Front organizations.

Mr. Smith's memorandum to
Attorney General

ADDRESS REPLY TO
"THE ATTORNEY GENERAL"
AND REFER TO
DETAILS AND NUMBER

DEPARTMENT OF JUSTICE

WASHINGTON, D. C.

June 28, 1943

ALL FBI INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/17/00 BY SP8JALM/RW

MEMORANDUM FOR THE ATTORNEY GENERAL

Re: Special Cases

This memorandum is the result of a careful review of the whole "Special Case procedure" and recommends various clarifications and revisions in the matter.

Since late 1940 this Unit has had the responsibility for reviewing what are called "Special Cases", that is, case records forwarded by the Federal Bureau of Investigation regarding individuals, whether aliens or citizens, who might be dangerous to the safety of the country in the event of a national emergency. The Special Case program was developed out of extensive conferences with representatives of the Federal Bureau of Investigation, the Criminal Division, and other officers of the Department, and was presented to Attorney General Jackson on September 23, 1940, and approved by him. I am attaching a memorandum which sets out in some detail the history of the program.

As the memorandum shows, the Special Case procedure contemplated two separate processings for each case. The first processing, which resulted in the assignment of a "tentative danger classification", was no more than a preliminary sifting or screening of the Federal Bureau of Investigation dossiers, for the purpose of selecting the most serious prima facie cases for preferential consideration and for priority of investigation. The second processing was a careful analysis of the case based upon a full report after investigation, and was intended to serve as a guide for the Department in dealing with the subject in the event of an acute national emergency.

With regard to a large number of potential enemy alien cases, the first and second processings were both completed, and classifications of dangerousness were assigned and given to Mr. Hoover. While it is true that, over the protest of this Unit, many individuals were apprehended without regard to the system of classification, I am convinced that the careful formulation of procedures and of criteria for dealing with alien enemies exercised a restraining influence on any tendency towards indiscriminate apprehensions. Furthermore, the program made possible the prompt and efficient establishment of the alien enemy control program immediately after the outbreak of war.

For example, work on the Special Cases provided the factual basis for the Presidential Proclamations, for the organization and



geographical location of the hearing boards, and for the provision of the necessary custodial facilities. Special Case work made other continuing and substantial contributions to the solution of many war-time security problems of the Department; and has been a major factor in the development of a number of departmental programs and policies which are more fully described in the attached memorandum.

Since the outbreak of the war, however, the functions of this Unit in relation to Special Cases have been sharply circumscribed. On December 26, 1941, you issued instructions which in effect directed that the Unit should not perform the second processing, but, after assigning tentative danger classifications on the basis of unverified Federal Bureau of Investigation dossiers, should transmit the cases to the Criminal Division for examination of the underlying material, direction of further investigation, and consideration of appropriate action. In several memoranda to, or conferences with, Mr. [redacted] Mr. [redacted] and Mr. [redacted] during the spring and summer of 1942 I pointed out that the procedure as it was being handled had failed to provide a positive program to meet the war situation, and that although the number of pending cases was mounting steadily the cases themselves were not being developed adequately. Finally, in the autumn of 1942, I undertook to re-examine the Unit's Special Case work to determine whether our circumscribed functions served a sufficiently useful purpose to warrant their continuance. I concluded that mere tentative classifications, based upon unverified dossiers or preliminary reports and not supplemented promptly by the thorough second processing originally contemplated, served no useful function, and in addition were subject to the danger of misconstruction, in that they might appear to indicate a judgment of actual dangerousness, rather than merely a selection of cases for priority of investigation. Accordingly, in December, 1942, we discontinued the practice of making danger classifications and communicating those classifications to the Federal Bureau of Investigation in all cases received after December 18, 1942, and thereafter decided to confine our review of the cases to an examination primarily for information in connection with other work of the Unit. After reviewing the cases on this basis for some time, it was decided that only the reports of cases in the Communist field provided sufficient information to justify the time expended in the review, and accordingly the Federal Bureau of Investigation was recently requested to discontinue sending its reports except in those cases where the subject is alleged to be connected directly or indirectly with the Communist Party or one or more of its Front organizations.

Some time after we had discontinued the making of danger classifications, Mr. [redacted] made some inquiries about the nature of the

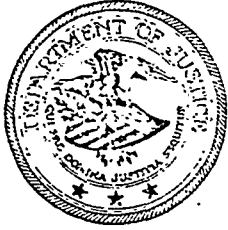
Special Case work, and reached certain conclusions which he expressed in a memorandum to Mr. [redacted]. His memorandum, which strongly criticizes the Unit's handling of the Special Cases, evinces a basic misconception as to the nature of Special Case work and as to the true significance of the tentative danger classifications. He also expresses certain conclusions with respect to the usefulness of the program as a whole which I think are erroneous, and his memorandum shows misapprehension both of the facts and of the nature of the wartime security problem which confronted the Department prior to the outbreak of the war. I think it unfortunate that Mr. [redacted] submitted his memorandum without first consulting me with respect to the facts, although I am the only senior person now in the Unit who is familiar with the whole picture.

With one comment of Mr. [redacted], however, I do agree -- that is, that those not fully informed as to the nature of the program might attach a greater significance to our tentative danger classifications than was intended. In order to minimize the possibility of misunderstanding, I submit for your approval and signature the attached memorandum to Mr. [redacted] and Mr. Hoover, outlining a procedure for clarifying the records of the Department. Attached also is the memorandum which I propose to send to Mr. Hoover.

Respectfully submitted,

Lawrence M. C. Smith

Lawrence M. C. Smith
Chief, Special War Policies Unit
War Division



Office of the Attorney General
Washington, D.C.

July 16, 1943

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-17-00 BY SP4M/lw

MEMORANDUM FOR
HUGH B. COX, ASSISTANT ATTORNEY GENERAL
AND
J. EDGAR HOOVER, DIRECTOR
FEDERAL BUREAU OF INVESTIGATION

I refer to Mr. ██████████ memorandum to me dated June 28, 1943, which reviews the history, development, and meaning of the Special Case work and of the danger classifications that were made as a part of that work.

After full re-consideration of these individual danger classifications, I am satisfied that they serve no useful purpose. The detention of alien enemies is being dealt with under the procedures established by the Alien Enemy Control Unit. The Special Case procedure has been found to be valueless and is not used in that connection. There is no statutory authorization or other present justification for keeping a "custodial detention" list of citizens. The Department fulfills its proper functions by investigating the activities of persons who may have violated the law. It is not aided in this work by classifying persons as to dangerousness.

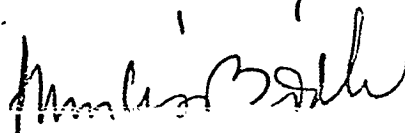
Apart from these general considerations, it is now clear to me that this classification system is inherently unreliable. The evidence used for the purpose of making the classifications was inadequate; the standards applied to the evidence for the purpose of making the classifications were defective; and finally, the notion that it is possible to make a valid determination as to how dangerous a person is in the abstract and without reference to time, environment, and other relevant circumstances, is impractical, unwise, and dangerous.

For the foregoing reasons I am satisfied that the adoption of this classification system was a mistake that should be rectified for the future. Accordingly, I direct that the classifications heretofore made should not be regarded as classifications of dangerousness or as a

determination of fact in any sense. In the future, they should not be used for any purpose whatsoever. Questions raised as to the status or activities of a particular person should be disposed of by consideration of all available information, but without reference to any classification heretofore made.

A copy of this memorandum should be placed in the file of each person who has hitherto been given a classification. In addition, each card upon which a classification appears should be stamped with the following language:

"THIS CLASSIFICATION IS UNRELIABLE. IT IS
HEREBY CANCELLED, AND SHOULD NOT BE USED
AS A DETERMINATION OF DANGEROUSNESS OR OF
ANY OTHER FACT. (SEE MEMORANDUM OF JULY 16,
1943 FROM THE ATTORNEY GENERAL TO HUGH B.
COX AND J. EDGAR HOOVER)."


Attorney General

PERSONAL - CONFIDENTIAL

COPY
TO : Tom C. Clark, Attorney General DATE: July 11, 1946
FROM : Theron L. Caudle, Assistant Attorney General
Criminal Division
SUBJECT: Detention of Communists in the event of sudden difficulty
with Russia.

You have asked for my views concerning what legislation would be required, and what steps should be taken, in order properly to protect the internal security of the United States, in the event of sudden hostilities with Russia, by detaining members of the Communist Party. This matter should probably be divided into two main topics, first, the needed legislation, and second, suspension of the privilege of the writ of habeas corpus.

ALL INFORMATION CONTAINED
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DATE 10/27/00 BY SP4M/lu

I. Legislation Enabling the
United States to Detain
Communists

This question is probably not too difficult. In the event of a sudden outbreak of hostilities between the United States and Russia existing legislation, I believe, would serve at least as a stopgap until Congress enacted more stringent laws, which it would do quickly if necessary.

Undoubtedly the next war, if there is one, will dwarf all previous conflicts and justify resort to any type of measure which might be needed for the security of the United States. A statute such as the British Defense of the Realm Acts, which were passed by Parliament in both World Wars, 1/ might be justified. The British statute in force during World War II went so far as to authorize the Secretary of State to detain "persons whose detention appears to the Secretary***to be in the interests of the public safety or the defense of the realm" and the British courts have expressed the view that such drastic action, under the stress of the emergency of modern war, is not out of accord with the traditional liberty of the British subject. 2/ A third world war

1/ Defense of the Realm Act, 4 & 5 Geo. V, c. 29 (1914); Defence of the Realm Consolidation Act, 5 & 6 Geo. V, c. 8 (1914); Emergency Powers (Defence) Act, 2 & 3 Geo. VI, c. 62, Sec. 1 (1939).

2/ Liversidge v. Sir John Anderson (1942), A.C. 206. The World War I legislation was also upheld by the courts. Ronnfeldt v. Phillips, 35 TLR 46 (KB 1918); Rex v. Halliday (1917), A.C. 280

involving atomic bombs, robot planes and bombs, long-range bombing planes, parachute troops, etc., is likely to change our concepts of what the government should and should not do respecting individual rights. However, such type of legislation obviously could not be obtained in advance of actual hostilities, or as a precautionary measure.

The Act of March 21, 1942, c. 191, 56 Stat. 173 (18 U.S.C. Sec. 97a), the statute under which the program of relocating persons of Japanese ancestry was conducted, could and should be utilized immediately in the event of serious trouble with Russia. This statute makes it a misdemeanor for anyone to enter, remain in, leave or commit any act in any military area or military zone prescribed, under the authority of an Executive Order of the President, by the Secretary of War or any military commander designated by him, contrary to the restrictions applicable to any such area or zone or contrary to the order of the Secretary of War or any such military commander. Under it the President issued E.O. No. 9066 on February 19, 1942 (7 Fed. Reg. 1407), authorizing the Secretary of War to prescribe military areas. This was done on the West Coast by the general designated by the Secretary of War, and provision was made by a series of orders for the relocation of Japanese and for their detention--whether or not United States citizens--in relocation centers for periods depending upon the determination of their loyalty. The detention, of course, was effected by orders declaring relocation centers to be military areas or zones under 18 U.S.C. Sec. 972, and by other orders prohibiting persons in those areas from leaving them except pursuant to regulations. As you know, much of the actual relocation program was carried out by the War Relocation Authority set up by the President under E.O. 9102 dated March 18, 1942 (7 Fed. Reg. 2165), but it is unnecessary here to go into the details of its functions.

Three cases were decided by the Supreme Court involving this statute. The government won two of them and lost the third, but these decisions nevertheless indicate that this statute could be used to detain all Russians and Communists, whether or not American citizens, during the initial period when speed is of the essence and to detain those shown to be disloyal to the United States as long as necessary.

The first of these cases, Hirabayashi v. United States, 320 U.S. 81 (1943), upheld the validity of curfew regulations imposed upon Japanese residing on the West Coast. The defendant's conviction under Sec. 97a of Title 18 was affirmed without dissent, three justices writing concurring opinions. The majority held that E.O. 9066 and the statute were each an exercise of the power to wage war conferred upon Congress and the President by Articles I and II of the Constitution; that the actions taken must be appraised in the light of the conditions with which the President and Congress were confronted in the early part of 1942; and that the orders were defense measures made for the purpose of safeguarding the military

areas in question, at a time of threatened air raids and invasion by the Japanese forces, from the danger of sabotage and espionage. As to the attack on the curfew because it applied to citizens of the United States who were of Japanese ancestry and not to other American citizens, the Court pointed out the reasons why a distinction could be made, in time of war with Japan, between citizens of Japanese ancestry and other citizens. It went on to say that the circumstances justified the military in believing that restrictive measures respecting American citizens of Japanese ancestry were urgent, and that the "fact alone that attack on our shores was threatened by Japan rather than another enemy power set those citizens apart from others who had no particular associations with Japan. 3/ (p. 101).

The second case, Korematsu v. United States, 323 U.S. 214 (1944), involving the power to exclude United States citizens of Japanese ancestry from areas designated under the statute and Executive Order, was decided in favor of the government with one justice writing a concurring opinion and three justices dissenting. The defendant was convicted of remaining in such an area contrary to the exclusion order of the commanding military authority. The majority opinion begins with a statement that all legal restrictions which curtail the civil rights of a single racial group are immediately suspect, but that that does not mean that they are all unconstitutional since pressing public necessity may sometimes justify their existence. Exclusion from a threatened area in war time was held to have a definite and close relationship to the prevention of espionage and sabotage, like the curfew regulation involved in the Hirabayashi case. The Court was not unmindful of the hardships imposed by the exclusion order upon a large group of American citizens but felt that hardships are a part of war which leaves its impact upon all citizens alike; while compulsory exclusion of groups of citizens from their homes is inconsistent with our basic governmental institutions except under circumstances of direst emergency and peril, nevertheless when under conditions of modern warfare our shores are threatened by hostile forces the power to protect must be commensurate with the threatened danger.

The third case is Ex parte Endo, 323 U.S. 283 (1944), which was unanimously decided against the government, two justices separately concurring. This was a habeas corpus case where the petitioner, an American citizen of Japanese ancestry, challenged her detention in a relocation center. The government conceded that petitioner was a law-abiding and loyal citizen of the United States; she was not being held pending a determination of her loyalty. The Court said that Miss Endo must be given her liberty since the War Relocation Authority had no authority to detain citizens who were concedingly loyal. However, the Court went no further than that; it specifically said that (p. 301) "we do not mean to imply that

3/ The Court made clear (p. 102) that it was deciding only that the curfew order as applied in this case, and at the time of its application, was within the boundaries of the war power.

detention in connection with no phase of the evacuation program would be lawful"; that it would assume that "some such power might indeed be necessary to the successful operation of the evacuation program"; and that for the purposes of this case "initial detention in Relocation Centers was authorized." Hence this case very clearly recognizes that under Sec. 97a Japanese citizens could be detained if they were disloyal or while the government was determining that question.

In the event of war with Russia Sec. 97a should be immediately utilized to set up a relocation procedure under which Communists would be detained until such time as it might be ascertained that the particular individual is not dangerous to the government. E.O. No. 9066, supra, authorizing the Secretary of War to prescribe military areas, would require little change, 4/ although new proclamations of the military would have to be made. They could follow the old ones, referring (1) to all citizens and nationals of the Union of Soviet Socialist Republics, and (2) to all persons who are now or have at any time in the past been members of the Communist Party, or of any party, organization, faction or group which advocates the overthrow of the government of the United States or adherence to the policies and programs of its enemies.

The necessity for (1) is self-evident. Regarding (2), it obviously cannot be limited to members of the Communist Party since if a number of known Communists were detained it would undoubtedly turn out that most of them were not actually members of the Party at the time of the detention.

As said above, Sec. 97a could be utilized in an emergency as it now stands. Whether we should ask an amendment at the present time, when peace is supposedly almost here, is a question of policy. In any event, the 79th Congress is about to adjourn and, unless a special session is called, nothing could be done looking toward new legislation until 1946. The important thing at present is that, if sudden trouble develops during the adjournment, Sec. 97a can be utilized until a special session of Congress can be convened.

I should point out that Sec. 97a is not war time legislation in effect only for the "duration and six months." By its language

4/ E.O. 9102, providing for the War Relocation Authority, is obsolete and a new relocation program would have to be commenced.

it is a permanent statute. However, its penal provisions become operative only upon the designation of a military area or zone and the issuance of restrictions, etc., by the military. Current designations and restrictions were based upon the war power; they will fall with the official termination of the present war. I recommended in my memorandum of June 21, 1946, to the Assistant Solicitor General, regarding the recommendations of the Interdepartmental Intelligence Committee for legislation dealing with the national security, that legislation might be desirable in order to supplement Sec. 97a with a law better designed for peace time use. However, that is beside the point here, for the use in question is not a peace time use. If the statute is ever invoked against Communists it would be either before the present war is officially over or during a new war (or at least a period of national emergency proclaimed by the President) which would give life to the regulations necessary to complement the section. I suggest, for possible future use, certain amendments to Sec. 97a, and am attaching a draft of the revised section. The Supreme Court dealt at some length in the Endo case, supra, on the fact that the legislative history of the statute is silent upon whether Congress intended to authorize detention. While the Court made it plain enough that the statute will support detention under proper circumstances, no harm would result from using clearer language. The section might also specify military or relocation areas, zones and centers instead of merely military areas and zones. Further, it could be specifically made an offense to fail to report to any relocation area, etc., after having been ordered to do so by the appropriate authority. In the Endo case the Court left open the question whether that would violate the statute in its present form. I also suggest making violation of the statute a felony instead of a misdemeanor.

II. Suspension of Privilege of the Writ of Habeas Corpus

A consideration of this problem would hardly be complete without some mention of the possible suspension of habeas corpus. While that has been done very rarely in our history, and undoubtedly should not except in case of direst emergency, it may well be that in another war conditions would be so different from anything in the past that the most stringent steps should immediately be taken. Such a suspension would empower the government to detain anyone whom it desired, and would make any new legislation unnecessary.

The Constitution, Article I, Sec. 9, clause 2, states that "The privilege of the writ of habeas corpus shall not be suspended, except when in cases of rebellion or invasion the public safety may require it." The Constitution does not say that the privilege 5/

It is only the privilege of the writ that is suspended, not the writ itself. Ex parte Milligan, 4 Wall. 2; Ex parte Zimmerman, 32 F.(2d) 442 (C.C.A. 9), cert. den. 319 U.S. 744; Smith, "Martial Law and the Writ of Habeas Corpus", 30 Georgetown L.Jour. 697 (1942). The court might perhaps entertain the petition and might even grant

may be suspended in time of war, it says "rebellion" or "invasion." It would thus have been impossible to suspend habeas corpus in the continental United States during World War II. That would not be true in a future war, however. The United States would be subject to attack by atomic and robot bombs, etc.; and while there is dictum in Ex parte Milligan, 4 Wall. 2, that the invasion must be actual, under modern conditions bombing attacks or the like would certainly be considered a case of invasion within the meaning of the Constitutional provision. 6/ Suspension of habeas corpus could not be used as a precautionary measure before a break with Russia, but if we should break with that nation we should not hesitate to stretch the word "invasion" to include imminent danger of atomic warfare.

The privilege of the writ of habeas corpus has been extensively suspended only twice in our history, except that General Andrew Jackson refused to honor the writ immediately after the Battle of New Orleans in the War of 1812. 7/ The important occasions when the privilege was suspended were during the Civil War in the United States and during World War II in Hawaii.

During the Civil War President Abraham Lincoln suspended the writ as early as April 1861, when he ordered the commanding general of the Union Army to do so if necessary for the public safety. Thereafter Lincoln issued at least two suspension

5/ (cont'd.) the writ, as actually happened during the Civil War (see Ex parte Merryman, 17 Fed. Cas. No. 9,487 (C.C.Md.)). However, for all practical purposes suspension of the privilege would withdraw from the courts the duty and power of inquiring into the legality of a petitioner's detention by habeas corpus. Cf. In re Yamashita, 66 S.Ct. 340.

6/ See Ex parte Zimmerman, 132 F. (2d) 442 (C.C.A. 9), cert. den. 319 U.S. 744; and Ex parte Duncan, 146 F. (2d) 576 (C.C.A. 9), reversed Duncan v. Kananamoku, 66 S.Ct. 606. In both these cases the Circuit Court of Appeals for the Ninth Circuit observed that the bombing of Pearl Harbor constituted an invasion of Hawaii within the meaning of the provision of the Hawaiian Organic Act (48 U.S.C. 532) which deals with suspension of habeas corpus. The Organic Act, however, goes beyond the Constitution in permitting suspension in imminent danger of rebellion or invasion. See also Charles Fairman, "The Law of Martial Rule and the National Emergency", 55 Harvard L.Rev. 1253 (1942).

7/ General Jackson not only paid no attention to a writ issued by the federal court but imprisoned the judge who issued it. Subsequently the judge fined Jackson \$1,000 for contempt of court. Jackson paid the fine and was reimbursed by act of Congress years later, after a long political fight. See e.g., Smith, "Martial Law and the Writ of Habeas Corpus", cited in footnote 5.

proclamations on May 10, 1861 (12 Stat. 1260), and September 24, 1862 (13 Stat. 730). Many arrests were made by the military, without warrants, upon suspicion of treasonable activities and designs against the Union. Finally in March 1863, Congress by statute authorized suspension of habeas corpus, 8/ and pursuant to it Lincoln issued his last proclamation, specifically relying upon the statute, on September 15, 1863 (13 Stat. 734). But by that time he had suspended habeas corpus for two years on his own accord and without authority from anyone; for two years he had made arrests without warrants and held men in prison as long as he pleased; both of these being in flat disregard of Chief Justice Taney's decision in 1861 in the Merryman case (17 Fed. Cas. No. 9,487, C.C. Md.). A good history of Lincoln's treatment of the question will be found in Sydney G. Fisher's "The Suspension of Habeas Corpus during the War of the Rebellion", 3 Pol. Sc. Q. 454 (1888).

During World War II the privilege was suspended in Hawaii from December 7, 1941, to October 24, 1944, under the section of the Hawaiian Organic Act (48 U.S.C. 532) which empowers the Governor to do so "in case of rebellion or invasion, or imminent danger thereof, when the public safety demands it." 9/ The principal agitation during the Civil War centered on whether the President himself could suspend the privilege or whether only Congress could do so. There is dictum in Ex parte Bollman, 4 Cranch. 75 (1807), and Story said in his Commentaries on the Constitution (Vol. 3, Sec. 1336) that only Congress may suspend the privilege. However, Lincoln did not hesitate to take this step himself, doubtless feeling that the necessity of the occasion justified his action regardless of the views of legal authorities. His Attorney General, Edward Bates, gave Lincoln an opinion in 1861 that the President might suspend the privilege 10/ and in several Civil War cases the courts generally held that the privilege must be suspended by Congress 11/ although one court held to the contrary. 12/

8/ Act of March 3, 1863, c. 81, 12 Stat. 755.

9/ The Circuit Court of Appeals for the Ninth Circuit held this suspension proper in the Zimmerman and Duncan cases, supra. When the Supreme Court reversed the Duncan case (56 S.Ct. 606), however, it was not required to consider this question as by that time the privilege of the writ had been restored. See footnote 5 of the Duncan opinion.

10/ 10 Op. A.G. 74 (1861).

11/ Ex parte Merryman, supra; Ex parte Benedict, 3 Fed. Cas. No. 1,292 (N.D. N.Y. 1862); McCall v. McDowell, 15 Fed. Cas. No. 8,673 (C.C. Cal. 1867).

12/ Ex parte Field, 9 Fed. Cas. No. 4,761 (C.C. Vt., 1862); see also Horace Binney, "The Privilege of the Writ of Habeas Corpus under the Constitution" (1862).

The weight of authority holds that the President cannot suspend the privilege of habeas corpus, but this is not unduly important. Should the emergency be grave enough there is enough authority to warrant a presidential suspension, particularly if Congress was not in session. However, a statute should be sought as soon as the special session which would be called could convene; or if Congress was in session when the President acted it should be asked to ratify this action.

III. Conclusion

I have not attempted to cover in this memorandum the possibility of martial law being declared. In the event of hostilities with Russia martial law might be declared in some areas, if we were subjected to bombing and similar attacks. There would then be no problem of detaining Communists or anyone else, since, of course, the civil courts would be closed and civil law would be superseded by military law.

In conclusion, my view on this general subject matter is that, if relations with Russia become sufficiently bad between now and the convening of the next session of Congress, the President may immediately invoke 18 U.S.C. Sec. 97a and, through appropriate orders of the War Department, can put into effect a relocation--which would really be a detention--program for all Communists, whether or not American citizens.

Further, although suspending the privilege of the writ of habeas corpus is a grave matter, conditions will now be different than ever before. The atomic bomb alone makes a world of difference. If we break with Russia we should forget past concepts of habeas corpus and traditional ideas regarding it and suspend the privilege forthwith. Conditions will undoubtedly justify such action. The suspension should be made by act of Congress, but if the emergency arises during adjournment the President will be justified in suspending the privilege by Executive Order. His action can be ratified by the special session which would be immediately called.

It is doubtless too late to submit any amendments to Sec. 97a to this session of Congress. That is not serious, however, it is safe to say that existing legislation is sufficient to protect the United States during the interim if relations with Russia come to the point where immediate action is essential.

Office Memorandum

UNITED STATES GOVERNMENT

TO : MR. J. EDGAR HOOVER
DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

FROM : PEXTON FORD
THE ASSISTANT TO THE ATTORNEY GENERAL

SUBJECT:

DATE: September 13, 1949

PERSONAL AND CONFIDENTIAL

Will you please indicate for the information of the Attorney

General the standards upon which decisions are based to incorporate
names in the security index list or to remove them therefrom.

PERSONAL AND CONFIDENTIAL

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Office Memorandum • UNITED STATES GOVERNMENT

TO : The Director, Federal Bureau of Investigation DATE: July 25, 1950.
FROM : The Attorney General
SUBJECT: Security Index List

CONFIDENTIAL

I would appreciate receiving any geographical or other analyses which have been prepared with respect to this index. I would also like to be informed as to the standards which were used to qualify an individual for inclusion in this list.

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Office IV 1772 • UNITED

TO : Director, Federal Bureau of Investigation

FROM : Peyton Ford, Deputy Attorney General

SUBJECT: Program for the Detention of Dangerous
Individuals in the Event of Hostilities

DATE: December 7, 1950

CONFIDENTIAL

This is in response to your memorandum of December 5, 1950, entitled as above, requesting to be advised as to the results of the review of the Security Index which it was contemplated would be undertaken by a staff of Department attorneys.

Because of personnel shortages necessitated by budgetary limitations it has not been possible to make this review. The funds requisite for the administration and enforcement of the Internal Security Act of 1950 are currently being sought and are expected to be appropriated in the very near future. When such funds become available additional personnel will be acquired and this work will be immediately undertaken, and you will be kept currently advised of the results of such review.

Meanwhile, you are advised that in the event of occurrence of an emergency which requires the use of the detention program, all of the persons now or hereafter included by the Bureau on the Security Index should be considered subjects for immediate apprehension, thus resolving any possible doubtful cases in favor of the Government in the interests of the national security.

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Office Memorandum • UNITED STATES GOVERNMENT

TO The Director, Federal Bureau of Investigation DATE: June 1, 1951

FROM : Peyton Ford, Deputy Attorney General

SUBJECT: Program for apprehension and detention of persons considered potentially dangerous to the national defense and public safety of the United States.

CONFIDENTIAL

Reference is made to your memorandum of May 11, 1951, entitled as above, wherein you requested a definite expression of the Department's opinion with respect to the standards, set out in your memoranda of September 16, 1949 and July 27, 1950, applied by the Bureau in determining those individuals whose past or present activities, or training, showed them to be a potential danger to this country in time of emergency so as to warrant their inclusion on the Security Index.

As has been indicated in previous memoranda from the Department and pointed out at conferences between Department representatives and those of the Bureau, the Department feels it is advisable that, insofar as possible, the provisions of the detention program should parallel the provisions of the Emergency Detention Act of 1950. Accordingly, it has revised the Security Index standards so as to conform more closely to those of the Act and in so doing has to good extent utilized the language of the statute. Enclosed are copies of the standards as so revised. You will note that in result the scope of the Bureau's standards is not appreciably altered.

Inasmuch as the Department is now prepared to go forward with the review of the Security Index, it will appreciate receiving your views with respect to the revised standards at your earliest convenience. In accordance with your request, you will be advised in advance as to the attorneys who will be engaged in this work and will also be advised as to the results of such review in each individual case as such reviews are completed. With the exception of particular cases as to which you request special notification, as illustrated by your memorandum of May 24, 1951, you are advised that the Department presently contemplates first reviewing the files on Federal Government employees, including Atomic Energy personnel, who are included on the Security Index.

Under date of May 22, 1951, a memorandum was addressed to you in original response to your memorandum of May 11, 1951. It has been pointed out that the language there employed is susceptible to far broader interpretation than was intended. Accordingly, you are advised that the Department's memorandum of May 22, 1951, may be disregarded.

CONFIDENTIAL

Enclosures

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In this general connection, however, you are again reminded, as was pointed out in my memorandum of December 27, 1950, that in the event of occurrence of an emergency which requires the use of the detention program, all of the persons now or hereafter included by the Bureau on the Security Index should be considered subjects for immediate apprehension, thus resolving any possible doubtful cases in favor of the Government in the interests of the national security.

CONFIDENTIAL

STANDARDS

The test to be applied is whether there is reasonable ground to believe that the person (subject) probably will engage in, or probably will conspire with others to engage in, acts of espionage or sabotage.

In deciding the question of the existence of reasonable ground to believe a person probably will engage in, or conspire with others to engage in, espionage or sabotage, each attorney is authorized to consider evidence of the following:

1. Whether such person has knowledge of, or has given or received instruction or assignment in, espionage, counter-espionage or sabotage, except where such knowledge was obtained for lawful purposes.
2. Participation in any past act of espionage or sabotage or conspiracy so to do.
3. Activity at any time in the espionage or sabotage operations of the Communist Party or the world communist movement, unless such activity has been offset by subsequent cooperation with the United States Government.
4. Membership in the Communist Party after January 1, 1949.
5. Membership in the Communist Party at any time prior to 1949, which membership is not shown to have been discontinued, AND
 - (a) Activity or receipt of training in the organization, thereby acquiring knowledge of its ultimate aims or purposes; or
 - (b) A present position of importance in, or a substantial contribution to, any organization which is or can be used for Communist purposes; or
 - (c) Present employment in or connection with a government or an industry or facility vital to the national defense, health and welfare; or
 - (d) Despite the lack of present organizational ties, support and sympathy with the aims of the world communist movement.

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- 2 -

6. Action and influential membership subsequent to January 1, 1949 in two or more Communist dominated or infiltrated organizations and conduct therein indicative of substantial adherence to the objectives of the Communist Party.

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I N S T R U C T I O N S

1. The Department is conducting a survey of a number of cases of individual Communists and Communist-sympathizers concerning whom investigative reports have been forwarded by the FBI to determine whether such individuals are potentially dangerous to the internal security, in the event of an emergency, and should be considered for possible summary action, pursuant to Title II of the Internal Security Act of 1950. The survey, its purpose and all matters connected with it are of the highest confidential character and should be accorded the same protection required for the safeguarding of information bearing a 'secret' security classification.
2. Each attorney engaged in the survey will be assigned approximately _____ cases for review. Assignments will be made in multiples of that quota and will continue progressively, as nearly as possible on a daily basis, until each attorney's total is completed. The names of cases assigned will be forwarded on regular assignment sheets, accompanied by the corresponding files. When each such group of cases is processed, the assignment sheets must be returned with the files and completed processing forms, hereafter described. A Ticker system will be in effect to insure prompt and regular completion of such progressive assignments.
3. Supervision of the survey is assigned to Mr. _____ Chief of the Internal Security Section (Room 2212, Extension 102), whose office will be responsible for the making and completion of all assignments and the procurement and return of all files. All inquiries and requests concerning the survey should be addressed to that office.
4. Each attorney will be furnished a set of 'standards' for evaluating the cases assigned. Such 'standards' are self-explanatory. Should any question concerning their meaning or applicability arise, however, such inquiries should be addressed to Mr. _____. In view of their classified character, such 'standards' should be returned upon completion of each attorney's total quota of cases.
5. Unlike previous file reviews, the processing of these cases will not require the preparation of any memorandum reports but the results of the examination will be recorded on processing forms, a copy of which is attached. Each attorney will be furnished a number of these forms and additional forms, as required, may be obtained from Mr. _____ office. In processing the cases, it may be found helpful to utilize processing forms, in lieu of work notes. Since certain specific information is required to be reported in all

cases, it is essential that each attorney at the outset become completely familiar with the items to be recorded. Such processing forms are to be typed in duplicate and returned with the files.

6. Most of the items on the processing form are self-explanatory. However, instructions with respect to the reporting upon certain of the items and with respect to completion of the forms appear desirable.

- (a) NAME should be inserted capitalized in proper order with given name and middle initial (or name) followed by the last name.
- (b) EMPLOYMENT means present employment. Any past employment of a significant character should be included under 'Activities', if applicable, otherwise under 'Remarks'. Thus, if a past employment is of significance, such as scientific research in restricted fields but is unrelated to the subject's derogatory activities, it should be included under 'Remarks'.
- (c) ORGANIZATIONS - The names of all organizations of which the subject is indicated to be a member or with which he is affiliated, or in which he is active, should be reported, using abbreviations wherever possible. Attached hereto is a list of abbreviations which will most frequently be encountered. Membership should be indicated by inserting a capital "M" in parentheses immediately following the name (or abbreviation) of the organization. Affiliation should be indicated by similarly inserting a capital "A" in parentheses immediately following the name (or abbreviation) of the organization. Presumably, membership in or affiliation with an organization will imply participation in its activities. In any case in which the file reflects membership or affiliation unaccompanied by activity, that fact should be indicated by inserting the word "inactive" in parentheses immediately following the name (or abbreviation) of the organization.
- (d) ACTIVITIES does not call for a detailed statement but rather a summarization. Any special significant facts, however, such as direct contacts with Soviet consulates, embassies, secret police,

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reported espionage agents or couriers, training in Soviet sabotage or other schools, and the like, should be specifically noted.

- (e) ACTIVE RELATIVES & ASSOCIATES likewise calls for a summary rather than a detailed statement, for example, " also reported active CP" or " close associate".
- (f) DETAILS is included to provide space for any significant information not properly includable under other headings.
- (g) NATIONALITY is used to record present citizenship.
- (h) EXTRACTION means subject's extraction as indicated by including parents' countries of origin.
- (i) DATE OF LAST ACTIVITY is especially important since it serves to reflect the currency of the FBI's information.

7. Upon completing a review of the file, the processor will determine whether the information available satisfies the standards for evaluation. In making such determination, all of the available information should be considered and not only that which is legally admissible. For the purpose of this survey the availability of confidential informants to testify is immaterial. Activity in 'front' organizations may and should be considered.

It should be noted that standard five contains two elements which must be found before a positive conclusion is warranted. If a positive conclusion is reached, circle on the form the numbers of those standards which are believed applicable and place a check mark in the positive box in the upper right hand corner of the form. If, however, a negative conclusion is reached, simply place a check mark in the appropriate negative box on the form.

Any specially significant facts relied upon in determining the applicability of certain standards, in addition to being set forth on the processing forms, should otherwise also be indicated in the files themselves to assist in ready reference to the pertinent portions of the reports. Thus, on the processing forms immediately

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following the statement of such significant facts, there should be inserted in parentheses a reference to the relevant report, viz. (R. - 9/13/50 - HIG - p.6). In addition, in the report itself the relevant passage should be indicated by appropriate marginal markings. A red pencil should be used for this purpose.

8. Upon completing each group of cases assigned, the typed duplicate processing forms should be examined by the processor for possible errors. If found correct, the reviewer should initial and date both typed copies of the form and clip the same inside the front cover of the respective files. The files accompanied by the corresponding assignment sheet should then be returned to Mr. ~~XXXXXX~~ office. The 'standards' and instruction sheet should also accompany the final file transmission.

9. It is unnecessary to point out that the successful completion of this survey depends entirely upon the cooperation and application of those participating in it. The project is of the highest importance, as well as extremely confidential, and it is felt that every attorney will fully appreciate both, thus insuring its prompt and adequate conclusion.

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Office Memorandum • UNITED STATES GOVERNMENT

TO : The Director, Federal Bureau of Investigation

DATE: OCTOBER 8, 1952

FROM : The Attorney General

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DATE 10-17-00 BY [signature]

Downgrade to Secret 60324 (Bair)
8/1/11

SUBJECT: Program for Apprehension and Detention of Persons
Considered Potentially Dangerous to the National
Defense and Public Safety of the United States.

~~TOP SECRET~~

Reference is made to the several memoranda and to the conferences which have been held between representatives of the Bureau and of the Department concerning the adoption of standards for Security Index purposes for apprehension of individuals in an emergency.

As you are aware, final approval of the Security Index standards which have been used by the Bureau for a number of years has been withheld pending not only careful study of the standards themselves, but of possible alternative standards. The enactment of the Internal Security Act of 1950 which creates another standard for the enforcement of Title II of the Act has further complicated final determination of standards.

As you know, Title II of the Internal Security Act declares that when a state of Internal Security Emergency is proclaimed by the President, he shall, acting through the Attorney General, apprehend and detain each person as to whom there is reasonable ground to believe that such person probably will engage in, or probably will conspire with others to engage in, acts of espionage or of sabotage. While it is contemplated that in the event of war other legislation relating to the apprehension and detention of potentially dangerous persons will be speedily sought, nonetheless so long as the standard provided in the Internal Security Act of 1950 remains the guiding legislative principle for the apprehension and detention of potentially dangerous individuals, the Department must consider this standard in reviewing the files of individuals who may be subject to apprehension and detention.

After careful study of the application of the standards which have been used by your Bureau in the listing of names on the Security Index list, it is my opinion that these standards can be utilized by your Bureau and by the Criminal Division in meeting the responsibilities of each under the apprehension and detention program. Accordingly, I approve the standards now in use by your Bureau, as related in the next paragraph.

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This document consists of 2 pages

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SECURITY INFORMATION

In your memorandum to the Assistant to the Attorney General of September 16, 1949, you state that the elements going into measuring an individual's potential dangerousness or dangerousness in the event of an emergency consist of two broad elements:

(1) membership, affiliation or activity indicating sympathy with the principal tenets of the Communist Party or similar ideological groups and the Nationalist Party of Puerto Rico; and (2) a showing of one or more of the following:

- a. activity in the organization, promoting its aims and purposes;
- b. training in the organization, indicating a knowledge of its ultimate aims and purposes;
- c. a position in a mass organization of some kind where his affiliation or sympathy as set forth in element one will determine the destiny of the mass organization;
- d. employment or connection with an industry or facility vital to the national defense health and welfare;
- e. possessing a potential for committing espionage or sabotage.

In your subsequent memorandum of July 27, 1950, you add thereto by stating that as a result of hostilities in Korea and the fact that the Communist Party and related groups have definitely and positively taken a stand against the policy of the United States, you are considering persons for inclusion in the Security Index who are present, active, participating members of the Communist Party or related groups or who actively espouse the line of those groups, regardless of the individual's leadership in the Party, present employment or past activities.

You have raised the further question as to prompt advice to the Bureau when a name has been approved by the Department for inclusion on the Security Index list. I am in agreement with your view that prompt notice should be furnished to the Bureau and I suggest that representatives of the Bureau and of the Criminal Division confer for the purpose of devising the most efficient method of notification consistent with the reviewing program. I have directed the Criminal Division to give priority attention to prominent and nationally known individuals whose names were removed for the time being from the Security Index list as set forth in your memorandum of February 29, 1952.

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SECURITY INFORMATION

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Office Memorandum • UNITED STATES

TO : The Director, Federal Bureau of Investigation

DATE: November 25, 1952

FROM : The Attorney General

SUBJECT: PROGRAM FOR APPREHENSION AND DETENTION OF
PERSONS CONSIDERED POTENTIALLY DANGEROUS
TO THE NATIONAL DEFENSE AND PUBLIC SAFETY
OF THE UNITED STATES.~~TOP SECRET~~

Reference is made to my memorandum of October 8, 1952, approving the standards used by your Bureau for the listing of names of individuals in the Security Index, and to your subsequent memorandum of October 15.

Pursuant to the questions which you have raised in the latter memorandum, I wish to assure you that it is the Department's intention in the event of emergency to proceed under the program as outlined in the Department's Portfolio invoking the standards now used. This approval, of course, indicates agreement with your Bureau's concepts of the Detention Program and the Security Index standards as outlined in your memorandum of June 28, 1951, to former Deputy Attorney General [redacted].

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SECURITY INFORMATION

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STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, Federal Bureau of Investigation

DATE: June 19 1958

FROM : J. Walter Yeagley, Acting Assistant Attorney General
Internal Security Division

SUBJECT: Program for Apprehension and Detention of Persons
Considered Potentially Dangerous to the National
Defense and Public Safety of the United States

Reference is made to your memorandum of June 13, 1958 regarding [redacted] and [redacted], subjects of FBI files [redacted] and [redacted], respectively. Both are presently serving life sentences due to their participation in the October 1950 Nationalist revolt in Puerto Rico and the names of both are included in the Security Index. Department memoranda of June 5, 1958 instructed the deletion of the name of each in view of their incarceration for life.

In view of the administrative considerations set forth in your memorandum in support of maintaining the names of incarcerated persons in the Security Index, the Department interposes no objection thereto and will be guided accordingly in the future. Further, since the same considerations would seem to be applicable to security index subjects who are physically unavailable for apprehension for reasons other than imprisonment, it would be appreciated if the Bureau would advise the Department of any other tabbed categories in the "Unavailable Section." This is desired for the guidance of the Department in the sampling review of Security Index cases.

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UNITED STATES GOVERNMENT

Memorandum

TO : J. Edgar Hoover, Director
Federal Bureau of Investigation

DATE: June 11, 1968

FROM //: J. Walter Yeagley
Assistant Attorney General
Internal Security Division

SUBJECT: PROGRAM FOR APPREHENSION AND DETENTION OF
PERSONS CONSIDERED POTENTIALLY DANGEROUS
TO THE NATIONAL DEFENSE AND PUBLIC SAFETY
OF THE UNITED STATES

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In reference to your letter of May 1 last, please be advised that your proposal to establish three priorities of apprehension in relation to the Emergency Detention Program is approved. This advice is also responsive to the request made in your letter of May 8, 1968 captioned Presidential Emergency Action Documents.

As to the matter of the security index criteria discussed in your May 1 letter, such criteria are presently under study and you will be advised thereon in a subsequent letter.

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UNITED STATES GOVERNMENT

DEPARTMENT OF JUSTICE

Memorandum

SECRET

TO : J. Walter Yeagley
Assistant Attorney General
Internal Security Division

DATE: SEPT. 9, 1968

FROM : Frank M. Wozencraft
Assistant Attorney General
Office of Legal Counsel

ALL FBI INFORMATION CONTAINED
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DATE 10-17-00 BY SP3ALM/RW

SUBJECT: PEAD 6: Criteria for persons to be apprehended
and Priority Apprehension Program

This is in response to your request of May 16, 1968, for our advice concerning the continued use, under PEAD 6, of the existing criteria for determining persons to be apprehended pursuant to that PEAD, and the acceptability of the FBI's proposed Priority Apprehension Program.

Criteria

The criteria set forth in paragraphs (a) through (d) on pp. 1-2 of your memorandum, and the background file containing the basis upon which these criteria were approved by the Attorney General on April 11, 1955, have been reviewed. While no change appears necessary in the essential substance of the criteria, the language used is in some respects unclear and possibly inconsistent. The proposed revisions set forth below are intended mainly to clarify what we understand to be the meaning of these criteria. These revisions are, of course, subject to further change in the event that they do not accurately reflect the intended meaning.

It is noted that the present criteria do not contain (and we are informed that there do not exist) formal definitions of the terms "basic revolutionary organization", "revolutionary group", "front organizations", or "subversive organization". While more precise indications of what is meant by these terms would be desirable, we have not insisted on formal definitions at this time in view of (i) the requirement that any person actually detained will be entitled to a hearing at which time the evidence will have to satisfy the standards of § 1 of PEAD 6 and the Emergency Detention Act, and (ii) the needed flexibility and discretion at the operating level in order to carry on an effective surveillance program.

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The revisions recommended below have been drafted to correct the following problems raised by the language of the existing criteria:

(1) Paragraphs (a) and (b) use the different terms "basic revolutionary organization" and "revolutionary group," respectively, although we are informed that no difference in meaning is intended.

(2) Under paragraph (b) it would be sufficient to apprehend a person on the basis of "active substantial participation in the furtherance of the aims and purposes of the front organization." Since it is one of the basic characteristics of a front organization that its announced aims and purposes may be wholly innocuous, or even praiseworthy, it is conceivable that some individuals might participate actively in (and sympathize with) only those activities of a front organization that are related to unobjectionable purposes, and have no involvement in those activities which relate to the aims and purposes of a basic revolutionary organization. The detention of such persons would not appear to be appropriate in the absence of other considerations.

(3) Paragraph (c) is made applicable only to a person who is "not a member or a participant in the activities of a subversive organization." We have been informally advised by the Internal Security Division, however, that the type of individual intended to be reached by this paragraph is likely to belong to some form of organization, though not one that meets the standards of paragraphs (a) or (b).

(4) As it is presently worded, paragraph (d) can be interpreted as being no more than a special provision to include individuals who otherwise qualify under one or more of paragraphs (a), (b) or (c) except for the fact that they have made no overt acts or statements within the prescribed five or three year time limits. The Internal Security Division has informally advised, however, that paragraph (d) is also intended to serve as a catchall for certain individuals who do not meet the criteria of paragraphs (a), (b) or (c).

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(5) Both paragraphs (c) and (d) apply on the basis of the likelihood that the different categories of individuals that they describe will perform undesirable acts in the event of an emergency. No reason is perceived why paragraphs (c) and (d) describe differently the undesirable acts that such individuals may perform, as distinguished from the facts indicating the likelihood that they will perform them, or why such description should differ from that in § 1 of PEAD 6.

Accordingly, it is recommended that paragraphs (b), (c) and (d) be revised to read as follows (underscoring indicates new or changed language):

"(b) Subject has had membership or participation in the affairs of one or more front organizations which adhere to the policies and doctrines of a basic revolutionary organization, in a leadership capacity or by active substantial participation in the furtherance of those aims and purposes of the front organization which coincide with those of a basic revolutionary organization, within the last three years as shown by overt acts or statements established through reliable sources, informants, or individuals;

"(c) Investigation has developed information that an individual, though not a member of or a participant in the activities of a basic revolutionary or front organization, has anarchist or revolutionary beliefs and is likely to seize upon the opportunity presented by a national emergency to commit acts of espionage or sabotage, including acts of terrorism, assassination or any interference with or threat to the survival and effective operation of the national, state and local governments and of the defense effort;

"(d) Although investigation has failed to establish the facts required by (a), (b) or (c) above, either as to the substance of those criteria or because there have been no overt acts or statements within the time limits prescribed, facts

SECRET

have been developed which clearly and unmistakably depict the subject as a dangerous individual who could be expected to commit acts of the kind described in (c) above."

Priority Apprehension Program

As we informally advised your office by telephone on June 13, 1968, we have no objection to the proposed Priority Apprehension Program as set forth in the memorandum from the Director of the FBI, dated May 1, 1968, a copy of which is attached to your memorandum of May 16, 1968.

J. Edgar Hoover, Director
Federal Bureau of Investigation

September 19, 1968.

J. Walter Yeagley
Assistant Attorney General
Internal Security Division

PEAD 6: CRITERIA FOR PERSONS TO BE
APPREHENDED AND PRIORITY
APPREHENSION PROGRAM

SECRET

Attached is a copy of a self explanatory memorandum dated September 9, 1968 from the Office of Legal Counsel to this Division.

As you will note, the Office of Legal Counsel (OLC) proposes certain changes be made in the wording of the criteria for persons to be apprehended under the Emergency Detention Act of 1950 which revisions "are intended mainly to clarify what we understand to be the meaning of these criteria" and make no changes in the essential substance of the criteria. This Division is in agreement with the changes proposed by the OLC and the memorandum of that office is forwarded for your consideration and specific advice whether the proposed changes are acceptable to your Bureau.

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HEREIN IS UNCLASSIFIED
DATE 10-17-00 BY SP8ALM/rw

NATIONAL SECURITY INFORMATION
Unauthorized Disclosure
Subject to Criminal Sanctions

SECRET

Memorandum

TO : Director
Federal Bureau of Investigation

DATE: February 18, 1969

FROM : J. Walter Yeagley
Assistant Attorney General
Internal Security Division

ALL FBI INFORMATION CONTAINED
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DATE 10-17-00 BY SP5FLU/RW

SUBJECT: Illegal and/or Violent Campus Disorders
Students for a Democratic Society
Seditious Conspiracy; Smith Act; Inciting to Riot:

In an attempt to determine whether there is any underlying subversive group giving illegal directions or guidance to the numerous campus disorders throughout the country, it is requested that you endeavor to obtain information regarding the following:

Individuals who have been active in inciting campus disorders who are not students at the college or university involved, particularly those whose activities resulted in violence or the violation of laws or in arrests. It is requested that inquiries at the colleges be made of college officials only.

Individuals who have traveled to other schools to participate in student disorders. It is requested that such information be solicited only from college officials and from Bureau and Police Department records and sources.

Plans, programs and tactics not previously reported, for the conduct of violent or illegal campus disorders. It is requested that such information be solicited only from Bureau and Police Department informants and sources. College officials might be asked if they have seen any printed material concerning such activities.

Information showing a movement of information, reports or directives between organizations, or branches of the same organization, at various campuses where violent or illegal disorders have taken place. It is requested that such information be obtained from Bureau and Police Department informants and sources. College officials might be asked if they have seen any such printed material.

Information as to the source of funds for bail or payment of fines where any large number of demonstrators have been arrested. It is requested that such information be sought only from bank officials, court officials or from Bureau sources.

Information not previously reported indicating a movement of funds between organizations from one campus area to another to support or maintain sit-ins where college buildings have been taken over or occupied without authority. It is requested that such information be obtained from Bureau and Police Department informants and sources only.

Individuals identified by fingerprints or otherwise who have been arrested at demonstrations at more than one campus. It is requested that such information be obtained from Bureau or Police Department records only.

It is appreciated that a great deal of information has already been furnished regarding campus demonstrations. The foregoing is only submitted as suggested areas of particular interest for future investigative efforts.

UNITED STATES GOVERNMENT

DEPARTMENT OF JUSTICE

Memorandum

TO : Director
Federal Bureau of Investigation

DATE: March 3, 1969.

FROM : J. Walter Yeagley
Assistant Attorney General
Internal Security Division

SUBJECT: Campus Disorders

ALL FBI INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 01/17/00 BY SP3AUM/RO

The Internal Security and Criminal Divisions of the Department are jointly considering the possibility of conducting a grand jury investigation of some future serious campus disorder with a view towards securing testimony and evidence concerning violations of the seditious conspiracy (18 U.S.C. 2384), Smith Act (18 U.S.C. 2385), registration of certain organizations (Voorhis Act - 18 U.S.C. 2386), anti-riot (18 U.S.C. 2101) and civil disorder (18 U.S.C. 231) statutes and any possible conspiracies in connection therewith.

In that regard, it would be most important for us to secure in advance the names of any persons planning activities which might fall within the proscription of any of the foregoing statutes. It would also be important for us to know the identities of the officials of any participating organizations who have custody or control of records concerning the activities of such organizations which we would seek to obtain by means of subpoenas duces tecum.

It would also be most helpful if you were able to furnish us with the names of any individuals who appear at more than one campus either before, during, or after any active disorder or riot and the identity of those persons from outside the campus who might be instigators of these incidents.

We would, therefore, appreciate whatever action you can take in obtaining information of the foregoing character, both through your existing sources of information and through any other sources you may be able to develop in those areas most likely to be productive of such information.

SECRET*Memorandum*

TO : J. Edgar Hoover, Director
Federal Bureau of Investigation

DATE: November 19, 1969

FROM: J. Walter Yeagley
Assistant Attorney General
Internal Security Division

SUBJECT: PROGRAM FOR APPREHENSION AND
DETENTION OF PERSONS CON-
SIDERED POTENTIALLY
DANGEROUS TO THE NATIONAL
DEFENSE AND PUBLIC SAFETY OF
THE UNITED STATES

Reference is made to your letter of October 29, last proposing removal of subjects in the Priority III designation from the Security Index (SI). In this regard you advise, however, that though removed from the SI such subjects will continue to receive investigative attention and a listing of such subjects will be maintained in your Bureau for possible use in the event of a national emergency.

The Department is in agreement with this proposal. Accordingly, it is understood that hereafter the SI will only consist of those individuals designated in Priority I and II. As in the past, the Department will continue to review the individual SI cases.

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DATE 10-17-00 BY SP3AUM/ku

NATIONAL SECURITY INFORMATION
Unauthorized Disclosure
Subject to Criminal Sanctions

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UNITED STATES GOVERNMENT

DEPARTMENT

Memorandum

CONFIDENTIAL

TO : Director
Federal Bureau of Investigation

DATE: Septe 29, 1971

FROM : Robert C. Mardian
Assistant Attorney General
Internal Security Division

SUBJECT: NEW LEFT MOVEMENT

The Internal Security Division is, at the present time, conducting an in-depth analysis of the New Left Movement to determine if any of its leaders can be prosecuted under the provisions of the Smith Act or other federal statutes. In this connection, it would be appreciated if the Bureau could furnish an up-to-date listing of the leaders of the New Left Movement, together with a summary of their background and activities.

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DATE 6/7/00 BY SP2 ALM/RW

NATIONAL SECURITY INFORMATION
Unauthorized Disclosure
Subject to Criminal Sanctions

CONFIDENTIAL

UNITED STATES GOVERNMENT

DEPARTMENT OF JUSTICE

Memorandum

SECRET

TO : Director
Federal Bureau of Investigation

DATE: October 22, 1971

FROM : The Attorney General

SUBJECT: EMERGENCY DETENTION PROGRAM

ALL FBI INFORMATION CONTAINED
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DATE 10-17-00 BY SP2ALM/RS

This will acknowledge your memorandum of September 30, 1971 regarding the effect that the repeal of Title II of the Internal Security Act of 1950, as amended, has on the FBI's authority "to investigate subversive activities and related matters."

With respect to your initial inquiry, I wish to advise you that the FBI's authority to investigate violations of the espionage, sabotage, Smith Act, Atomic Energy Act and related statutes, as well as subversive activities and related matters in accordance with its statutory responsibilities and the Presidential directives, cited in your memorandum, remains unaffected by the repeal of the Emergency Detention Act.

Furthermore, the repeal of the aforementioned Act does not alter or limit the FBI's authority and responsibility to record, file and index information secured pursuant to its statutory and Presidential authority. An FBI administrative index compiled and maintained to assist the Bureau in making readily retrievable and available the results of its investigations into subversive activities and related matters is not prohibited by the repeal of the Emergency Detention Act.

While the Department does not desire a copy of any lists that you may compile on the basis of such records or indices, the Internal Security Division should be furnished a monthly memorandum reflecting the identity of government employees who by significant acts or membership in subversive organizations, have demonstrated a propensity to commit acts inimical to our national security.

With regard to Department instructions to the United States Attorneys and Marshals and related materials maintained in sealed envelopes in each of the Bureau's field offices, it is noted that such emergency documents were prepared on the basis of authority other than the Emergency Detention Act. A study is being undertaken within the Department as to the disposition to be made of those pre-positioned sealed instructions. When such a review has been completed you will be appropriately advised.

NATIONAL SECURITY INFORMATION

SECRET

Unauthorized Disclosure
Subject to Criminal Sanctions

UNITED STATES GOVERNMENT

Memorandum

TO : The Director
Federal Bureau of Investigation

DATE: January 18, 1972

FROM : Robert C. Mardian
Assistant Attorney General
Internal Security Division

SUBJECT: NEW LEFT MOVEMENT
INTERNAL SECURITY - NEW LEFT

Reference is made to your cover letter of October 14, 1971 which served to transmit to the Internal Security Division of the Department of Justice informal work papers regarding 71 leaders of the New Left movement.

As you know this Division is conducting an in depth analysis of the New Left movement to determine if any of its leaders can be prosecuted under the provisions of the Smith Act or other federal statutes. In connection with this study, it would be helpful if the Bureau could furnish current photographs, if available, of the 71 individuals whose biographies have previously been made available.

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DATE 10-17-00 BY SP2A/LM/RW

INDEX

- A. Rabble Rouser Index; Agitator Index
- B. Key Activists
- C. Action Groups
- D. Dominican Index
- E. Computer Statistics
- F. Adex Printouts
- G. Adex Cards
- H. Security Index; Adex - Volume I, 1939-1951
Volume II, 1952-Present

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DATE 10-12-80 BY SP2ALM/RW

Reviewed by Gitonkin
8-75

RABBLE ROUSER INDEX;
AGITATOR INDEX

ALL INFORMATION CONTAINED
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DATE 3-19-81 BY SP2 JAP-JAR

SP2 JAP-JAR

Mr. W. C. Sullivan

8/3/67

C. D. Brennan

**RABBLE ROUSER INDEX
(SUBVERSIVE CONTROL)**

The Director has instructed that an index be compiled of racial agitators and individuals who have demonstrated a propensity for fomenting racial discord.

In accordance with these instructions, we are instructing the field to submit the names of individuals who should be included on a Rabble Rouser Index together with appropriate background information concerning these individuals. This Index will be maintained at the Seat of Government in alphabetical and geographical order and the field is being instructed to maintain a similar index in each office. Appropriate Manual and Handbook changes are being prepared.

RECOMMENDATION:

That the attached SAC Letter be approved.

ALL
HEREIN
DATE 4-18-82

S. P. H. G. S. H. W.

This document is prepared in response to your request and is not for dissemination outside your Committee. It is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Mr. W. C. Sullivan

August 25, 1967

J. F. Bland

RABBLE ROUSER INDEX
INSTRUCTIONS CONCERNING

There is attached for approval a memorandum of instructions concerning the handling of the Rabble Rouser Index and the approval of individuals for inclusion therein. The establishment of this Index was announced in SAC Letter #67-47 (B) dated August 4, 1967.

ACTION:

If approved, please return to the Subversive Control Section, Domestic Intelligence Division, which will arrange for the reproduction of sufficient copies for distribution to all supervisors assigned to the Internal Security, Subversive Control, Soviet, Latin-American, Research-Satellite, and Nationalities Intelligence Sections of the Domestic Intelligence Division and the Civil Rights Section of the General Investigative Division.

DATE 4-18-80 BY SPI GSK/JW

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to any unauthorized personnel without the express approval of the FBI.

August 28, 1967

RABBLE ROUSER INDEX

SAC Letter #57-47 (B) dated August 4, 1967, announced the establishment of a Rabble Rouser Index and requested field offices to submit an original and three copies of a write-up containing specified information on each nominee. The control file for the Index is Bureau file number [REDACTED]. All mail captioned "Rabble Rouser Index" should be promptly routed to the Subversive Control Section, Room 806 Federal Triangle Building (Domestic Intelligence Division). This section will physically maintain the Index. As write-ups are received they and copies of the cover letter will be matched with main files if they exist, if not, search slips will be attached to the write-ups and copies of the cover letter. These will be routed to the supervisors to whom the cases are assigned. Where no main file exists at the Bureau, the write-ups will be sent to the section or supervisor which appears to have the most interest based on the classification of the references on the search slip.

The supervisor to whom assigned will afford prompt handling in the following manner:

I. Will compare the information in the write-up with that in the file for accuracy.

A. Where no main file exists, will call the references and verify the information in the write-up against that in the references insofar as possible.

ALL-INT
HEREIN
DATE 4-18-80

SP1 GSIC/DW

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

RABBLE ROUSER INDEX

- II. Will determine from the file or references whether subject meets the standards for inclusion of his name in the Index as set out in the above-cited SAC Letter.
- A. If so, he will write "Prepare RRI cards" in the upper right corner of the original of the write-up and initial the statement.
- B. Will then route all four copies of the write-up and the copy of the cover letter with the file (or identical references) through his Section Chief to his Assistant Director.
- C. All those who review and agree with the supervisor's recommendation for inclusion in the Index will so indicate by initialing under the supervisor's written recommendation. In case they disagree, they will indicate by a written appropriate statement on the original write-up and initial it.
- III. Where subject's name is to be included in the Index and the original write-up has been appropriately endorsed by all including the Assistant Director, the latter will route the original and three copies of the write-up and the copy of the cover letter to
. Room 805 Federal Triangle Building, where the cards will be prepared and maintained and the field advised of the inclusion of subject's name in the Rabble Rouser Index. Files and/or references should not be returned to the Subversive Control Section; however, search slips, where used, should be stapled to the back of the original of the write-up.

RABBLE ROUSER INDEX

- IV. In instances where it is decided the subject's activities do not bring him within the standards set out in the SAC Letter, the file and all copies of the write-up will be returned to the original reviewing supervisor who will prepare a letter so advising the field under appropriate individual caption with an extra yellow designated for the control file (Rabble Rouser Index, Bureau file number [REDACTED]). All four copies of the write-up and the copy of the cover letter are to be stapled to the blocked yellow and under the routing block of the yellow should be written: "[REDACTED], 806 FTB." A tickler of the letter should also be designated for [REDACTED].
- V. All mail pertaining to nominees for the Rabble Rouser Index must receive expeditious handling in order that the status of the Index can be maintained in as current status as possible.
- VI. All future mail pertaining to individuals whose names are included in the Index and which affects the information maintained on the cards, such as changes in residence, employment, or office of origin as well as updating of the summary of activities appearing on the card, must be promptly routed to the Subversive Control Section, Room 806 Federal Triangle Building so that amended cards can be prepared.

RABBLE ROUSER INDEX

VII. An SAC Letter is being prepared with additional instructions to the field concerning this Index. It will include a request that reports be promptly prepared on all subjects whose names are included in the Rabble Rouser Index where no report has previously been submitted or where there is pertinent information in field files concerning activities not included in reports previously submitted.

Mr. Sullivan

9/5/67

P. L. Cox

RABBLE ROUSER INDEX
SUBVERSIVE CONTROL

ALL INFORMATION CONTAINED
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DATE 4-18-80 BY SPI GSK JTW

By SAC Letter 67-47 (B) dated 8/4/67 we established a Rabble Rouser Index to consist of the names, identifying data, and background information of individuals who have demonstrated by their actions and speeches that they have a propensity for fomenting racial disorder. The field was instructed to submit nominations for inclusion in the Index.

In reviewing the nominations submitted by the field, we have noted that in some instances the Bureau is not in possession of any reports on the individuals involved and no main case file exists. We should be in possession of all information contained in field files concerning these individuals and for possible dissemination, such should be in report form.

Instructions are in existence for the field to review this Index every three months to insure that all information is current and accurate. It would also appear to be desirable to have the field bring reports up to date in these cases on an annual basis or if no information is available to report, to submit a letter to that effect.

This will not require extensive work on any field office as we have been very selective in individuals being included therein. Therefore, the Index is not large, consisting of less than 100 names at this time.

RECOMMENDATION:

That we require reports at this time in those cases in which reports have never been submitted and that these cases be brought up to date annually. If you agree, there is attached a proposed SAC letter containing appropriate instructions. Manual changes being prepared.

This document is prepared in response to your request and is not for dissemination outside your Committee. It is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Mr. W. C. Sullivan

September 12, 1967

G. C. Moore

PROPOSED ADDITION TO
SECTION 122 OF THE
MANUAL OF INSTRUCTIONS

DATE 4-18-80

SP1 GSK/SW

In view of the recent announcement set forth in SAC Letter #57-47 (D) dated August 4, 1967, of the establishment of a Rabble Rouser Index, an addition is necessary to Section 122 of the Manual of Instructions. This addition will deal with the maintenance of such an Index both in the field and at the Bureau and the method of keeping it current.

This addition also provides for dissemination to Secret Service of information relative to subjects whose names appear in the Rabble Rouser Index the same as we do in cases concerning subjects whose names are included in the Security Index and other security subjects in whom Secret Service might have an interest under the agreement between the FBI and Secret Service concerning Presidential protection.

RECOMMENDATION:

It is recommended that the attached proposed Manual of Instructions additions be approved and referred to the Training Division for preparation and transmittal to the field.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Mr. W. C. Sullivan

October 11, 1967

G. C. Moore

RABBLE ROUSER INDEX
INSTRUCTIONS CONCERNING

ALL INFORMATION CONTAINED
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DATE 3-19-81 BY SP2TAP-JAK

Reference is made to J. F. Bland to Mr. W. C. Sullivan memorandum dated August 25, 1967, attaching for approval a memorandum of instructions concerning the handling of the Rabble Rouser Index at the Seat of Government. Because of the recent reorganization of work in the Domestic Intelligence Division and the establishment of the Racial Intelligence Section in place of the Subversive Control Section, certain changes in these instructions are necessary. Attached for approval is a revised memorandum of instructions which includes the necessary changes.

ACTION:

If approved, please return to the Racial Intelligence Section, Domestic Intelligence Division, which will arrange for the reproduction of sufficient copies for distribution to all supervisors assigned to the Internal Security, Racial Intelligence, Soviet, Latin-American, Research-Satellite, and Nationalities Intelligence Sections of the Domestic Intelligence Division and the Civil Rights Section of the General Investigative Division.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

October 11, 1967

RABBLE ROUSER INDEX

ALL INFO

HEREIN

DATE

4-18-86

SP1 GSIC/JW

SAC Letter #67-47 (B) dated August 4, 1967, announced the establishment of a Rabble Rouser Index and requested field offices to submit an original and three copies of a write-up containing specified information on each nominee. The control file for the Index is Bureau file number [REDACTED]. All mail captioned "Rabble Rouser Index" should be promptly routed to the Racial Intelligence Section, Room 836 Federal Triangle Building (Domestic Intelligence Division). This Section will physically maintain the Index. As write-ups are received they and copies of the cover letter will be matched with main files if they exist, if not, search slips will be attached to the write-ups and copies of the cover letter. These will be routed to the supervisors to whom the cases are assigned. Where no main file exists at the Bureau, the write-ups will be sent to the section or supervisor which appears to have the most interest based on the classification of the references on the search slip.

The supervisor to whom assigned will afford prompt handling in the following manner:

- I. Will compare the information in the write-up with that in the file for accuracy.
 - A. Where no main file exists, will call the references and verify the information in the write-up against that in the references insofar as possible.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

RABBLE ROUSER INDEX

- II. Will determine from the file or references whether subject meets the standards for inclusion of his name in the Index as set out in the above-cited SAC Letter.
 - A. If so, he will write "Prepare RRI cards" in the upper right corner of the original of the write-up and initial the statement.
 - B. Will then route all four copies of the write-up and the copy of the cover letter with the file (or identical references) through his Section Chief to his Assistant Director.
 - C. All those who review and agree with the supervisor's recommendation for inclusion in the Index will so indicate by initialing under the supervisor's written recommendation. In case they disagree, they will indicate by a written appropriate statement on the original write-up and initial it.
- III. Where subject's name is to be included in the Index and the original write-up has been appropriately endorsed by all including the Assistant Director, the latter will route the original and three copies of the write-up and the copy of the cover letter to the Riot and Racial Disturbance Unit, Room 836 Federal Triangle Building, where the cards will be prepared and maintained and the field advised of the inclusion of subject's name in the Rabble Rouser Index. Files and/or references should not be returned to the Racial Intelligence Section; however, search slips, where used, should be stapled to the back of the original of the write-up.

RABBLE ROUSER INDEX

- IV. In instances where it is decided the subject's activities do not bring him within the standards set out in the SAC Letter, the file and all copies of the write-up will be returned to the original reviewing supervisor who will prepare a letter so advising the field under appropriate individual caption with an extra yellow designated for the control file (Rabble Rouser Index, Bureau file number [REDACTED]). All four copies of the write-up and the copy of the cover letter are to be stapled to the blocked yellow and under the routing block of the yellow should be written; "Riot and Racial Disturbance Unit, 836 FTB." A tickler of the letter should also be designated for that Unit.
- V. All mail pertaining to noninces for the Rabble Rouser Index must receive expeditious handling in order that the status of the Index can be maintained in as current status as possible.
- VI. All future mail pertaining to individuals whose names are included in the Index and which affects the information maintained on the cards, such as changes in residence, employment, or office of origin as well as updating of the summary of activities appearing on the card, must be promptly routed to the Racial Intelligence Section, Room 836 Federal Triangle Building so that amended cards can be prepared.

RABBLE ROUSER INDEX

- VII. Instructions concerning the Rabble Rouser Index to be included in Section 122 of the Manual of Instructions have been prepared and approved.

Mr. W. C. Sullivan

November 22, 1967

G. C. Moore

RABBLE ROUSER INDEX
(RACIAL INTELLIGENCE)

ALL INFORMATION
HEREIN
DATE 4-25-80

SP1 GSIC/JW

In view of the growing problems created by local rabble rousers from the standpoint of internal security, it is felt necessary that the criteria for recommending individuals to be included in this Index should be expanded.

Under the existing criteria the Rabble Rouser Index served as an index only for individuals who traveled extensively engaging in rabble rousing activities and was limited to racial disorder. The expanded criteria will cover (1) agitators who have demonstrated by their actions and speeches that they have a propensity for fomenting disorder of a racial and/or security nature and (2) have attracted such attention, nationally or locally, as to be of significant interest with regard to the over-all civil disturbance picture.

In the attached proposed SAC Letter instructing the field with regard to the expanded criteria, it is being pointed out to the field that it is the intent of this criteria to have within each division as well as nation-wide an index of agitators of all types whose activities have a bearing on the national security. Appropriate Manual and Handbook changes are being prepared.

RECOMMENDATION:

That the attached proposed SAC Letter be approved.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Mr. W. C. Sullivan

December 8, 1967

G. C. Moors

RABBLE ROUSER INDEX

ALL INFORMATION
HEREIN
DATE 3-19-81

~~SP2 H.P. 110
Don't find org~~

To recommend that captioned index be programed into our automatic data processing equipment and to recommend the adoption of a proposed form (copy attached) for use by the field in recommending additions to, changes in, and deletions from this index.

By SAC Letter 67-70 (E) dated November 28, 1967, the Rabble Rouser Index was expanded to include agitators who have attracted local attention as well as national attention. Previously this index was limited to individuals of national prominence and because of the small volume matters dealing therewith have been handled manually.

With the expansion it is believed that a savings in clerical time in the field as well as at the Seat of Government can be accomplished by placing this index on the above equipment. Its feasibility has been discussed with representatives of the Voucher-Statistical Section.

The attached proposed form which, if approved, will be given the form number FD-397, is designed for field use in connection with matters dealing with the Rabble Rouser Index. It has been reviewed by representatives of the Voucher-Statistical Section and meets the needs of that section in placing this index in our computer system.

RECOMMENDATION:

- (1) That the Rabble Rouser Index be placed on our computer equipment
- (2) That the attached form be approved for use in connection therewith.

If you agree with the above recommendations, an appropriate communication will be directed to all offices giving instructions concerning this matter.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

ALL INFORMATION CONTAINED
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DATE 4-22-80 BY SP1 GSR/DW

UNITED STATES GOVERNMENT

Memorandum

TO : Director, FBI (Bufile-)

DATE:

FROM : SAC,

SUBJECT:

RABBLE ROUSER INDEX

New Subject Change Delete

Name		FBI Number	
Aliases			
Citizenship <input type="checkbox"/> Native Born <input type="checkbox"/> Naturalized <input type="checkbox"/> Alien			
Subject also on		Race	Sex <input type="checkbox"/> Male <input type="checkbox"/> Female
Organizational Affiliation			
<input type="checkbox"/> 01 ANP	<input type="checkbox"/> 07 KLAN	<input type="checkbox"/> 12 PLP	<input type="checkbox"/> 17 SWP
<input type="checkbox"/> 02 AVN	<input type="checkbox"/> 08 LA	<input type="checkbox"/> 13 RAM	<input type="checkbox"/> 18 WWP
<input type="checkbox"/> 03 BNAT	<input type="checkbox"/> 09 MIN	<input type="checkbox"/> 14 SCLC	<input type="checkbox"/> 99 MISC (Specify)
<input type="checkbox"/> 04 BPP	<input type="checkbox"/> 10 NOI	<input type="checkbox"/> 15 SDS	
<input type="checkbox"/> 05 COM	<input type="checkbox"/> 11 NSRP	<input type="checkbox"/> 16 SNCC	
<input type="checkbox"/> 06 CORE			
Date of Birth	Place of Birth		
Position in Organization	Occupation, Business Address (Show Name of Employing Concern)		
	<p>ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 3-18-87 BY SP2 T.M.P./JAN</p>		
Residence Address			

REGISTERED MAIL

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 4-22-80 BY SP1 G.S.I.C./JW

Mr. W. C. Sullivan

March 7, 1968

G. C. Moore

RABBLE ROUSER INDEX

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 3-19-81 BY SP2 TAP-JAR
Can't find org

To recommend that the Rabble Rouser Index be renamed the Agitator Index and that instructions be issued to the field to include a current photograph and description on the back of the card maintained by the field.

The Rabble Rouser Index includes individual agitators who have demonstrated by their actions and speeches that they have a propensity for fomenting disorders of a racial and/or security nature and have attracted such attention nationally or locally.

The name Agitator Index more aptly describes this Index as it is now constituted.

The inclusion of a current photograph and description of the agitator on the back of the card maintained in this Index in the field is desirable for maximum utilization of the Index in the event of a disorder.

The conferees at the Special Black Nationalist Conferences held recently at the Bureau discussed these changes and felt that both the above changes would be helpful in handling this Index.

RECOMMENDATION:

If approved, the attached letter to all offices will advise the field of the change in the name of the Index and will instruct them to immediately take steps to place a current photograph and description of each agitator on the back of each card maintained in the field. Manual and form changes will be handled separately.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized persons without the express approval of the FBI.

SAC, Albany

3/21/68

Director, FBI

AGITATOR INDEX

The Rabble Rouser Index has been renamed the Agitator Index to more aptly describe this Index.

Each office should immediately take steps to secure a current photograph and physical description which should be placed on the back of each Agitator Index card filed in the field in the same manner as this is presently handled on Security Index cards.

Appropriate changes in the Manual of Instructions and forms which have been appropriately changed will be furnished the field in the near future. In the meantime, continue to use your supply of Form FD-397 for recommending additions to, changes in, and deletions from the Agitator Index.

2 - All Offices

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 4-22-80 BY SP1 GSK/jw

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Mr. C. D. Brennan

9/1/70

R. D. Cotter

AGITATOR INDEX

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 3-19-81

UNCLASSIFIED

SP2 + SP. 5/2
cont find vj

A review of the control file on the Agitator Index shows the Index was begun pursuant to memorandum 8/3/67 from C. D. Brennan to W. C. Sullivan recommending that an "index be compiled of racial agitators and individuals who have demonstrated a propensity for fomenting racial discord."

The Agitator Index, however, has not been justified since date of initial memorandum. It is suggested that the Racial Intelligence Section prepare memorandum justifying the continuance of this Index on the basis of its productivity and potential value and thereafter set an annual tickler regarding justification.

ACTION:

That Racial Intelligence Section prepare a memorandum justifying Agitator Index and set annual tickler for justification.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Mr. C. D. Brennan

10/8/70

R. D. Cotter

AGITATOR INDEX

RETAINED
INDEXED
SP/CS/K/jw

REC'D
RECEIVED
DATE 4-24-80

This is to recommend the Agitator Index be continued on the basis of its usefulness in the racial field.

The Agitator Index was established 8/3/67 by memorandum C. D. Brennan to Mr. W. C. Sullivan captioned "Rabble Rouser Index" as a ready reference of racial agitators and individuals who have demonstrated a propensity for fomenting racial discord. Individuals are included who have attracted such attention nationally or locally as to be of significant interest with regard to the over-all civil disturbance picture.

The Agitator Index is a ready reference in the field and at the Bureau since it provides personal data and a summary of agitational activity of those listed. It is of assistance in following movements of these agitators and obviates the necessity for extensive file reviews as these persons come to our attention. The Index is a cataloging procedure on IBM equipment, which has been thoroughly streamlined through the use of forms.

RECOMMENDATION:

That the Agitator Index be continued.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Mr. C. D. Brennan

4/21/71

G. C. Moore

AGITATOR INDEX

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 4-24-80 BY SP1 BSK/NW

To recommend the Agitator Index (AI) be abolished.

The AI was established 8/3/67 as a ready reference to individuals who had demonstrated a propensity for fomenting disorder of a racial and/or security nature. When established, agitators were advocating participation in violence. Their activities at that time did not qualify them for inclusion on Security Index (SI) and the AI was a confidential administrative device to follow their activities. Since that time, the tactics of many individuals formerly classified as agitators have changed and agitators have blossomed into full-fledged extremists who are involved in a variety of terrorist and revolutionary activities. This change in activities of individual extremists has resulted in those who are capable of causing violence being included on SI. Thus, they have been deleted from the AI.

In this regard, it is noted during past six months the number of individuals included on AI has decreased from 1191 to 666. This steady decline was brought about as result of annual evaluation of AI subjects to determine if they should be retained on AI and as a result of many AI subjects being included on SI due to involvement in extremist activities.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

CONTINUED - OVER

Memorandum to Mr. C. D. Brennan
Re: Agitator Index

Comprehensive reports have been submitted concerning each AI subject and dissemination has been made to the Department and Secret Service. Quality informants have been developed who report on the activities of AI subjects.

AI is no longer the necessary administrative tool it once was and it appears it has served its purpose. We certainly will not suffer from its discontinuance as extremist subjects involved are adequately followed through SI and those individuals not warranting inclusion on SI are afforded investigative attention commensurate with nature of their activities as such comes to our attention. For these reasons and to streamline our operations, it is recommended the AI be discontinued. The field will be required, if this recommendation is approved, to specifically review each case file pertaining to AI subjects and to submit recommendations to the Bureau concerning any subjects whose current activities would qualify them for inclusion on SI.

The Department has not been advised as to the establishment of the AI.

ACTION:

If approved, the attached letter will be sent to all Special Agents in Charge and necessary changes will be made in the Manual of Instructions and FBI Handbook for Special Agents.

KEY ACTIVISTS

ALL INFO CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6-12-00 BY SP2ALM/rew

1/30/68

AIRTEL

To: SACs, Boston
Chicago
Cincinnati
Cleveland
Detroit
Los Angeles
Newark
New York
Philadelphia
San Francisco

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/12/00 BY SP2AM/PC

From: Director, FBI

INVESTIGATION OF THE NEW LEFT
(KEY ACTIVISTS)

During your investigations of organizations which fall under the category of "new left" organizations, you have furnished information indicating that certain individuals in the Students for a Democratic Society and anti-Vietnam war groups are extremely active and most vocal in their statements denouncing the United States and calling for civil disobedience and other forms of unlawful and disruptive acts. These individuals, because of their leadership roles and activities in these organizations, could be considered to be Key Activists.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Airfel to SAC, Boston
RE: INVESTIGATION OF THE NEW LEFT
(KEY ACTIVISTS)

At this time, the Bureau is designating the following individuals as Key Activists in the "new left" movement:

Of this group, the following are not on the Security Index: ~~_____~~
~~_____~~ The offices handling these individuals are instructed to immediately reopen their investigations concerning them and submit reports together with a recommendation concerning their Security Index status. When considering these individuals for the Security Index, particular attention should be placed to current Bureau instructions on page 45, Section 87D, of the Manual of Instructions concerning the Security Index criteria and especially Item (C).

Furthermore, an intensive investigation of each of the above-mentioned individuals should immediately be initiated with the objective of developing detailed and complete information regarding their day-to-day activities and future plans for staging demonstrations and disruptive acts directed against the Government. Because of their leadership and prominence in the "new left" movement, as well as the growing militancy of this movement, each office must maintain high-level informant coverage on these individuals so that the Bureau is kept abreast of their day-to-day activities as well as the organizations they are affiliated with, to develop information regarding their sources of funds, foreign contacts, and future plans.

In the event adequate live informant coverage is not immediately available on these individuals, other types of coverage such as technical surveillances and physical surveillances should be considered as a temporary measure to establish the necessary coverage.

Airfel to SAC, Boston
RE: INVESTIGATION OF THE NEW LEFT
(KEY ACTIVIST)

Each recipient office in which a Key Activist resides is instructed to submit a separate letter to the Bureau within 30 days from the date of this communication under the caption of each individual outlining what steps have been made to insure adequate informant coverage of these individuals.

Each recipient office is also instructed to remain alert for the addition of any individuals in their respective territories which would warrant intensified investigation and who fit the Key Activist category and submit their recommendations to the Bureau. In the future, when submitting communications concerning the individuals designated as Key Activists, these words should be added after the character except on communications such as reports and LHM's which will be disseminated outside of the Bureau. This will facilitate handling these cases at the Bureau. Reports should also be submitted to the Bureau every six months concerning these Key Activists.

This matter is being closely followed by the Bureau and you are expected to give the investigation of them individual continuous attention.

2/1/68

AIRTEL

To: SACs, Boston
Chicago
Cincinnati
Cleveland
Newark
New York
San Francisco

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/20/00 BY SP2AUM/ku

From: Director, FBI

INVESTIGATION OF THE NEW LEFT (KEY ACTIVISTS)

ReBuairtel dated 1/30/68.

On 1/31/68 two Americans, [redacted] and [redacted], departed from the U. S. en route to North Vietnam for the purpose of securing the release of three prisoners of war. [redacted] and [redacted] were apparently selected to make this trip by [redacted], [redacted], and other key leaders of the new left movement. It is noted [redacted] and [redacted] were designated by the Bureau as Key Activists in referenced airtel.

Recent escalation in terrorist activities of the Viet Cong such as the suicide assault on the U. S. Embassy in Saigon could well trigger similar instances against U. S. Government installations by militant new leftists in this country.

In view of the above situations, it is imperative that we have immediate informant coverage of those individuals designated as Key Activists and that each recipient of this communication take steps through the utilization of existing informants and sources to effect this coverage. The Bureau must be in a position to know in advance the plans and activities of these Key Activists and the organizations they are affiliated with.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Airtel to SACs, Boston

RE:- INVESTIGATION OF THE NEW LEFT (KEY ACTIVISTS)

" The deadline of 30 days set out in referenced airtel to advise the Bureau, under the caption of each individual, steps which have been taken to insure adequate informant coverage of these individuals is rescinded. Advise the Bureau no later than 2/15/68 concerning this matter.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: May 24, 1968

FROM : Mr. C. D. Brennan

SUBJECT: INVESTIGATION OF KEY ACTIVISTS
IN THE NEW LEFT
INFORMATION CONCERNING

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-12-00 BY [signature]

This memorandum recommends uncertified copies of Federal Income Tax Returns filed by Key Activists in the New Left movement, for the years 1966 and 1967, be obtained from the Internal Revenue Service through the Liaison Section.

OBSERVATIONS:

Recent events on many college campuses throughout the nation point up the true anarchistic nature of the New Left movement. It is abundantly clear that this movement is bent on revolution. As a result, it is incumbent upon us to closely follow this movement. In part, this can be done through the investigations of its Key Activists. We have been conducting exhaustive investigations of the activities of certain of the Key Activists in the New Left.

As a part of our intensification program, we are inquiring into the financial activity of these individuals. Part of this inquiry is to consist of a survey of their tax returns to determine their financial status, the source of their income, and to determine whether their income supports their ability to travel throughout this country, and abroad as part of the New Left revolt. A blind memorandum for each Key Activist considered for this phase of our investigation is attached.

Enclosures - 16

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Memorandum to Mr. W. C. Sullivan
RE: INVESTIGATION OF KEY ACTIVISTS
IN THE NEW LEFT

RECOMMENDATION:

It is recommended that the Liaison Section deliver the attached blind memoranda to the Internal Revenue Service with the request for uncertified copies of Federal Income Tax Returns for the years 1966 and 1967, be obtained for each individual.

10/24/68

Airtel

To: SACs, Albany Indianapolis Omaha
Baltimore Kansas City Philadelphia
Boston Los Angeles Pittsburgh
Buffalo Memphis Portland
Chicago Miami Sacramento
Cincinnati Milwaukee St. Louis
Cleveland Minneapolis San Antonio
Dallas Newark San Diego
Denver New Haven San Francisco
Detroit New Orleans Seattle
Honolulu New York Springfield
Houston Oklahoma City WFO

From: Director, FBI

NEW LEFT MOVEMENT
(KEY ACTIVISTS)

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-12-00 BY SP2AM/ew

In January, 1968, the Bureau designated certain individuals as Key Activists in the New Left movement. At that time, appropriate offices were instructed to conduct continued and intensive investigations of these individuals with the objective of developing detailed and complete information regarding their day-to-day activities and future plans for staging demonstrations and disruptive acts directed against the Government. These individuals were extremely active and most vocal in their statements denouncing the U. S. and calling for civil disobedience and other forms of unlawful and disruptive acts.

Due to the success of the Key Activists Program, consideration is being given to expansion of this Program. Recipient offices are to review pertinent files to determine those individuals who are leaders or prominent in the New Left movement in their divisions for possible inclusion in an expanded Key Activists Program. In making this determination, you should consider if the individual was rendered ineffective would it curtail such activity in his area of influence.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Airtel to SAC, Albany et al
RE: NEW LEFT MOVEMENT

Within 30 days of receipt of this communication, recipient offices are to advise under this caption the identities and file numbers of individuals to be included under the expanded Key Activists Program on a UACB basis. Included should be a brief statement relating the basis for designating each individual as a Key Activist. At that time, under individual case caption, a communication is to be forwarded to the Bureau outlining what specific steps are being taken to obtain adequate informant coverage of the individual.

It is expected the Key Activists Program will be given intensive investigative attention and close supervision by participating offices. You should be continuously alert to recommend additions or deletions where warranted and not wait for the Bureau to call to your attention the need to include an active, obvious leader of New Left activities in your division. Such communications should set out Key Activist in parentheses after the character and contain adequate justification for recommended action. Key Activist should not, however, be used in the caption of any communication prepared for dissemination. These individuals will be included in the Security Index in Priority I.

To insure that the Bureau is kept abreast of the day-to-day activities of the individuals designated as Key Activists, each office must maintain high level informant coverage on them as well as the organizations they are affiliated with to develop information regarding their sources of funds, foreign contacts and future plans. Live informant coverage of these individuals and groups is absolutely essential and is expected to receive priority attention. You should explore all avenues of investigative coverage and submit any recommendations under appropriate case caption for consideration by the Bureau.

All investigative matters pertaining to the New Left movement are being closely followed by the Bureau. Key Activists are considered to be of primary investigative importance and cursory handling of these cases will not be tolerated. The overall objective of this Program is to render Key Activists ineffective and thereby radically restrict their influence and the effectiveness of the New Left movement. In order to obtain the desired results, it is expected intensive, aggressive investigation will be afforded these cases.

Airtel to SAC, Albany et al
RE: NEW LEFT MOVEMENT

It is imperative to note the shift to violence in the New Left movement. Sabotage, arson, bombing and a variety of obstructive tactics have been openly advocated during the past year. In September, 1968, within a five-day period three ROTC establishments were sabotaged and a fourth threatened. In addition, a Central Intelligence Agency office at Ann Arbor, Michigan, was bombed during that month. These instances of openly made plans for violence and the brazen follow-through of action are examples of the problems facing the Bureau in this field and the absolute need for intensive investigative efforts in these matters. Successful prosecution is the best deterrent to such unlawful activity. Intensive investigations of Key Activists under this Program are logically expected to result in prosecutions under substantive violations within the Bureau's investigative jurisdiction.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: 12/6/68

FROM : C. D. Brennan

SUBJECT: INVESTIGATIONS OF KEY ACTIVISTS
IN THE NEW LEFT
INFORMATION CONCERNING
(INTERNAL SECURITY)

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6-20-00 BY [Signature]

This memorandum is to recommend that uncertified copies of 1966 and 1967 Federal Income Tax Returns filed by additional Key Activists in the New Left be obtained from Internal Revenue Service.

Following a request approved in my memorandum 5/23/68, Internal Revenue Service furnished copies of Federal Income Tax Returns for certain Key Activists. For others, it was determined that no returns had been filed and Internal Revenue Service has initiated investigations.

We have recently expanded the Key Activist Program to include additional individuals. As a part of our over-all intensive investigation designed to neutralize these individuals in the New Left movement, inquiry into their financial status has proven productive. Information from their Federal Income Tax Returns is of value and, in addition, Internal Revenue Service action may be initiated where no return is filed or a return is filed showing only minimal income not in keeping with outlays for travel and other activities.

A blind memorandum on each Key Activist now considered for this phase of our investigation is attached.

RECOMMENDATION:

That Liaison deliver attached blind memoranda to Internal Revenue Service with the request that uncertified copies of Federal Income Tax Returns for the last two years be furnished.

Enclosures

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: 12/12/68

FROM : C. D. Brennan

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP8AM/ku

SUBJECT: NEW LEFT MOVEMENT
INTERNAL SECURITY - MISCELLANEOUS

SYNOPSIS:

To advise of the results of New Left conference with 12 key Special Agents in Charge (SAC) and their supervisors at Seat of Government 12/6/68.

The purpose of the conference was to make attendees personally aware of strong threat to national security, also to impress upon them the growing use of terroristic tactics on the part of New Leftists as shown by spreading incidents of bombings and arsons. Further, the aim was to stress to them the need to utilize manpower most effectively to combat these activities. The SACs from Detroit and San Francisco were called upon to discuss in detail specific bombing incidents perpetrated by New Left elements in their area to illustrate how the hard-hitting investigative techniques used are the most effective deterrent measures.

The determination was made the most effective counteraction should involve concentration on Key Activists in the New Left. Various counterintelligence measures to combat the New Left were explored. To insure most effective utilization of manpower various streamlining measures were discussed to obtain maximum investigative time and reduce paper work. Conference was highly beneficial to all participants and specific recommendations and suggestions made. These will be thoroughly reviewed and appropriate recommendations made separately

RECOMMENDATION:

None. For information.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Memorandum C.D. Brennan to W.C. Sullivan
RE: NEW LEFT MOVEMENT

DETAILS:

This is to advise of the results of the New Left conference with 12 key SACs and their supervisors at Seat of Government on 12/6/68. By memorandum of 11/7/68, the Director approved bringing 12 key SACs with their appropriate supervisors to Seat of Government for a conference.

The purpose of the conference was to make them personally aware of the need for action, necessity of assigning adequate personnel to these investigations and their responsibility to give close attention to these matters to insure positive results.

The conference was an open discussion between participants. The over-all threat to our internal security posed by the New Left was defined and the shift to bombings and arsons of Government facilities was stressed. SACs [redacted] Detroit, and [redacted] San Francisco, gave in depth discussions of recent New Left bombings in their divisions with emphasis on the deterrent effects of hard-hitting investigations into the New Left movement. The need for hard-hitting investigations by the field and close personal supervision by SACs was clearly established. Extensive discussions were held regarding possible methods of reducing Agent time spent on administrative matters and paper work with the objective of giving maximum investigative time to the Agent commensurate with our responsibilities to supervise the field and disseminate critical information to high Government officials and agencies.

The consensus of the conference was to concentrate investigative efforts toward Key Activists in the New Left movement with particular emphasis on developing evidence from which they may be successfully prosecuted. Successful prosecution remains the best deterrent to illegal activities. It was agreed among participants taking Key Activists out of the New Left movement by successful prosecutions would largely cripple its effectiveness and more clearly establish its illegal and violent nature to the public. The notoriety of the key leaders in the New Left and their seeming ability to flout the law has a catalytic reaction among discontented and restless youth that cannot be allowed to continue.

Among the many suggestions and ideas exchanged, the following specific recommendations have particular merit.

DETAILS CONTINUED - OVER

- 2 -

Memorandum C.D. Brennan to W.C. Sullivan
RE: NEW LEFT MOVEMENT

1) With the incoming Administration's expressed interest in curbing lawlessness, it would appear a propitious time to request a reaffirmation of previous Presidential Directives regarding the FBI's responsibilities in the internal security field with particular emphasis on the subversive threat of the anarchistic and violence-prone New Left. Since 9/6/39, Presidential Directives have instructed the FBI to investigate subversive matters; however, the New Left poses a new dimension in subversiveness and a strong forthright Presidential Directive dealing directly with this problem would give high level definition and focus to the problem.

2) Expansion of the existing Key Activist Program to include additional persons emerging in a leadership capacity was considered essential, coupled with increased intensification of our investigations of them along lines detailed above. Instituting a Key Activists Album containing a photograph and descriptive data of all Key Activists will materially aid these investigations, particularly in following their activities between field offices.

Among possible streamlining measures considered to afford additional investigative time to Agent personnel where practical were the following:

1) Authorizing posting of channelizing memoranda and other memoranda to the file in internal security cases in line with existing instructions in other security cases. This would eliminate a tendency on the part of Agents to send out unnecessary correspondence to other field offices merely to post a case.

2) Amending requirements for verification of residence and employment when a subject is on both Agitator and Security Indices to insure there is no duplication of investigative efforts.

The above suggestions and recommendations will be thoroughly reviewed as to their practicability and appropriate recommendations made separately. Many ideas were expressed and discussed and they will undoubtedly have beneficial effects on our investigations in this field in the future. Undoubtedly, the biggest over-all benefit of the conference was the bringing together of key personnel in a mutual exchange of ideas and

DETAILS CONTINUED - OVER

- 3 -

Memorandum C.D. Brennan to W.C. Sullivan
RE: NEW LEFT MOVEMENT

recognition of the seriousness of the threat to our internal security posed by the New Left and the responsibilities imposed on the FBI. The conference sharpened our focus on the New Left and clearly set the objectives of our investigations into a positive hard-hitting program to deal effectively with it.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: January 17, 1969

FROM : C. D. Brennan

SUBJECT: NEW LEFT MOVEMENT
KEY ACTIVIST
PREPARATION OF PHOTOGRAPHIC ALBUM

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2AM/PLW

This is to recommend the preparation and field-wide dissemination of an album containing photographs and biographic sketches of New Left Key Activists.

The recently completed New Left conference held at the Seat of Government with representative field personnel took cognizance of the fact that many New Left Key Activists travel extensively throughout the country and appear publicly at various functions including demonstrations, conferences and other meetings.

The conference felt that the preparation and distribution field-wide of an album containing photographs and biographical sketches on each Key Activist would be most helpful for identification purposes should one of these individuals show up in a particular field office territory.

In line with the conference suggestion, extensive file reviews were conducted to gather appropriate background data and to insure that photographs of all Key Activists were available in Bufiles. We are now in a position to prepare these albums.

RECOMMENDATION:

That such an album be prepared at the Seat of Government and distributed to all field offices along with appropriate instructions concerning its use and maintenance.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

UNITED STATES GOVERNMENT

DEPARTMENT OF JUSTICE

Memorandum

TO : Director
Federal Bureau of Investigation

DATE: February 18, 1969

FROM : J. Walter Yeagley
Assistant Attorney General
Internal Security Division

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/26/00 BY SP8AM/ku

SUBJECT: Illegal and/or Violent Campus Disorders
Students for a Democratic Society
Seditious Conspiracy; Smith Act; Inciting to Riot:

In an attempt to determine whether there is any underlying subversive group giving illegal directions or guidance to the numerous campus disorders throughout the country, it is requested that you endeavor to obtain information regarding the following:

Individuals who have been active in inciting campus disorders who are not students at the college or university involved, particularly those whose activities resulted in violence or the violation of laws or in arrests. It is requested that inquiries at the colleges be made of college officials only.

Individuals who have traveled to other schools to participate in student disorders. It is requested that such information be solicited only from college officials and from Bureau and Police Department records and sources.

Plans, programs and tactics not previously reported, for the conduct of violent or illegal campus disorders. It is requested that such information be solicited only from Bureau and Police Department informants and sources. College officials might be asked if they have seen any printed material concerning such activities.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized persons without the express approval of the FBI.

Information showing a movement of information, reports or directives between organizations, or branches of the same organization, at various campuses where violent or illegal disorders have taken place. It is requested that such information be obtained from Bureau and Police Department informants and sources. College officials might be asked if they have seen any such printed material.

Information as to the source of funds for bail or payment of fines where any large number of demonstrators have been arrested. It is requested that such information be sought only from bank officials, court officials or from Bureau sources.

Information not previously reported indicating a movement of funds between organizations from one campus area to another to support or maintain sit-ins where college buildings have been taken over or occupied without authority. It is requested that such information be obtained from Bureau and Police Department informants and sources only.

Individuals identified by fingerprints or otherwise who have been arrested at demonstrations at more than one campus. It is requested that such information be obtained from Bureau or Police Department records only.

It is appreciated that a great deal of information has already been furnished regarding campus demonstrations. The foregoing is only submitted as suggested areas of particular interest for future investigative efforts.

UNITED STATES GOVERNMENT

DEPARTMENT OF JUSTICE

Memorandum

TO : Director
Federal Bureau of Investigation

DATE: March 3, 1969.

FROM : J. Walter Yeagley
Assistant Attorney General
Internal Security Division

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-17-00 BY SP4/MLK

SUBJECT: Campus Disorders

The Internal Security and Criminal Divisions of the Department are jointly considering the possibility of conducting a grand jury investigation of some future serious campus disorder with a view towards securing testimony and evidence concerning violations of the seditious conspiracy (18 U.S.C. 2384), Smith Act (18 U.S.C. 2385), registration of certain organizations (Voorhis Act - 18 U.S.C. 2386), anti-riot (18 U.S.C. 2101) and civil disorder (18 U.S.C. 231) statutes and any possible conspiracies in connection therewith.

In that regard, it would be most important for us to secure in advance the names of any persons planning activities which might fall within the proscription of any of the foregoing statutes. It would also be important for us to know the identities of the officials of any participating organizations who have custody or control of records concerning the activities of such organizations which we would seek to obtain by means of subpoenas duces tecum.

It would also be most helpful if you were able to furnish us with the names of any individuals who appear at more than one campus either before, during, or after any active disorder or riot and the identity of those persons from outside the campus who might be instigators of these incidents.

We would, therefore, appreciate whatever action you can take in obtaining information of the foregoing character, both through your existing sources of information and through any other sources you may be able to develop in those areas most likely to be productive of such information.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: March 7, 1969

FROM : C. D. Brennan/

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP8ALM/PLU

SUBJECT: NEW LEFT MOVEMENT -
STUDENT AGITATION - KEY ACTIVISTS

PURPOSE:

To secure approval for an airtel to all offices containing instructions to the field to develop certain information in respect to the securing of testimony and evidence concerning violations of statutes within the Bureau's jurisdiction in connection with leaders involved in campus disorders.

By letter 3/3/69 the Assistant Attorney General, Internal Security Division, advised that the Internal Security and Criminal Divisions are jointly considering possibility of conducting a grand jury investigation of some future serious campus disorder with view towards securing testimony and evidence concerning violations of the seditious conspiracy, Smith Act, registration of certain organizations, antiriot and civil disorder statutes and any possible conspiracies in connection therewith.

In this regard, it was pointed out that the identities of those individuals planning activity which might fall within the above noted statutes be secured as well as names of those who appear at more than one campus either before, during or after any active disorder or campus riot.

OBSERVATIONS:

Department, by letter 2/18/69, previously suggested areas of interest in gathering intelligence-type information concerning campus disorders. The Director noted we should intensify our coverage of student disorders and the field was so advised. In line with the Department's expressed concern over these matters and their current prosecutive interest of those in a leadership role, we are instructing the field to submit reports every 90 days on Key Activists in the New Left movement. The Bureau must be kept advised on a current basis of all pertinent activities of these individuals for dissemination to the Department in line with their request.

ACTION:

That the enclosed airtel to all offices be approved.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

3/10/69

Airtel

To: SAC, Albany

From: Director, FBI

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2AM/ku

NEW LEFT MOVEMENT
BLACK EXTREMIST ACTIVITIES
STUDENT AGITATION - KEY ACTIVISTS

There is enclosed for each office a copy of a letter from the Assistant Attorney General, Internal Security Division, Department of Justice, wherein he requests certain information be developed concerning individuals involved in a leadership role in campus disorders.

In this regard, generally speaking, those individuals who have been previously designated as Key Activists in the New Left movement have been involved in campus disorders in this country or have appeared on campuses either before, during or after such disorders which would indicate possible involvement on their part along lines of interest to the Department.

Accordingly, bearing in mind the enclosed request of the Department, you are to submit an investigative summary report on those individuals designated as Key Activists within 45 days from the date of this communication. Thereafter, an investigative report concerning Key Activists should be submitted every 90 days. Furthermore, an appropriate communication suitable for dissemination should be promptly submitted on these individuals whenever they make a speaking engagement on any college campus or adjacent to such campuses or whenever they make a statement indicating the propensity for violence or indicating potential student agitation on a campus.

You should also bear in mind that even if an individual is not a Key Activist at this time but would fit into a category as noted in enclosed letter, intensified investigation

Enclosure

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Airtel to SAC, Albany
RE: NEW LEFT MOVEMENT

must be conducted regarding this individual to secure the testimony and evidence needed. Insure that the Bureau is promptly advised in form suitable for dissemination of any pertinent information developed in these cases.

Particular effort should be made in connection with these investigations to obtain recordings of or reliable witnesses to inflammatory speeches or statements made which may subsequently become subject to criminal proceedings. All such information should be properly recorded in interview report form suitable for production in legal proceedings.

In all cases whenever there appears to be a possible violation of a statute within the investigative jurisdiction of the Bureau, the substantive violation character should also be included in your communication. In reports submitted concerning Key Activists and other individuals fitting into the category noted in this airtel, eight copies of any report prepared should be submitted to the Bureau. In the case of letterhead memoranda submitted to the Bureau, ten copies should be furnished.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: April 1, 1969

FROM : C. D. Brennan

SUBJECT: NEW LEFT MOVEMENT
KEY ACTIVIST
PREPARATION OF PHOTOGRAPHIC ALBUM

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY RALM/PCW

By my memorandum 1/17/69, captioned as above, the Director approved preparation of an album containing photographs and biographic sketches of New Left Key Activists for distribution to the field, a copy of which is attached.

We have completed a biographic sketch with a photograph for all 55 individuals now included in the Key Activist Program. As others are added to this program a biographic sketch and mounted photograph will be prepared and forwarded to the field for inclusion in the album.

In view of the widespread foreign travel of Key Activists, a copy of the album will also be forwarded to all Legal Attaches.

The attached letter to all offices and Legal Attaches will transmit the Key Activist Album and set out instructions as to responsibilities for maintaining it. Each office which is origin in the investigation of a Key Activist is being instructed they are responsible for maintaining the photograph and biographic sketch in a current status and any changes must be forwarded promptly to the Bureau and all offices in insert form.

RECOMMENDATION:

The attached letter to all offices and Legal Attaches be approved.

Enclosures

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

SAC, Albany

April 2, 1969

Director, FBI

PERSONAL ATTENTION

NEW LEFT MOVEMENT -
INTERNAL SECURITY - MISCELLANEOUS
(KEY ACTIVIST ALBUM)

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP3ALM/PW

Enclosed is a copy of the Key Activist Album containing a biographic sketch and photograph of all current Key Activists. As other individuals are approved as Key Activists, a biographic sketch and photograph will be forwarded to you for inclusion in this album. A photograph of ~~XXXXXXXXXXXXXXXXXXXX~~ will be forwarded as soon as available.

This album is intended as an investigative aid for your use in covering the widespread travel and agitational activities of these individuals. Office of origin and Bureau file numbers are set out and should be utilized in your communications. When an individual included in this program is determined to be in your territory, you should insure the Bureau and office of origin are kept fully advised of his activities in form suitable for dissemination.

It will be the specific responsibility of office of origin in each individual case to insure the biographic sketch and photograph are kept current. When any changes are made office of origin is responsible for preparation and dissemination to all offices and the Bureau of new pages for insertion in the album. The above caption should be utilized for this purpose. Fifteen copies should be submitted to the Bureau for forwarding to Legal Attaches and Bureau records.

Enclosure

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized persons without the express approval of the FBI.

5/22/69

Airtel

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2ALM/RU

To: SACs, Albany
Boston
Chicago
Cincinnati
Cleveland
Dallas

Detroit
Los Angeles
Newark
New York
WFO

From: Director, FBI

STUDENTS FOR A DEMOCRATIC SOCIETY
IS - SDS
(KEY ACTIVISTS)

Current issues of "Now Left Notes" set forth the locations of Students for a Democratic Society (SDS) Regional Offices. Recipients of this communication cover the area where these Regional Offices are. The Bureau desires that each office promptly submit ten copies of a letterhead memorandum setting forth pertinent data concerning the location of these offices, the activities of the office and the identity of its organizers and any other individuals associated with the office.

It is also desired that a cover airtel be submitted with requested letterhead memorandum showing the identities of all of the individuals connected with the Regional Office and a comment made as to whether or not this individual should be included in the Security Index and specifically whether his or her activities warrant designation as a Key Activist. In this respect, careful consideration should be given to designating those individuals as Key Activists who travel to various SDS chapters throughout the Regional Office territory and, therefore, would be most apt to visit various college campuses and possibly be instrumental in a leadership role in campus disorders.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Airtel to SAC, Albany

RE: STUDENTS FOR A DEMOCRATIC SOCIETY

Regarding those individuals who are being designated as Key Activists, prior Bureau instructions relating to investigations of these individuals must be closely followed. A summary report must be promptly submitted or a supplemental summary report when a prior one has already been prepared. Insure that each report contains, among other things, pertinent data concerning speeches or statements made by these individuals which could possibly be considered as a violation of Antiriot Law statutes or other violations of Federal laws.

UNITED STATES GOVERNMENT

DEPARTMENT

Memorandum

CONFIDENTIAL

TO : Director
Federal Bureau of Investigation

DATE: Septe 29, 1971

FROM : Robert C. Mardian
Assistant Attorney General
Internal Security Division

SUBJECT: NEW LEFT MOVEMENT

The Internal Security Division is, at the present time, conducting an in-depth analysis of the New Left Movement to determine if any of its leaders can be prosecuted under the provisions of the Smith Act or other federal statutes. In this connection, it would be appreciated if the Bureau could furnish an up-to-date listing of the leaders of the New Left Movement, together with a summary of their background and activities.

ALL FBI INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-17-05 BY SP2 ALM/RW

NATIONAL SECURITY INFORMATION

Unauthorized Disclosure
Subject to Criminal Sanctions

CONFIDENTIAL

Mr. E. S. Miller

10-12-71

E. L. Shackelford

NEW LEFT MOVEMENT
INTERNAL SECURITY - NEW LEFT

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/16/00 BY SP2AUM/ru

Memorandum recommends we furnish Department up-to-date listing of the leaders of the New Left movement and a summary of their backgrounds and activities.

DETAILS:

By memorandum to the Director dated 9-29-71, Assistant Attorney General Robert C. Mardian advised that the Internal Security Division of the Department is conducting an in-depth analysis of the New Left movement to determine if any of its leaders can be prosecuted under the provisions of the Smith Act or other Federal Statutes. In this connection, he requested that the Bureau furnish an up-to-date listing of the leaders of the New Left movement and a summary of their backgrounds and activities.

In connection with the Key Activist program, the New Left Section of the Domestic Intelligence Division maintains current profiles of all Key Activists, who are the leaders of the New Left movement.

These are work papers prepared for intra-Bureau use but contain only public source and nonsensitive information, which is believed will adequately serve the needs of the Department. Since these profiles are to be utilized only as work papers by the Department, it is not believed that we should devote the necessary time to reworking them into formal documents.

RECOMMENDATION:

If approved, a copy of each profile will be furnished to the Department with attached letter. Letter indicates profiles are in work paper form.

Enclosures

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

CONFIDENTIAL

Assistant Attorney General
Internal Security Division

October 14, 1971

Director, FBI

NEW LEFT MOVEMENT
INTERNAL SECURITY - NEW LEFT

Reference is made to your letter dated September 29, 1971, in which you requested an up-to-date listing of the leaders of the New Left movement and a summary of their backgrounds and activities.

Informal work papers regarding 71 leaders of the New Left movement are furnished herewith.

Enclosures -

NATIONAL SECURITY INFORMATION

Unauthorized Disclosure
Subject to Criminal Sanctions

CONFIDENTIAL

GROUP 1

Excluded from automatic
downgrading and
declassification

*Declassified 14828
3/28/78*

UNITED STATES GOVERNMENT

Memorandum

TO : The Director
Federal Bureau of Investigation

DATE: January 18, 1972

FROM : Robert C. Mardian
Assistant Attorney General
Internal Security Division

SUBJECT: NEW LEFT MOVEMENT
INTERNAL SECURITY - NEW LEFT

Reference is made to your cover letter of October 14, 1971 which served to transmit to the Internal Security Division of the Department of Justice informal work papers regarding 71 leaders of the New Left movement.

As you know this Division is conducting an in depth analysis of the New Left movement to determine if any of its leaders can be prosecuted under the provisions of the Smith Act or other federal statutes. In connection with this study, it would be helpful if the Bureau could furnish current photographs, if available, of the 71 individuals whose biographies have previously been made available.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/17/00 BY SP8 AUM/PL

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. E. S. Miller

DATE: 1/25/72

FROM : R. L. Shackelford

SUBJECT: NEW LEFT MOVEMENT
INTERNAL SECURITY - NEW LEFT

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/16/00 BY SP2ADG/RW

BACKGROUND:

With the Director's approval, we previously furnished the Assistant Attorney General, Internal Security Division, work papers containing background and activities of 71 leaders in the New Left movement as requested by the Department.

DETAILS:

By letter dated 1/18/72, the Internal Security Division (ISD) of the Department requested that we furnish current photographs of the 71 New Left leaders. The ISD is conducting an in-depth analysis of the New Left movement to determine if any of its leaders can be prosecuted under the Smith Act or other Federal statutes. We have photographs available of the 71 New Left leaders at the Seat of Government which were obtained in connection with the Key Activist Program. Reprints of these photographs can be furnished to the ISD.

RECOMMENDATION:

If approved, the ISD will be advised that we will make available reproductions of photographs requested.

Enclosure

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

~~CONFIDENTIAL~~

Assistant Attorney General
Internal Security Division

January 26, 1972

Director, FBI

NEW LEFT MOVEMENT
INTERNAL SECURITY - NEW LEFT

Reference is made to your letter dated January 18, 1972, in which you requested current photographs of 71 leaders of the New Left movement. Information concerning the background and activities of the 71 New Left leaders was previously furnished to you.

Please be advised that photographs of the 71 leaders in the New Left movement are available at Bureau Headquarters. Upon reproduction of these photographs, copies will be furnished to you.

NATIONAL SECURITY INFORMATION
Unauthorized Disclosure
Subject to Criminal Sanctions

~~CONFIDENTIAL~~

Group 1

Excluded from automatic
downgrading and
declassification

*Declassified 14828
3/28/78*

UNITED STATES GOVERNMENT

Memorandum

TO : SAC, Albany

DATE: 10/16/73

FROM : Director, FBI (100-446997)

SUBJECT: REVOLUTIONARY ACTIVITIES
KEY ACTIVISTS

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/16/00 BY [signature]

ReBulet 4/2/69 captioned "New Left Movement,
Internal Security - Miscellaneous (Key Activist Album)."

With the end of the Vietnam War and Selective Service Lottery System and reduced drafting of young men, there has been a marked reduction in nationally known agitators traveling about the country giving inflammatory speeches before large groups. There has been a corresponding decrease in major disturbances. Some organizations of national significance during the previous period of disorders have become ineffective and other groups have emerged with different tactics and leaders.

The Key Activist Album has served as an invaluable investigative aid to field offices covering subversives in frequent travel status by making readily available photographs and background information for use by Agent personnel on the scene.

Because subversive groups, particularly those associated with New Left, are not particularly stable as to leadership, there is a need for constant review of the subjects included in the Album to insure there is a current basis for their inclusion. Also there is a need for periodic review of field office files to insure those subversives emerging in leadership or activist roles are added to the Album. There are numerous well-known subversives who do not have strong organizational affiliation but whose travel requires coverage by the various field offices.

Offices should review logical files of those subjects in which they are office of origin and who are known to travel extensively for the purpose of recommending for inclusion in the Key Activist Album those who warrant the investigative attention required and whose presence in

2 - All offices

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.



Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

Letter to Albany
Re: Revolutionary Activities
Key Activists

the Album would be beneficial to other offices covering their activities. It is not intended that large-scale file reviews be conducted, as such subjects are believed readily identifiable to personnel working these matters.

Persons considered for inclusion in Key Activist Album should qualify for Administrative Index. Within your reporting of the activities of Key Activists you should comment in the cover pages of such communications within six-month intervals as to the justification for subject remaining a Key Activist. During your following of the activities of Key Activists, particular attention should be given to their statements and activities looking toward developing prosecutable violation of statutes within investigative jurisdiction of FBI. In the event such violations are developed, such as Antiriot Laws (ARL), the substantive character should be included in communications.

Appropriate recommendations under individual caption making reference to this communication should be promptly furnished to Headquarters. One copy of proposed biographical sketch, together with two photographs of subject, is to be submitted with recommendation. Handwriting specimens, or preferably hand printing specimens, are to be submitted on every Key Activist under individual caption, Attention: FBI Laboratory.

Once an individual has been approved as a Key Activist, Headquarters will send to field copies of biographical sketch. Whenever any changes are to be made in a biographical sketch, the office of origin is responsible for preparation and dissemination to all offices and Headquarters of new pages for insertion in the Album. Submit revisions by routing slip, Attention: IS-2 Section, under individual caption. Sixteen copies should be submitted to Headquarters for forwarding to Legal Attaches and for Bureau records.

UNITED STATES GOVERNMENT

Memorandum

DATE: 2/13/75

TO : Mr. W. R. Wanha/ML

FROM : R. L. Shackelford

SUBJECT: REVOLUTIONARY ACTIVITIES
KEY ACTIVISTS

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2 AMY/RW

PURPOSE:

To obtain approval to send attached airtel to all offices and Legal Attaches (Legats) Mexico City, Ottawa, and Paris, (only Legats presently possessing the Key Activist Album) advising them Key Activist Program is being discontinued.

BACKGROUND:

By Bureau airtel dated 1/30/68, captioned "Investigation of the New Left (Key Activists)," ten selected offices were advised of the Bureau's institution of captioned matter including appropriate instructions as to the handling of same. In subsequent communications, all field offices were apprised of captioned matter and existing instructions.

This program proved to be of extremely valuable investigative assistance, and at one time there were approximately 75 subjects listed as Key Activists. At the inception of this program, FBI investigations revealed a number of subjects were traveling extensively, denouncing the United States and advocating civil disobedience and other forms of unlawful and disruptive acts.

Subsequent to the termination of the Vietnam War and the draft, tactics changed within the subversive movement, and there was a drastic reduction in travel. By Bureau letter, 10/16/73, all offices were requested to review logical files

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Memorandum to Mr. W. R. Wannall
Re: Revolutionary Activities
Key Activists

of subversives who were known to travel extensively for the purpose of recommending these individuals for designation as Key Activists. No field offices subsequently recommended additions to the Key Activist Album, and at the present time only 12 subjects are designated as Key Activists.

OBSERVATIONS:

Since the end of the Vietnam War and the draft, the subversive movement has lost its "rallying point" and is in a fragmented state with little cohesiveness between present day subversive organizations. This latter aspect is certainly borne out by the Weather Underground's recent publication of "Prairie Fire" in which they call for the unifying of all revolutionary activists in order to achieve their final objectives and goals; however, to date the Weather Underground's call for such unification has failed to achieve any success whatsoever.

Bureau teletype to all offices and Legats, captioned "Destruction of Field Files and Records," dated 1/29/75 instructed no FBI files or records maintained in the field are to be destroyed until further notification. Accordingly recipients of attached airtel are being instructed to maintain their copies of Key Activist Album.

Forms FD-128 and FD-305 (attached) contain information concerning Key Activists. These references should now be deleted, as noted in line with discontinuance of Key Activist program.

RECOMMENDATION:

1. That attached airtel be approved and sent to all offices and designated Legats advising them of the termination of captioned program.
2. This memorandum be referred to Training Division so that appropriate changes can be made in Forms FD-305 and FD-128.

Airtel .

To: SAC, Albany
LEGATS, Mexico City
Ottawa
Paris

2/19/75

From: Director, FBI

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2ALM/pe

REVOLUTIONARY ACTIVITIES
KEY ACTIVISTS

ReBulet to Albany (all offices) (no copies to Legats) dated October 16, 1973, captioned as above, wherein all field offices were requested to review logical files of subjects qualified for the Administrative Index (ADEX) who were known to travel extensively in connection with their subversive activities for the purpose of recommending them for designation as Key Activists.

In January, 1968, FBI Headquarters designated certain individuals as Key Activists in the "New Left" movement. At that time, ten selected field offices were instructed Key Activist subjects were to receive continuing and intensive investigation so that the Bureau would have complete and detailed knowledge regarding their day-to-day activities. This program was later expanded to include all field offices and was invaluable at the time the "New Left" movement was at its height.

At the time the Key Activist Program was instituted, a number of individuals prominent within the "New Left" movement were making extensive public appearances throughout the United States and abroad. During the course of public appearances, these individuals were highly vocal in their statements denouncing the United States and called for civil disobedience and other forms of unlawful and disruptive acts.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI .

Airtel to Albany, et al
Re: Revolutionary Activities
Key Activists

Since the cessation of hostilities in Vietnam and the ending of the draft, FBI investigations leave little doubt that the tactics of the subversive movement have changed considerably, including diminished travel throughout the United States and abroad. This is borne out by the field's inability to add qualified individuals to the Key Activist Album in response to referenced Bureau letter.

Because of the above, Headquarters is of the opinion the present day activities of subversive subjects do not necessitate the continuance of this program. Accordingly, captioned program is being terminated. In line with Bureau teletype, 1/29/75 captioned "Destruction of Field Files and Records" all offices and appropriate Legats should retain their copies of Key Activist Album.

NAME

Race: White
Sex: Male
Nationality: American
DPOB: 1/2/36, Chicago, Illinois
Height: 6'2"
Weight: 160 pounds
Build: Slender
Hair: Brown-red, receding hairline
Eyes: Brown
Complexion: Fair-freckled
FBI No.:
Other arrest no's.:

SSN:
Scars and Marks:
FPC: 16 MI Tt I 12 Ref RT
MI T II

Marital Status: Married to
Currently separated

Education: BA JD Loyola

Residence

Employment: Attorney

Relatives-Residence:

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2AC/MP

Military Service: None
Illinois drivers license --
OO File No.:
Bufile No.:

Succinct Profile: is attorney with , law firm specializing in radical clients, including Weatherman and Black Panther Party. He was leading activist in Weatherman and has had contact with Weatherman fugitives. copy of Weatherman "New Morning, Changing Weather" state-delivered to him
He traveled from to West Coast cities 10/71 where he reportedly was to contact Weatherman fugitives to arrange their surrender. During he conducted legal consultations with inmates

ARMED AND DANGEROUS.

Photo

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2ACM/RW

Name

C

ACTION GROUPS

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-11-00 BY SP2ALM/RW

SAC, Atlanta

September 2, 1964

Director, FBI (██████████)

**COUNTERINTELLIGENCE PROGRAM
INTERNAL SECURITY
DISRUPTION OF HATE GROUPS.**

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/1/00 BY SP2ALM/RW

Effective immediately, the Bureau is instituting a coordinated Counterintelligence Program (Cointelpro) directed against Klan-type and hate organizations. Offices receiving copies of this letter are instructed to immediately open an active control file, captioned as above, and to assign responsibility for this program to an experienced and imaginative Special Agent who is well versed in investigation of hate and racist-type organizations and their membership.

The purpose of this program is to expose, disrupt and otherwise neutralize the activities of the various Klans and hate organizations, their leadership and adherents. The activities of these groups must be followed on a continuous basis so we may take advantage of all opportunities for counterintelligence and also inspire action in instances where circumstances warrant. The devious maneuvers and duplicity of these groups must be exposed to public scrutiny through the cooperation of reliable news media sources, both locally and at the Seat of Government. We must frustrate any effort of the groups to consolidate their forces or to recruit new or youthful adherents. In every instance, consideration should be given to disrupting the organized activity of these groups and no opportunity should be missed to capitalize upon organizational and personal conflicts of their leadership.

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Letter to Atlanta
RE: COUNTERINTELLIGENCE PROGRAM
INTERNAL SECURITY
DISRUPTION OF HATE GROUPS

The following Klan organizations, currently under active investigation, should be considered for counterintelligence action:

1. Association of Arkansas Klans of the Knights of the Ku Klux Klan.
2. Association of Georgia Klans.
3. Association of South Carolina Klans, Knights of the Ku Klux Klan.
4. Christian Knights of the Ku Klux Klan, Hinton, West Virginia.
5. Dixie Klans, Knights of the Ku Klux Klan, Inc.
6. Improved Order of the U. S. Klans, Knights of the Ku Klux Klan, Inc.
7. Independent Klavern, Fountain Inn.
8. Independent Klan Unit, St. Augustine, Florida.
9. Knights of the Ku Klux Klan, Aka.
10. Mississippi Knights of the Ku Klux Klan.
11. National Knights of the Ku Klux Klan, Inc.
12. Original Knights of the Ku Klux Klan.
13. Pioneer Club, Orlando, Florida.
14. United Florida Ku Klux Klan.
15. United Klans of America, Inc., Knights of the Ku Klux Klan.
16. U. S. Klans, Knights of the Ku Klux Klan, Inc.
17. White Knights of the Ku Klux Klan of Mississippi.

The following hate organizations currently being afforded active investigation are included in this program.

1. Alabama States Rights Party (Origin: Mobile)
2. American Nazi Party (Origin: Richmond)

Letter to Atlanta

RE: COUNTERINTELLIGENCE PROGRAM
INTERNAL SECURITY
DISRUPTION OF HATE GROUPS

3. Council for Statehood, aka, Freeman
(Origin: Miami)
4. Fighting American Nationalists
(Origin: Baltimore)
5. National States Rights Party
(Origin: Birmingham)
6. National Renaissance Party
(Origin: New York)
7. United Freeman (Origin: Miami)
8. Viking Youth of America (Origin: Tampa)
9. White Youth Corps (Origin: Chicago)

On or before 10/15/64, participating offices are instructed to submit to the Bureau a detailed analysis of potential counterintelligence action against pertinent organizations and individuals active within their respective territories and specific recommendations should be included for any logical immediate counterintelligence action. Recommendations submitted under this program must include all necessary facts to enable the Bureau to intelligently pass upon the feasibility of the proposed action. In instances where a reliable and cooperative news media representative or other source outside the Bureau is to be contacted or utilized in connection with a proposed counterintelligence operation, it will be incumbent upon the recommending office to furnish assurances the source will not reveal the Bureau's interest or betray our confidence.

Offices participating in this program who have investigative responsibility for Klan organizations should specifically comment in the initial letter to the Bureau regarding "Action Groups." As these offices are aware, these groups have been described as the relatively few individuals in each organization who use strong-arm tactics and violent actions to achieve their ends. Often these groups act without the approval of the Klan organization

Letter to Atlanta
RE: COUNTERINTELLIGENCE PROGRAM
INTERNAL SECURITY
DISRUPTION OF HATE GROUPS

or membership. The Bureau considers it vital that we expose the identities and activities of such groups and where possible disrupt their efforts. These groups should be subjected to continuing counterintelligence action.

No counterintelligence action may be initiated by the field without specific Bureau authorization.

Commencing 1/1/65 and every 3 months thereafter, each participating office should submit to the Bureau a status letter covering the prior 3-month period, including comments under the following captions:

1. Potential Counterintelligence Action
2. Pending Counterintelligence Action
3. Tangible Results

If necessary, a 4th caption "Miscellaneous" may be utilized for additional comments.

Recommendations for counterintelligence action should not be included in 90-day status letters to the Bureau but following the initial analysis due 10/15/64, should be submitted individually by separate letter.

All Special Agent personnel responsible for the investigation of Klan-type and hate organizations and their membership should be alerted to our counterintelligence plans relating to these groups. Counterintelligence action directed at these groups is intended to complement and stimulate our accelerated intelligence investigations. Each investigative Agent has a responsibility to call to the attention of the counterintelligence coordinator suggestions and possibilities for implementing the program. You are cautioned that the nature of this new endeavor is such that under no circumstances should the existence of the program be made known outside the Bureau and appropriate within-office security should be afforded this sensitive operation.

Letter to Atlanta
RE: COUNTERINTELLIGENCE PROGRAM
INTERNAL SECURITY
DISRUPTION OF HATE GROUPS

The Bureau is pleased with past successes achieved by our counterintelligence efforts in other phases of our investigative responsibilities. To insure our success in this new endeavor, the Agent to whom the program is assigned in each office must have a detailed knowledge of the activities of the racist groups in the territory and that knowledge must be coupled with interest, initiative and imagination. The Agent must be alert for information which has a disruptive potential. The information will not come to him - - he must look for it. The most effective way of being assured of keeping on top of the situation is to maintain close contact with those Agents who handle the investigation of the racial and hate groups and their membership and also to periodically review relevant files.

If an enthusiastic approach is made to this new endeavor, there is no reason why the results achieved under this program, will not equal or surpass our achievements in similar-type programs directed against subversives.

DOMINICAN INDEX

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6-11-00 BY SP2ALM/RW

Memorandum

TO : Mr. W. C. Sullivan

DATE: November 18, 1965

FROM : Mr. W. R. Wannall

SUBJECT: DOMINICAN INDEX
INTERNAL SECURITY - DOMINICAN REPUBLIC

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP4ALM/BC

PURPOSE:

To recommend implementation of a Dominican Index in order to have a ready record of individuals who should be continually borne in mind from the standpoint of the security of the Dominican Republic.

BACKGROUND:

The Bureau's mission in the Dominican Republic is to identify Dominican subversives and to supply information on these individuals to the appropriate authorities so that necessary action is taken to neutralize them.

We are diligently carrying out our mission and will continue to do so as long as we remain in the Dominican Republic. In order to assist us in doing this, we should utilize an administrative aid consisting of an alphabetical working index containing the names of those individuals in the Dominican Republic who are identified as communists or otherwise believed to be subversive.

Latin-American Section after obtaining Legat, Santo Domingo's views has prepared the criteria for determining individuals to be included in the Index and the procedure to be utilized for inclusion of their names in the Index. These are basically similar to current methods being used for maintaining the Security Index and data processing system will be used. Upon approval at Division level to include a subject in the Dominican Index, data processing unit will prepare two cards containing pertinent background data as well as residence and employment of a subject if known. Legat will be furnished a card containing pertinent data which will be filed alphabetically in his office. At the Seat of Government, Domestic Intelligence Division will maintain one card in alphabetical order for ready reference at the Bureau. Thus, Legat, Santo Domingo, and the Seat of Government will have at a moment's notice the identities of all those deemed dangerous to the Dominican Government.

CRITERIA:

The following are the criteria under consideration for inclusion of names in the Dominican Index:

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

Enclosures

Memorandum Mr. Wannall to Mr. Sullivan
Re: DOMINICAN INDEX

A. Membership in a basic communist-type organization.

B. Subject has served in a leadership capacity in a procommunist, pro-Castro or communist-front organization or has had substantial active participation in the furtherance of the aims and purposes of such an organization.

C. Although not identified as a member of a subversive or front organization, subject has, by public utterances and/or overt acts, shown he adheres to communist doctrines and principles.

D. Although investigation has failed to establish overt acts or statements on part of the subject, facts have been developed which clearly and unmistakably depict subject as a dangerous procommunist individual.

Concerning the basic communist-type organizations mentioned in item A above, the Bureau considers, at present, as acceptable in this category the Partido Comunista Dominicano (PCD - Dominican Communist Party) and the Movimiento Popular Dominicano (MPD - Dominican Popular Movement). As additional information is gathered, additions may be made to these basic communist-type organizations.

OBSERVATIONS:

The Dominican Index is believed necessary at this time in order to fulfill our responsibilities in the Dominican Republic. It is believed that Legat, Santo Domingo, should be armed with such an index in order that he may have a complete run-down on those persons deemed dangerous to the Dominican Government at all times.

RECOMMENDATIONS:

That the Dominican Index be placed in effect and that Legat, Santo Domingo, be advised of the mechanics to be utilized. In order that we may proceed with implementation of this index, there is attached for approval:

(1) A form by which an index card may be prepared or amended. If approved, form will bear number 5-146.

(2) A letter to Legat, Santo Domingo, containing instructions relative to implementation of the Dominican Index.

UNITED STATES GOVERNMENT

MEMORANDUM

TO : Director, FBI DATE:
FROM : Legal Attache, Santo Domingo
SUBJECT :

Re: DOMINICAN INDEX

It is recommended that a Dominican Index card be prepared on captioned individual

The Dominican Index card on captioned individual should be changed as follows (specify change only)

Name

Aliases

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 10-16-00 BY SP2ACM/jrw

Citizenship

Dominican Other (specify)

Affiliation

POB MPD APCJ

Miscellaneous (specify)

Tab for Key Figure

Race

SEX

Male Female

Date of birth Place of birth

Business address (show name of employing concern)

Residence address

REGISTERED MAIL

PROPOSED FORM

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: December 8, 1965

FROM : W. R. Wannall

SUBJECT: DOMINICAN INDEX
INTERNAL SECURITY - DOMINICAN REPUBLIC

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings of your Committee and the content may not be disclosed to unauthorized persons without the express approval of the FBI.

BACKGROUND:

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/16/00 BY SPALM/jr

By memorandum Mr. Wannall to Mr. Sullivan 11/18/65 approval was secured for implementation of a Dominican Index to enable Bureau and Legal Attache, Santo Domingo, to have ready record of Dominican subversives. It was approved that the Domestic Intelligence Division should decide which individuals would be included in Index.

By letter 11/19/65 complete instructions were issued to Legat relative to Index. A supply of approved forms (copy attached) has been forwarded for his use and by airtel 12/3/65 he was instructed to begin recommending individuals for the Index.

PURPOSE:

This memorandum is for purpose of securing approval of instructions relative to Index for guidance at Seat of Government (SOG).

MECHANICS OF OPERATIONS AT SOG:

Upon receipt from Legat, Santo Domingo, of form 5-146 by the substantive desk, the Supervisor will review the data on the form for accuracy and completeness. He will review the addendum for accuracy and completeness and to insure that the succinct summary warrants the subject's name for inclusion in the Dominican Index.

(a) Recommending for Dominican Index card -- If Supervisor agrees with Legat's recommendation to place the subject's name in the Dominican Index, a notation "Recommend for Dominican Index" and initials of Supervisor should be made in the upper right of the form. At the bottom of the form the Supervisor should make a notation "(name of Supervisor designated to handle this function) - prepare Dominican Index cards." The Supervisor should not initial for the Section until the form is returned to him indicating what action was taken upon his recommendation.

After taking above action, Supervisor should forward the form by routing slip to his Unit Chief who will pass upon the recommendation.

Memorandum Mr. Wannall to Mr. Sullivan
RE: DOMINICAN INDEX

and place his initials below the Supervisor's in the upper right portion of the form. The Unit Chief will then send the form to the Section Chief for final approval. However, if special circumstances exist making it desirable to do so (e.g., subject is high Dominican Government figure or a highly controversial figure), Section Chief will secure the final decision from the Assistant Director's Office.

If recommendation to place subject in the Dominican Index is approved, form 5-146 will be returned to the Supervisor in charge of the Index who will take the necessary action to have the Dominican Index cards prepared.

Supervisor in charge of Index will have his Dominican Index clerk stamp "[redacted]" beneath the Section stamp and will forward form 5-146 to Mr. [redacted] by routing slip.

The program calls for making two cards (see attached sample) which will be prepared through data processing and will be returned to the Dominican Index clerk. Clerk will compare data on cards with data on form 5-146 for accuracy. If found accurate, clerk will stamp the carbon copy of form 5-146 "Approved Dominican Index Card. File card in your Dominican Index" and likewise stamp "Transmit to Legat, Santo Domingo." Clerk will also stamp the original of form 5-146 "Card filed. Card sent Legat, Santo Domingo" and will thereafter staple the carbon copy of form 5-146 to one of the Dominican Index cards and forward same to Legat, and will file one card in alphabetical order in the Dominican Index maintained in the Dominican Communist Unit. After clerk has taken above action, the original of form 5-146 will be routed to substantive desk Supervisor for initialing for the Section.

Should the recommendation for placing a subject in the Dominican Index be ruled against, form 5-146 should be returned to substantive desk Supervisor who will direct a letter to Legat, Santo Domingo, advising of such action and the basis for the decision. Such correspondence should advise Legat to be alert in the future and should additional derogatory information be obtained, Legat may at that time resubmit his recommendation.

In the event Legat recommends against placing a subject, against whom subversive allegations have been received, on the Index and substantive Supervisor agrees, the concurrence of the Supervisor in Charge of the Dominican Communist Unit must be secured before the case may be closed at the SOG.

(b) Changes or Additions to Dominican Index card -- When form 5-146 is utilized to make a change or addition to a Dominican Index card, the form should go directly to the Dominican Index clerk who will stamp "[redacted]" and forward to Mr. [redacted] by routing slip.

Memorandum Mr. Wannall to Mr. Sullivan.
Re: DOMINICAN INDEX

Data processing will prepare the changed Dominican Index cards and return them to the Dominican Index clerk who will check the change for accuracy as it appears on form 5-146, she will stamp form 5-146 "Cards UTD, Card sent Legat, Santo Domingo," and will file one Index card in the Dominican Index maintained by Supervisor in Charge of the Dominican Communist Unit and will destroy the old card. Clerk will stamp routing slip (0-7) "This is a corrected Dominican Index Card. Substitute for card in file and destroy old card" and will then forward a corrected Index card to Legat. After clerk has taken above action, form 5-146 will be returned to substantive desk for initialing for the Section by the Supervisor.

(c) Responsibility of Substantive Supervisor -- Basically, it is the responsibility of the substantive Supervisor to see that prior to closing a case, the subject thereof is considered for inclusion in the Index where his sympathies or activities might bring him within the criteria. There will be cases in this regard when no investigation will have been conducted by Legat, Santo Domingo, and, hence, the sole responsibility will rest with the SOG Supervisor as, for example, where subject is residing outside the Dominican Republic.

RECOMMENDATION:

That above instructions be approved. Upon approval, copies of this memorandum will be furnished interested personnel.

Memorandum

TO : Mr. W. C. Sullivan

DATE: 11/8/66

FROM : W. R. Wannall

SUBJECT: DOMINICAN INDEX

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10/16/00 BY SP4LW/ku

By memorandum 8/5/66 it was recommended and approved that the Dominican Index (DI) be maintained for an additional three-month period, at which time it should be re-evaluated. We have made a re-evaluation and feel that the DI should now be limited in its scope to include only the key figures among the Dominican subversives.

BACKGROUND:

The DI is a ready record of individuals who should be continually borne in mind from the standpoint of the security of the Dominican Republic (DR). The DI was established in November, 1965, to assist in fulfilling the Bureau's mission in the DR, that of identifying Dominican subversives. It provides at a moments notice, through use of the data processing system, the identity of those subversives deemed dangerous to the Dominican Government. It provides for the tabulation of individuals considered to be key figures because of their position in the Communist Parties, influence in education, labor, and so forth. We have at this time over 960 individuals on the DI, of which over 250 are key figures.

CURRENT EVALUATION:

We have discussed this matter concerning the DI thoroughly with Legal Attache, Santo Domingo, to obtain his views as to whether we should continue the DI as in the past or to make adjustments which would better serve his purposes. We have also discussed whether the DI should be discontinued.

Legal Attache feels that since his mission has now been changed from an operational one to that of a strategic listing post for intelligence, the DI as originally instituted does not meet his needs. Since his efforts are now directed toward gathering intelligence concerning the over-all Dominican situation rather than the identification of individual subversives, he believes the DI will be of considerable assistance to him if limited to the tabulation of key figures who are playing a prime role in the Dominican subversive movement.

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CONTINUED - OVER

Memorandum to Mr. W. C. Sullivan
RE: DOMINICAN INDEX

Our experience has shown that the capital city of Santo Domingo is the hub of all political and subversive activity in the DR and it is on those key figures who exert a significant influence on developments there that Legal Attache will concentrate. Accordingly, we will carefully go over names currently designated as key figures on the DI to make certain we do not waste time and effort on the less important ones, many of whom are located in rural areas of the DR. These names will be eliminated as key figures.

Legal Attache has stated that by concentrating on key figures and by utilizing the DI for tabulating purposes, such will be of great assistance in his developing information which will enable him to be well aware of just what is happening in the DR from an over-all standpoint. As an example, he noted the communist influence in the labor movement is worthy of attention and that by concentrating on key Dominican subversives active in this vital area, he will be able to closely follow this area and spot the areas where the influence is greatest.

In connection with our re-evaluation of the DI, we have taken due cognizance of the capabilities of his current permanent staff in order to avoid bogging him down with unnecessary paper work. By limiting the DI to key figures only we will be able to maintain this index with a minimum requirement on Legal Attache, Santo Domingo. We recognize that the key figure list is presently composed of individuals who have come to our attention as most important subversives in that country. From time to time, some of these individuals will become less important and will be removed while other more influential individuals will be coming to the Legal Attache's attention and at that time will be placed on the DI.

The individuals currently on the DI who are not key figures will be placed in a closed section so that if the situation flares up again we can, with a minimum of effort, reactivate the DI for the purpose of identifying all subversives if we are again called upon to become operational.

ACTION:

If you approve, we will continue to maintain the DI but will limit its scope to provide a tabulation of key figures only. Legal Attache, Santo Domingo, will be appropriately advised.

11/15/66

Airtel

To: Legat, Santo Domingo

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP8 ALM/ew

From: Director, FBI [REDACTED]

DOMINICAN INDEX

In line with discussions held between Legat, Santo Domingo, and supervisors of the Latin-American Section on 11/3/66, the following procedures with regard to placing an individual on the Dominican Index (DI) as a key figure are to be implemented.

It should be pointed out that in each instance a significant determining factor would be that the subject to be considered as a key figure must have been actively engaged in subversion since April, 1965, the date of the Dominican revolt, and must otherwise meet the established criteria for inclusion on the DI.

As a guide in identifying and considering an individual as a key figure, the following additional criteria have been devised:

- (1) Official of a Communist Party.
- (2) Official of a communist front group.
- (3) Has received training in Soviet-Satellite countries, including Cuba, and/or Red China.
- (4) Is a terrorist, sabotage expert, is given to violence, a propagandist, or teacher of communist doctrine.
- (5) Holds a key position, such as in government, labor, education, and so forth.

1 - Foreign Liaison (Route through for review)

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Airtel to Legat, Santo Domingo
RE: DOMINICAN INDEX

(6) Individual who although not known to be a member of a Communist Party, plays a key role in influencing others in the communist cause through such activities as lending financial support, disseminating propaganda, or affording guidance and direction.

Since experience has shown that the capital city of Santo Domingo is the hub of political and subversive activity in the Dominican Republic (DR), it is anticipated that the majority of individuals that you will recommend as key figures will be those situated within this sphere of activity; however, you may recommend individuals who may reside and be active in the other provinces if you deem it advisable.

With regard to the current DI cards maintained by your office, you should place those individuals who are not key figures in a closed section so that if the situation in the DR should flare up again, you can, with a minimum of effort, reactivate the DI for the purpose of identifying all subversives in the event you are called upon to become operational.

Any additional comments or suggestions that you may have with regard to the above should be promptly furnished in order that any necessary action, if warranted, may be taken.

It is recognized that in your continuing review of key figures currently on the DI you will determine that some do not meet the above criteria and will, therefore, be removed as key figures. . . .

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. C. Sullivan

DATE: March 20, 1967

FROM : W. R. Wannall

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2ALM/jr

SUBJECT: DOMINICAN INDEX (DI)

During the recent inspection of the Domestic Intelligence Division (DID), the Inspector suggested that an appropriate record be noted on Form SAN-1 (form used by Legal Attache, Santo Domingo, to place subject on DI) when subject "has received training in Soviet - Satellite countries including Cuba and/or Red China."

It was suggested this would be of assistance in following the influence other communist countries will have on subversive movements in the Dominican Republic.

The DID agreed to this suggestion and advised that a further refinement would be considered whereby the country in which the training was received would also be indicated. This would enable us through machine tabulation to identify the communist nation exerting the greatest influence on the Dominican subversive movements.

There is attached a SAN-1 form including a block which can be filled out by Legal Attache, Santo Domingo, if the individual he is recommending "has received training in Soviet - Satellite countries including Cuba and/or Red China." A notation is also provided whereby he can indicate the country in which this training was received. This has been coordinated with the Voucher Statistical Section.

ACTION:

In order that the full benefit of this suggestion may be realized as soon as possible, it is recommended that the Mechanical Section, Administrative Division, print 500 SAN-1 forms containing this new revision for transmittal to Legal Attache, Santo Domingo. It is believed this number should satisfy his current needs.

Attached is a letter advising Legal Attache, Santo Domingo, of this new change on the DI form and instructing that he should commence using the revised form as soon as they are received from the Bureau.

Enclosures - 2

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings of your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

UNITED STATES GOVERNMENT

Memorandum

DATE:

FROM:

SUBJECT:

Re: DOMINICAN INDEX

It is recommended that a Dominican Index card be prepared on captioned individual

The Dominican Index card on captioned individual should be changed as follows (specify change only)

Name			
Aliases			
ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 10-16-00 BY SP2ALM/ru			
Citizenship			
<input type="checkbox"/> Dominican		<input type="checkbox"/> Other (specify)	
Affiliation			
<input type="checkbox"/> PCD		<input type="checkbox"/> MPD	<input type="checkbox"/> MR-1J4
Miscellaneous (specify)			
<input type="checkbox"/> Tab for Key Figure	<input type="checkbox"/> Photo Available	Race	Sex
			<input type="checkbox"/> Male <input type="checkbox"/> Female
Date of birth		Place of birth	
Business address (show name of employing concern)			
Residence address			

REGISTERED MAIL

Proposed amended SAN - 1

UNITED STATES GOVERNMENT

Memorandum

DATE:

FROM :

SUBJECT:

Re: **DOMINICAN INDEX**

It is recommended that a Dominican Index card be prepared on captioned individual

The Dominican Index card on captioned individual should be changed as follows (specify change only):

Name			
Aliases		ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE <u>10/16/00</u> BY <u>SP2AUM/IR</u>	
Citizenship		<input type="checkbox"/> Has received Training in Soviet-Satellite Countries, including Cuba and/or Red China. Country _____	
<input type="checkbox"/> Dominican	<input type="checkbox"/> Other (specify) _____		
Affiliation			
<input type="checkbox"/> PCD	<input type="checkbox"/> MPD	<input type="checkbox"/> MR-1J4	
Miscellaneous (specify) _____			
<input type="checkbox"/> Tab for Key Figure	<input type="checkbox"/> Photo Available	Race	Sex
			<input type="checkbox"/> Male <input type="checkbox"/> Female
Date of birth		Place of birth	
Business address (show name of employing concern)			
Residence address			

UNITED STATES GOVERNMENT

Memorandum

TO : W. C. Sullivan

FROM : W. R. Wannall

SUBJECT: OPERATIONS - SANTO DOMINGO

DATE: May 17, 1968

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2P/M/R

In view of stability which Balaguer government has established in Dominican Republic (DR) and apparent unlikelihood Bureau will again be called upon to become operational there, we feel our staff in Santo Domingo can be reduced from two Agents and two clerks to one Agent and one clerk with elimination of the Dominican Index (DI).

When Dominican revolution erupted 4/24/65, our Government had practically no verified intelligence data concerning DR subversives. Intelligence agencies having responsibilities abroad produced only 77 names of well-known communists, whereas literally thousands of communists and other leftists brought about the critical situation by taking advantage of an attempted coup. When the President ordered us into Santo Domingo in May, 1965, we proceeded to compile information on persons who could be expected to constitute a threat against established authority in future emergencies. Drawing on Bureau's long experience in investigating communists and cataloging them on our Security Index, we created the DI and by November, 1966, had listed over 960 potentially dangerous Dominicans, as compared to the 77 known to the entire U. S. intelligence community a year and a half before. When our staff in Santo Domingo was cut back in accordance with desires of the President, to make it possible to preserve this Index in its more important facets we discontinued listing all but the most important key figures. We now have 385 of these key figures on the DI.

In February, 1968, a very important victory was won by President Balaguer when he sent troops into the Autonomous University to put down a leftist student revolt. Following that, third anniversary celebrations of the revolution on 4/24/68 and of the arrival of U. S. troops on 4/28/68 were carried out with very minimum of violence, despite previous threats of communists to attempt to overthrow Balaguer. On 5/16/68 the country went to the polls for a municipal election, the first election of any type since Balaguer went into office in July, 1966. Reports from Legal Attache (Legat) as well as from press have shown that the election was one of the most orderly in the history of the DR.

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Memorandum for Mr. Sullivan
RE: OPERATIONS - SANTO DOMINGO

In view of foregoing, we feel we can discontinue maintaining our DI. We can, of course, continue to keep record of persons listed in the DI so it will be available should President in the future order us again to become operational in Santo Domingo. By doing this, we can cut back the work load in Santo Domingo to point where the office can be reduced to a one-man, one-clerk operation.

Following arrival of our first Agents in Santo Domingo 5/21/65, our staff there increased immediately to a total of 14 Agents and 10 clerks. On 8/1/66 Honorable [redacted] advised Assistant to the Director [redacted] that the President desired us to cut back to the nonoperational-type Legat office we maintain in other foreign countries. There were then nine Agents in the DR. Four were ordered out immediately and 30 days later two more were cut from the staff. That left us three Agents, and three clerks were assigned to the office on a permanent basis. On 2/19/68 we further reduced the staff by one Agent and one clerical employee. By cutting one additional Agent and clerk at this time, we can still maintain the listening-type post White House desires. This will leave us with the necessary nucleus to gear up again should the President at a later date feel the Dominican situation has changed to point where further FBI personnel are needed.

If we discontinue our DI and reduce our staff as outlined above, we must recognize we will not be in a position in Santo Domingo to produce general intelligence information to same extent as in the past. We now get such information from informants who are contacted about DI subjects. Contacting them is time-consuming and with only one Agent available we will have to retrench in general intelligence production. When this occurs, however, we will be in a position to discontinue the teletype tie-line presently maintained principally to expedite flow of intelligence to Bureau through San Juan radio-teletype facilities. The tie-line goes from Santo Domingo to San Juan. Hereafter, Legat will use Bureau code and State Department cable facilities.

ACTION:

If approved, we will discontinue the DI but maintain the listing for possible future use; issue necessary instructions to Legat, Santo Domingo, to bring about reduction of the staff to a one-Agent, one-Clerk operation; and discontinue the teletype tie-line between Santo Domingo and San Juan.

Legat, Santo Domingo

May 23, 1968

Director, FBI

OPERATIONS, LEGAT,
SANTO DOMINGO, OFFICE
BUDED: 6/22/68

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2 JAM/R

A decision has been made to reduce the staff of your office to one Agent and one clerk as soon as this can be accomplished, keeping in mind the need for the continuing smooth and efficient operation of your office.

To permit your future operations with the reduced staff, the Bureau is discontinuing the Dominican Index (DI). Cases relating to individuals who are in or who are being considered for inclusion in the Index, which cases are presently pending in your office, should be brought to an immediate conclusion. In those instances where inquiries have been made or record checks conducted, the results of same should be forwarded, under the case caption in an RUC communication, to the Bureau. In instances where no inquiries or checks have been instituted, you may list all such cases under the caption "Dominican Index," in a communication addressed to the Bureau, advising that these cases are being RUC'd administratively in order that Bureau records will conform with records of your office.

Upon discontinuance of investigations of DI subjects and reduction of your staff, it is recognized you will not be in a position to produce general intelligence information to the same extent as in the past. In this connection, it is noted that much information of this type originates with informants who are contacted about DI subjects. Since contacting such informants is time-consuming, with just one Agent available in the future to make the contacts there will be a normal retrenching in general intelligence production. Accordingly, upon the departure of one of the two Agents currently on your staff, the Bureau will discontinue the teletype tie-line presently maintained between your office and the San Juan office, which was instituted for the principal purpose of expediting the flow of intelligence data to the

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Letter to Legat, Santo Domingo
RE: OPERATIONS, LEGAT,
SANTO DOMINGO, OFFICE

Bureau. Upon discontinuance of this line, you will utilize Bureau code and State Department cable facilities to forward such intelligence data as you receive and to carry on communication with the Bureau for other purposes.

By 6/22/63 you should submit your recommendations to the Bureau concerning the personnel you feel should be transferred from Santo Domingo for the purpose of establishing your permanent staff of one Agent and one clerk. At that time, you should advise the Bureau how you have progressed in RUC'ing the DI cases, in the manner described above. You should include your recommendation as to the date when the teletype tie-line should be discontinued. In this connection, it is anticipated the date should as nearly as possible coincide with the departure of the Agent being released for assignment elsewhere.

The fact that these changes are being made in your office is to be treated in the strictest confidence. Under no circumstances should anyone outside the Legat office be made aware of the fact that at this time the Bureau contemplates reducing your staff. This fact will be made known to appropriate officials in Washington after 6/22/63. You will be advised when you may reveal it to the appropriate Embassy officials in Santo Domingo.

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. W. R. Wannall

DATE: June 26, 1968

FROM : W. H. Atkinson

SUBJECT: DOMINICAN INDEX

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-16-00 BY SP2AIA/PC

The Dominican Index was discontinued May 23, 1968. In the event there is a future need to reconstitute the Dominican Index, single copies of two lists dated June, 1968, are attached for inclusion in instant file. One list is captioned "Key Figures" and consists of 17 pages. The other list is captioned "Non-Key Figures" and consists of 31 pages.

Cards for individual subjects who had been included on the Dominican Index are being filed in the case files pertaining to such individuals.

Mr. [REDACTED], Voucher-Statistical Section, Administrative Division, advised that if it were necessary to reconstitute the Dominican Index on the Bureau's automatic data processing machinery this could be accomplished from data reported on the attached two lists and from data listed on the cards of the individuals who made up the Dominican Index. In this connection it is noted that the cards contain information concerning such individuals that was not included on the attached data processing lists.

One copy of each of the above two lists is being maintained by the Section Chief, Latin-American Section, and by the Supervisor in Charge of the South American-Dominican Unit of the Latin-American Section. These lists are being maintained as an investigative and an administrative aid. They will be destroyed when it is determined they are no longer useful.

Enclosures - 2

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COMPUTER STATISTICS



ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 3-19-81

SP2 TAP-JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/18/60

FROM : J. S. Johnson

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 12,533 persons represented in the Security Index (as of January 14, 1960). Of the total, 10,765 or 85.9 percent are communists.

A detailed table, enclosed in duplicate, shows as of January 14, 1960, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

ALL INFORMATION CONTAINED
HEREIN
DATE 3-18-81 SP2AP-JA

This document is prepared in response to your request and is not for dissemination outside your Committee. Its use is limited to official proceedings by your Committee and the content may not be disclosed to unauthorized personnel without the express approval of the FBI.

KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

ALL INFO CONTAINED
HEREIN IS UNCLASSIFIED
DATE 3-18-81 BY SP2 TAP-JON

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 3-18-87 BY SP2TAP-JAR

UNITED STATES GOVERNMENT

Mer... *im*

TO : Mr. Callahan

DATE: 1/18/61

FROM : J. S. Johnson

(C) SUBJECT: SECURITY INDEX CARD STATISTICS

There are 11,992 persons represented in the Security Index as of January 13, 1961. Of the total, 10,148 or 84.6 per cent are communists.

A detailed table, enclosed in duplicate, shows as of January 13, 1961, the distribution of the subjects by field office nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

COM Communist Party, USA
CUB Cuban
ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

YUG Yugoslavian

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DATE 3-18-89 BY SP2TAP-JPK

UNITED STATES

Memorandum

TO : Mr. Callahan

DATE: 1/10/62

FROM : J. S. Johnson

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 11,667 persons represented in the Security Index as of January 5, 1962. Of the total, 9,715 or 83.3 per cent are communists.

A detailed table, enclosed in duplicate, shows as of January 5, 1962, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

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YUG Yugoslavian

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FILED IN THE OFFICE OF THE
CLERK OF THE DISTRICT COURT
AT
DATE 3-28-87 BY SP2 TAP/JAK

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/17/63

FROM : M. F. Row

SUBJECT: *X* SECURITY INDEX CARD STATISTICS

There are 11,061 persons represented in the Security Index as of January 15, 1963. Of the total, 8,929 or 80.7 per cent are communists.

A detailed table, enclosed in duplicate, shows as of January 15, 1963, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosure

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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

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GOV United States Government Employees
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
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NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

YUG Yugoslavian

3-18-81

SP2TOP-JAN

SECURITY INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON VOUCHER-STATISTICAL SECTION RECORDS AS OF JANUARY 15, 1963

(1) FIELD OFFICE	(2) TOTAL	(3) NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION												(4) DC KF TF			(5) SEX MALE FEMALE		(6) CITIZENSHIP STATUS NB NA AL UN				(7) RACE WHITE NEGRO CHIN OTHER				(8) SPECIAL SECTION AEP ESP FGE GOV UNE YUG CUB										
		COM	ISL	JFG	NOI	MIS	NPR	PPA	RUS	ASC	SWP	CUB	YUG	DC	KF	TF	MALE	FEMALE	NB	NA	AL	UN	WHITE	NEGRO	CHIN	OTHER	AEP	ESP	FGE	GOV	UNE	YUG	CUB				
ALBANY	86	82	1																																		
ALBUQUERQUE	9	9																																			
ANCHORAGE	2	2																																			
ATLANTA	17	6																																			
BALTIMORE	108	84			23																																
BIRMINGHAM	6	4																																			
BOSTON	198	148			1																																
BUFFALO	149	106																																			
BUTTE	39	37																																			
CHARLOTTE	11	7																																			
CHICAGO	880	733																																			
CINCINNATI	71	34																																			
CLEVELAND	193	150																																			
DALLAS	18	16																																			
DENVER	49	35																																			
DETROIT	401	257																																			
EL PASO	5	5																																			
HONOLULU	20	20																																			
HOUSTON	9	9																																			
INDIANAPOLIS	69	54																																			
JACKSONVILLE	8	6																																			
KANSAS CITY	18	8																																			
KNOXVILLE	1	1																																			
LAS VEGAS	2	2																																			
LITTLE ROCK	2	2																																			
LOS ANGELES	1,720	1,511																																			
LOUISVILLE	2	2																																			
MEMPHIS	7	2																																			
MIAMI	37	21																																			
MILWAUKEE	127	98																																			
MINNEAPOLIS	246	194																																			
MOBILE	2	2																																			
NEWARK	464	366																																			
NEW HAVEN	108	79																																			
NEW ORLEANS	23	12																																			
NEW YORK	3,137	2,685																																			
NEW YORK	12	2																																			
NEW YORK	6	6																																			
NEW YORK	8	7																																			
NEW YORK	441	364																																			
PHOENIX	45	42																																			
PITTSBURGH	67	54																																			
PORTLAND	79	76																																			
RICHMOND	24	11																																			
SAINT LOUIS	68	55																																			
SALT LAKE CITY	20	20																																			
SAN ANTONIO	10	9																																			
SAN DIEGO	63	45																																			
SAN FRANCISCO	1,128	988																																			
SAN JUAN	331	40																																			
SAVANNAH	4	1																																			
SEATTLE	334	297																																			
SPRINGFIELD	16	14																																			
TAMPA	31	7																																			
WASHINGTON	132	104																																			

TOTAL 11,061 8,929 143 54 535 237 260 28 22 54 675 123 1 2,085 544 35 6,652 4,409 8,752 2,067 235 7 9,516 1,460 48 37 19 16 26 1 1 124

* ITEMS DO NOT ADD TO COLUMN 2, BUT ARE INCLUDED IN SECTIONS 3, 5, 6 AND 7. COLUMNS KF AND TF ARE INCLUDED IN DC COLUMN.

ALL INFORMATION CONTAINED
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DATE 3-18-81 BY SP2 TAP-JAN

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/17/64

FROM : M. F. Row

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 10,452 persons represented in the Security Index as of January 15, 1964. Of the total, 8,226 or 78.7 per cent are communists.

A detailed table, enclosed in duplicate, shows as of January 15, 1964, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship and "special lists." A key to abbreviations is enclosed.

Enclosures

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ISL Independent Socialist League
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NOI Nation of Islam
MIS Miscellaneous
PPA Proletarian Party of America
PRN Puerto Rican Nationalist

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

YUG Yugoslavian

ALL INFORMATION
HEREIN

3-18-81

SP2 TAP-JAM

SECURITY INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON VOUCHER-STATISTICAL SECTION RECORDS AS OF JANUARY 15, 1964

(1) FIELD OFFICE	(2) TOTAL	(3) NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION												(4)*			(5) SEX		(6) CITIZENSHIP STATUS				(7) RACE				(8)* SPECIAL SECTION								
		COM	ISL	JFG	NOI	MIS	PRN	PPA	RUS	ASC	SMP	CUB	YUG	DC	KF	TF	MALE	FEMALE	NB	NA	AL	UN	WHITE	NEGRO	CHIN	OTHER	AEP	ESP	FGE	GOV	UNE	YUG	CUB		
ALBANY	74	69	1			2							25	3		43	31	66	7	1		73	1												
ALBUQUERQUE	9	9											3	1		7	2	9				8													
ANCHORAGE	2	2														1	1	1	1			2		1											
ATLANTA	17	7		1		8							3			13	4	17				7													
BALTIMORE	90	66				22							28	6	1	57	33	70	19	1		65	25										1		
BIRMINGHAM	3	1			2											2	1	3																	
BCSTON	191	141		1	11	2		2	1	2	29	2	48	15		122	69	150	39	2		177	14										2		
BUFFALO	129	85	1		18	24							43	8		78	51	119	9	1		98	31												
BUTTE	36	35											8	3		25	11	33	3			36													
CHARLOTTE	9	5			3	1							2			6	3	9				4	4												
CHICAGO	825	682	9		53	5	9	9		9	42	7	137	25	6	505	320	668	140	16	1	609	216										7		
CINCINNATI	66	27			34		2				2	1	21	1		51	15	65	1			26	40										1		
CLEVELAND	184	141	1		14	5		1		1	19	2	37	7	1	112	72	152	29	2	1	137	47										2		
DALLAS	14	13			1								9	1		13	1	14				11	3												
DENVER	48	32										2	20	2		30	18	39	6	2	1	46	2											2	
DETROIT	366	237	7	21	55	2		8		14	22		74	21	3	254	112	300	58	8		259	105	2										1	
EL PASO	3	3											2			2	1	3				3													
HONOLULU	16	16											12	6		12	4	16				9			1									6	
HOUSTON	11	9			2								4	1		8	3	10	1			9	2												
INDIANAPOLIS	70	50	1	1	14			2					9	1		46	24	58	12			49	21												
JACKSONVILLE	8	5			2		1									7	1	8				5	3												
KANSAS CITY	18	9			3		4		1		1		2			13	5	18				14	4												
KNOXVILLE																																			
LAS VEGAS	5	4							1				1			3	2	3	1	1		5												1	
LITTLE ROCK	1	1														1		1				1													
LOS ANGELES	1,604	1,394	6	16	27	9			4	1	131	15	230	73		844	760	1,161	401	42		1,479	115		10				3				1	15	
LOUISVILLE	3	3											1			2	1	3				3													
MEMPHIS	5				5											5		5				5													5
MIAMI	43	26			2						14		3			31	12	11	24	8		41	2												13
MILWAUKEE	116	87		2	4					3	20		30	12	1	75	41	105	10	1		109	7												
MINNEAPOLIS	231	176				1					54		40	12	1	144	87	207	21	2	1	228	5												
MOBILE	3	1			2											2	1	3				3													
NEWARK	422	318	6		65		1				21	11	84	17		280	142	340	66	14	2	322	100						1	3				11	
NEW HAVEN	110	79		1	8	2			2	1	15	2	13	9		67	43	88	21	1		93	17						2		3			2	
NEW ORLEANS	22	11			11								6			16	6	22				22													
NEW YORK	2,964	2,472	24	8	47	49	100		16	7	165	76	496	112	14	1,728	1,236	2,065	797	99	3	2,640	299	23	2				12	12	3	1		76	
BROOKLYN	13	1			12								1			11	2	13				1	12												
OKLAHOMA CITY	7	6			1								6	1		5	2	7				6	1												
OMAHA	6	6														6		6				6													
PHILADELPHIA	394	324	2	1	28		1				32	6	80	8	1	238	156	326	62	6		315	77												6
PHOENIX	42	38			4								8			26	16	33	9			38	4												
PITTSBURGH	59	47	3	1	4	1	1				2		14	6		42	17	50	7	2		45	14												
PORTLAND	83	80		1							2		10	5		54	29	77	5	1		81	2												
RICHMOND	20	7			11				1			1	5	2		16	4	17	2	1		9	11												1
SAINT LOUIS	66	52			10								18	6		45	21	65	1			41	25												
SALT LAKE CITY	20	20											8	4		13	7	20				20													
SAN ANTONIO	9	8			1								4	1		7	2	8	1			7	2												
SAN DIEGO	63	43	1		7						12		8	6		41	22	56	7			52	9	1	1										1
SAN FRANCISCO	1,075	928	2		15	2		1	5	4	111	7	228	70	2	613	462	897	158	19	1	969	78	15	13									7	
SAN JUAN	352	38					312					2	73	11		313	39	346	3	2	1	321	31												1
SAVANNAH	5	1			4											5		5				1	4												
SEATTLE	332	289	1			8					34		63	44	1	184	148	306	18	8		310	20	1	1										
SPRINGFIELD	14	12			1						1		4			9	5	13	1			12	2												
TAMPA	38	4			13			2				19	5	3		26	12	26	10	2		24	14												

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UNITED STATES GOVERNMENT

nk
Memorandum

TO : Mr. Callahan

DATE: 1/19/65

FROM : M. F. Row

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 10,370 persons represented in the Security Index as of January 15, 1965. Of the total, 7,792 or 75.1 per cent are communists.

A detailed table, enclosed in duplicate, shows as of January 15, 1965, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship and "special lists." A key to abbreviations is enclosed.

Enclosures

3-18-81 *SP2 TAP-JGR*

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JFG Johnson Forest Group
MIS Miscellaneous
MMI Moslem Mosque, Inc.
NOI Nation of Islam

PLM Progressive Labor Movement
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SECURITY INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON VOUCHER-STATISTICAL SECTION RECORDS AS OF JANUARY 15, 1965

(1) FIELD OFFICE	(2) TOTAL	(3) NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION																(4) UC KF TF			(5) SEX MALE FEMALE		(6) CITIZENSHIP STATUS NB NA AL UN				(7) RACE WHITE NEGRO CHIN OTHER				(8) SPECIAL SECTION AEP ESP FGE GOV UNE YUG CUB									
		COM	ISL	JFG	NOI	MHI	MIS	PRN	PPA	RUS	ASC	SMP	CUR	YUG	CZE	POL	PLM	UC	KF	TF	MALE	FEMALE	NB	NA	AL	UN	WHITE	NEGRO	CHIN	OTHER	AEP	ESP	FGE	GOV	UNE	YUG	CUB			
ALBANY	57	55															21	4		32	25	52	4	1		57														
ALBUQUERQUE	8	7															2	1		6	2	7	1			8														
ANCHORAGE																																								
ATLANTA	14	7		6													2			11	3	14				6	8													
BALTIMORE	96	60		28			2	1									25	6	1	64	32	77	18	1		65	31							1						
BIRMINGHAM	3	1		2																2	1	3					3													
BOSTON	194	140		10			4		2	1	1	31	2				49	15		125	69	152	40	2		182	12											2		
BUFFALO	120	62	1	1	18		20		1		3	1				14	34	7		77	43	110	9	1		89	31							1						
BUTTE	35	33										2					7	3		26	9	32	3			35														
CHARLOTTE	15	4		3		4						1				3	1		12	3	14		1		8	7														
CHICAGO	797	652	1		55		12	8	1	6	46	8					124	22	5	503	294	644	137	16		585	212													
CINCINNATI	56	22		30		1											19			45	11	56				23	35													
CLEVELAND	178	135		11		6		1		1	22	2					58	6	1	106	72	152	23	2	1	134	44													
DALLAS	23	14		3		2					2	1					11	1		21	2	22				14	5													
DENVER	52	32		1		16			1		2	2					21	2		33	19	45	4	2	1	49	5													
DETROIT	568	231		25	65		4		9		9	26	1				69	22	1	257	111	304	56	8		248	119							1						
EL PASO	3	3															2			2	1	3				5														
HONOLULU	17	17															12	4		13	4	17				10														
HOUSTON	17	12		3								1					6	1		13	4	16				14														
INDIANAPOLIS	62	44		1	12		2					3					9	1		42	20	51	11			44	18													
JACKSON	1			1																1																				
JACKSONVILLE	11	5		3				1	1			2								10	1	10	1			7	4													
KANSAS CITY	19	7		4			1	4			1	1								16	3	19				14	5													
KNOXVILLE	1						1													1		1																		
LAS VEGAS	4	4																		2		3	1			4														
LITTLE ROCK	1	1																		1																				
LOS ANGELES	1,551	1,349	1	12	30		10			5		129	14	1			224	69		814	737	1,105	400	48		1,427	112													
LOUISVILLE	4	2					1													3	1	4				4														
MEMPHIS	7	7																		7		7				7														
MIAMI	67	38		3		1						21					14			49	18	20	35	12		63	7													
MILWAUKEE	107	81		2	3						2	18	1				26	10	1	67	40	96	10	1		101	6													
MINNEAPOLIS	239	181					2					56					58	12	1	147	92	217	21	1		236	5													
MOBILE	1	1																		1		1				1														
NEWARK	378	270	1		64		4			2	1	23	13				77	13		263	115	299	60	19		282	95													
NEW HAVEN	121	78		17		2				5	1	15	3				11	7		76	45	99	20	1	1	95	26													
NEW ORLEANS	21	8		11													5			18	3	21				2	19													
NEW YORK	2,923	2,303	10	7	41	5	62	108		37	6	179	103		2	60	489	117	14	1,740	1,183	2,041	764	118		2,588	508													
NORFOLK	17	1		14		1											1	1		15	2	16				3	14													
OKLAHOMA CITY	6	6															5	1		4	2	6				6														
OMAHA	9	8																		8	1	9				9														
PHILADELPHIA	367	285	2	1	27		6	1				29	9				73	8	1	226	141	305	55	7		293	73													
PHOENIX	38	34		2													6			25	13	30	8			32	5													
PITTSBURGH	50	40		1	4		1	1									11	5		34	16	39	7	4		37	12													
PORTLAND	87	82		1													8	5		55	32	80	6	1		85	2													
REICHMOND	22	7		12													3			16	4	20	1	1		19	12													
SAINT LOUIS	65	50		10													18	5		44	21	64	1			42	23													
SALT LAKE CITY	21	21															8	4		14	7	21				21														
SAN ANTONIO	11	7		1			1										5	1		9	2	9	1	1		8	3													
SAN DIEGO	63	39		10													10	5		43	20	54	7	2		50	12													
SAN FRANCISCO	1,090	919	1		16</																																			

REVISI
DATE 3-18-81 DI SP2 TAP-JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/19/66

FROM : M. F. Row

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 10,100 persons represented in the Security Index as of January 14, 1966. Of the total, 7,155 or 70.8 per cent are communists.

A detailed table, enclosed in duplicate, shows as of January 14, 1966, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship and "special lists." A key to abbreviations is enclosed.

Enclosures

DATE 3-18-81 BY SP2 TWP-JA

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KF	Key Figure
NA	Naturalized
NB	Native Born
TF	Top Functionary
UN	Unknown
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CUB	Cuban
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JFG	Johnson Forest Group
MIS	Miscellaneous
MMI	Moslem Mosque, Inc.
NOI	Nation of Islam
PLP	Progressive Labor Party
POL	Polish
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RUS	Russian
SWP	Socialist Workers' Party
UNE	United Nations Employees
YUG	Yugoslavian

DATE 3-18-81 BY SP2 TAP-JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/18/67

FROM : M. F. Row

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 9,950 persons represented in the Security Index as of January 13, 1967. Of this total, 6,764 or 68.0 per cent are communists.

A detailed table, copy enclosed, shows as of January 13, 1967, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
DC	Detcom
KF	Key Figure
NA	Naturalized
NB	Native Born
TF	Top Functionary
UN	Unknown
AEP	Atomic Energy Program Employees
ASC	American Socialist Clubs
COM	Communist Party, USA
CUB	Cuban
CZE	Czechoslovakian
ESP	Espionage Subjects
FGE	Foreign Government Employees
GOV	United States Government Employees
ISL	Independent Socialist League
JFG	Johnson Forest Group
MIS	Miscellaneous
MMI	Moslem Mosque, Inc.
NOI	Nation of Islam
PLP	Progressive Labor Party
POL	Polish
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RUS	Russian
SWP	Socialist Workers' Party
UNE	United Nations Employees
YUG	Yugoslavian

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SECURITY INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON VOUCHER-STATISTICAL SECTION RECORDS AS OF JANUARY 13, 1967

(1) FIELD OFFICE	(2) TOTAL	(3) NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION															(4)*			(5) SEX		(6) CITIZENSHIP STATUS				(7) RACE				(8)* SPECIAL SECTION									
		COM	ISL	JFG	NOI	MMI	MIS	PRN	PPA	RUS	ASC	SWP	CUB	YUG	CZE	POL	PLP	DC	KF	TF	MALE	FEMALE	NB	NA	AL	UV	WHITE	NEGRO	CHIN	OTHER	AEP	ESP	FGE	GOV	UNE	YUG	CUB		
ALBANY	46	37			1												14	4		25	21	42	4			44	2												
ALBUQUERQUE	23	21										1					5	2		16	7	22	1			27	1										1		
ANCHORAGE	1	1																	1	1	1					1													
ATLANTA	17	4			9		2			1									16	1	16	1			6	11													
BALTIMORE	98	52			27		7	1		2							24	4		64	34	81	15	1	1	66	32							1					
BIRMINGHAM	7	1			3		1			1			1						6	1	7				3	4											1		
BOSTON	199	125			1	20		1		2		1	6				42	10		131	68	163	33	3		172	26					3		1		5			
BUFFALO	100	42			21		22		2								27	4		69	31	91	8	1		66	34					2		1		1			
BUTTE	33	31															5	2		24	9	31	2			33													
CHARLOTTE	9	3			3		2												7	2	9				3	6											1		
CHICAGO	745	602	1		42		16	11	8	2	4	45	9				98	21		470	275	607	117	19	2	553	192						1			9			
CINCINNATI	50	14			27		2					5	1				18			40	10	49		1		23	27									1			
FLORIDA	185	117			14		10		1			41	2				37	7		121	64	163	20	1	1	142	43						1			2			
DALLAS	6	5			5														6	6	6				6	6													
DENVER	23	12			9							1	1				8	1		20	3	23				11	12										1		
DETROIT	53	34			2		1					15	1				17	4		35	18	46	4	2	1	49	4							1		1			
EL PASO	407	231			24	83		13		7	2	3	41				67	21	1	289	118	343	56	8		263	142						2						
HONOLULU	2	2															1			1	1	2				2													
HOUSTON	15	15															10	1		11	4	15				9									6				
INDIANAPOLIS	26	13			10					2			1				4	1		21	5	26				14	12												
JACKSON	66	40			18		1	1					6				7	1		44	22	56	10			44	22												
JACKSONVILLE	1	1																	1	1	1				1														
KANSAS CITY	7	3			2							1	1						6	1	6		1		5	2											1		
KNOXVILLE	14	6			3			4					1				2			12	2	14				9	5											1	
LAS VEGAS	1	1																																					
LITTLE ROCK	11	2			8					1							1			8	3	10		1		3	8							1		1			
LOS ANGELES	2	2															1			2	2	1	1			2													
LOUISVILLE	1,390	1,169			9	28		10	1				136	14			194	62		734	656	983	362	44	1	1,267	112							1	10			15	
MEMPHIS	2	2																	1	1	2					2													
MIAMI	7	4																	7	7	7				3	4													
MILWAUKEE	87	49			8		2			3			24				16	1		60	27	28	44	15		79	8										23		
MINNEAPOLIS	112	72			2	5						2	27	2			26	11		76	36	102	7	3		104	8								2		2		
MOBILE	219	162											57				40	14		132	87	199	20			217	2												
NEWARK	301	194			61		6	3		4			15	15			53	10		221	80	228	50	22	1	222	77					1	1	2			16		
NEW HAVEN	124	76			20		2			5	1	16	4				9	3		84	40	103	19	2		97	26								1		4		
NEW ORLEANS	18	7			6		1					3					7			17	1	18				7	11										4		
NEW YORK	2,728	1,950			2	10	58	19	96	120		50	1	191	109		411	123		1,681	1,047	1,921	688	108	11	2,356	344							23	13	2	2		113
OKLAHOMA CITY	27	6			24		1			1									24	3	26					2	25												
OMAHA	6	6																	4	4	6					6													
PHILADELPHIA	4	4																																					
PHOENIX	291	216	1		14		2	2		2		37	6				47	8		176	115	236	49	6		238	53							2			6		
PITTSBURGH	29	20			6							2	1				6			22	7	22	7			20	8											1	
PORTLAND	51	42			1	3		1	1			2					13	11		35	16	44	4	3		40	10											1	
RICHMOND	81	73			1		3					3	1				9	5		55	26	75	5	1		76	5											1	
SALT LAKE CITY	19	3			12		1			2			1				2			16	3	17	1	1	1	7	12												
SAN ANTONIO	62	44			12		1			1			4				17	5		44	18	60	1			36	26												
SAN DIEGO	22	18											1				6	3		15	7	20	1	1	1	27													
SAN FRANCISCO	21	7			8		1			2			1	2			7	1		16	5	19	1			11	10											2	
SAN JUAN	63	37			10					2			14				11	3		45	18	51	9	3		50	12								1				
SEATTLE	1,090	831	1		24		15			8	2	135	11				204	72		655	435	912	130	44	4	953	94							4		6			11
SPRINGFIELD	550	30											6				94	13		488	62	538	5	6	1	512	38							1			5		
TAMPA	305	234					26					33	1				62	37		175	130	283	15	6	1	289	14											1	
WASHINGTON	11	7			1		1					1	1				2			8	3	11				10	1											1	
WASHINGTON	47	10			15					1	1		17				6	2		33	14	38	7	1	1	31	16											17	
WASHINGTON	136	86			29		2					12	5	2			21	6		86	50	112	19	5		101	35								2		2		
TOTAL	9,950	6,764	5	48	655	20	254	658	18	122	13	893	242		3		255	1,651	474	28	6,361	3,589	7,897	1,717	308	28	8,308	1,543	67	32					47	16	34	2	245

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DATE 3-18-81 BY SP2 TAP-JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/18/68

FROM : M. F. Row

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 10,089 persons represented in the Security Index as of January 15, 1968. Of this total, 6,553 or 65.0 per cent are communists.

A detailed table, copy enclosed, shows as of January 15, 1968, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship and "special lists." A key to abbreviations is enclosed.

Enclosures

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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
DC	Detcom
KF	Key Figure
NA	Naturalized
NB	Native Born
TF	Top Functionary
UN	Unknown
AEP	Atomic Energy Program Employees
ASC	American Socialist Clubs
COM	Communist Party, USA
CUB	Cuban
CZE	Czechoslovakian
ESP	Espionage Subjects
FGE	Foreign Government Employees
GOV	United States Government Employees
ISL	Independent Socialist League
JFG	Johnson Forest Group
MIS	Miscellaneous
MMI	Moslem Mosque, Inc.
NOI	Nation of Islam
PLP	Progressive Labor Party
POL	Polish
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RUS	Russian
SWP	Socialist Workers' Party
UNE	United Nations Employees
YUG	Yugoslavian

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DATE 3-18-81 BY SP2TAP-JAN

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/21/69

FROM : M. F. Row

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 10,173 persons represented in the Security Index as of January 15, 1969. Of this total, 5,786 or 56.9 per cent are communists.

A detailed table, copy enclosed, shows as of January 15, 1969, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
ANA	Anarchist
AWC	American Workers Communist Party
BNT	Black Nationalist
COM	Communist Party, USA
CUB	Cuban
ESP	Espionage Subjects
FGE	Foreign Government Employees
JFG	Johnson Forest Group
MIS	Miscellaneous
NOI	Nation of Islam
NB	Native Born
NA	Naturalized
PLP	Progressive Labor Party
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RAM	Revolutionary Action Movement
RUS	Russian
SWP	Socialist Workers' Party
SPL	Spartacist League
SNC	Student Nonviolent Coordinating Committee
SDS	Students for a Democratic Society
TF	Top Functionary
UNE	United Nations Employees
GOV	United States Government Employees
UN	Unknown
WWP	Workers World Party

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DATE 3-18-81 BY SP2TAP-JAL

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 12/17/69

FROM : M. F. Row

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 10,903 persons represented in the Security Index as of December 12, 1969. Of this total, 5,660 or 52.0 percent are communists.

A detailed table, copy enclosed, shows as of December 12, 1969, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
ANA	Anarchist
AWC	American Workers Communist Party
BNT	Black Nationalist
COM	Communist Party, USA
CUB	Cuban
ESP	Espionage Subjects
FGE	Foreign Government Employees
JFG	Johnson Forest Group
MIN	Minute Men
MIS	Miscellaneous
NOI	Nation of Islam
NB	Native Born
NA	Naturalized
PLP	Progressive Labor Party
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RAM	Revolutionary Action Movement
RUS	Russian
SWP	Socialist Workers' Party
SPL	Spartacist League
SNC	Student Nonviolent Coordinating Committee
SDS	Students for a Democratic Society
GOV	United States Government Employees
UN	Unknown
WWP	Workers World Party

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UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/21/71

FROM : M. F. Roy

SUBJECT: SECURITY INDEX CARD STATISTICS

As of January 15, 1971, there are in the Security Index 3,563 persons of leadership capacity (Priority I and II) and 8,666 rank and file subjects (Priority III) for a total of 12,229. Of these 831 and 4,719 respectively, are communists -- a total of 5,550 or 45.4 percent.

A detailed table for each of the two categories, copies enclosed, shows as of January 15, 1971, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
ANA	Anarchist
AWC	American Workers Communist Party
BNT	Black Nationalist
BPP	Black Panther Party
COM	Communist Party, USA
CUB	Cuban
ESP	Espionage Subjects
FGE	Foreign Government Employees
JFG	Johnson Forest Group
MIN	Minute Men
MIS	Miscellaneous
NOI	Nation of Islam
NB	Native Born
NA	Naturalized
PLP	Progressive Labor Party
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RUS	Russian
SWP	Socialist Workers' Party
SPL	Spartacist League
SNC	Student National Coordinating Committee
SDS	Students for a Democratic Society
GOV	United States Government Employees
UN	Unknown
WWP	Workers World Party

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DATE 3-18-81 BY SP2 TAP-JMK

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Callahan

DATE: 1/20/72

FROM : M. F. Row

SUBJECT: ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of January 15, 1972, there are in the ADEX 3,995 persons of leadership capacity (Priority I and II) and 9,031 rank and file subjects (Priority III) for a total of 13,026. Of these 816 and 4,233 respectively, are communists - a total of 5,049 or 38.8 percent.

A detailed table for each of the two categories, copies enclosed, shows as of January 15, 1972, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

3-18-81

SP2 TAP-JAM

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KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
AWC	American Workers Communist Party
BNT	Black Nationalist
BPP	Black Panther Party
COM	Communist Party, USA
CUB	Cuban
ESP	Espionage Subjects
FGE	Foreign Government Employees
JFG	Johnson Forest Group
MIN	Minute Men
MIS	Miscellaneous
NOI	Nation of Islam
NB	Native Born
NA	Naturalized
NL	New Left
PLP	Progressive Labor Party
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RUS	Russian
SWP	Socialist Workers' Party
SPL	Spartacist League
SNC	Student National Coordinating Committee
SDS	Students for a Democratic Society
GOV	United States Government Employees
UN	Unknown
WWP	Workers World Party

3-15-81

SP2 TAP-JAN

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DATE 3-18-81 BY SP2TAP-JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Soyars

DATE: 1/18/73

FROM : M. F. Row

SUBJECT: ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of January 15, 1973, there are 3,582 in the ADEX, and of this total 661 are Communists.

A detailed table, copies enclosed, shows as of January 15, 1973, the distribution of the subjects by field office, nationalistic tendency, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

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KEY TO ABBREVIATIONS USED IN ADMINISTRATIVE INDEX

AL	Alien
A WC	American Workers Communist Party
BNT	Black Nationalist
BPP	Black Panther Party
COM	Communist Party, USA
CUB	Cuban
ESP	Espionage Subjects
FGE	Foreign Government Employees
JFG	Johnson Forest Group
MIN	Minute Men
MIS	Miscellaneous
NOI	Nation of Islam
NB	Native Born
NA	Naturalized
PLP	Progressive Labor Party
PPA	Proletarian Party of America
PRN	Puerto Rican Nationalist
RA	Revolutionary Activities
RUS	Russian
SWP	Socialist Workers' Party
SPL	Spartacist League
SNC	Student National Coordinating Committee
SDS	Students for a Democratic Society
GOV	United States Government Employees
UN	Unknown
WWP	Workers World Party

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3-18-81 SP27AP-JAR

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11/15/81

3-18-81

SP2TAP JAN

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Campbell

DATE: 2/20/74

FROM : J

SUBJECT: ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of February 15, 1974, there are 2,056 in the ADEX, and of this total 692 are Communists.

A detailed table, copies enclosed, shows as of February 15, 1974; the distribution of the subjects by field office, nationalistic tendency, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

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KEY TO ABBREVIATIONS USED IN ADMINISTRATIVE INDEX

BEX	Black Extremist
CMC	Communist (pro - Chinese)
CMS	Communist (pro - Soviet)
CMT	Communist (Trotskyist)
FRN	Foreign Affiliation
MSC	Miscellaneous
PRN	Puerto Rican Nationalist
REV	Revolutionary

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ADMINISTRATIVE INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON DATA PROCESSING SECTION RECORDS AS OF FEBRUARY 15, 1974

(1) FIELD OFFICE	(2) TOTAL	(3) TYPE OF ACTIVITY								(4)		(5) CITIZENSHIP STATUS			(6) RACE			(7)* SPECIAL SECTION			(8)* MISCELLANEOUS			
		BEX	CMC	CMS	CMT	FRN	PRN	REV	MSC	MALE	FEMALE	US	AL	UN	WHITE	BLACK	OTHER	ESP	FGE	GOV	MI	OC	PR	
ALBANY	4	1						3		3	1	4			3	1								
ALBUQUERQUE	7		1	1				2	3	6	1	7			6									
ALEXANDRIA	8	1						6	1	8		8			7	1	1				1	4		
ANCHORAGE																								
ATLANTA	17	6	1		4			5	1	13	4	17			10	7						1	1	
BALTIMORE	54	2	3	6	11			26	6	43	11	54			51	3			1		1	1		
BIRMINGHAM	6	2	1	2				1		5	1	6			3	3					1			
BOSTON	80	8	1	8	5	1		54	3	54	26	80			69	10	1					2	3	
BUFFALO	30	3	2	9	6			10		23	7	30			27	3			2				2	
BUTTE	3							2	1	3		3			2		1							
CHARLOTTE	18	14						1	3	18		18			3	14	1						5	
CHICAGO	140	36	17	28	6	1		43	9	112	28	137			90	50			1			1	11	
CINCINNATI	17	8	1	1				7		13	4	17			8	9							1	
CLEVELAND	62	19	2	11	5			24	1	50	12	62			39	23					1	4	7	
COLUMBIA	3	3								3		3				3							2	
DALLAS	5	3						2		5		5			2	3							3	
DENVER	16	2	1		3			6	4	15	1	16			12	2	2							
DETROIT	116	67	7	11	5	1		20	5	92	24	116			39	77						6	14	
EL PASO	5							4		5		5			5									
HONOLULU	6							6		3	3	6			5		1							
HOUSTON	19	5	3		6			3	2	15	4	19			11	8							2	
INDIANAPOLIS	23	5		7	3			7	1	21	2	22	1		15	8							5	
JACKSON	16	12		1				3		15	1	16			4	12					1		5	
JACKSONVILLE	9	3						5	1	8	1	9			6	3							1	
KANSAS CITY	19	5	1	1				9	3	18	1	19			12	6	1					1	6	
KNOXVILLE																								
LAS VEGAS	2							2		1	1	2			2									
LITTLE ROCK																								
LOS ANGELES	120	28	10	21	30			18	13	93	27	119	1		85	34	1						9	
LOUISVILLE	10	8		1				1		9	1	10			2	8					1		2	
MEMPHIS	2				1			1		1	1	2			2									
MIAMI	9	4		1				3	1	9		9			4	5							1	
MILWAUKEE	55	5	5	6	4			30	5	44	11	55			48	6	1				1	3	6	
MINNEAPOLIS	28	1		9	8			6	4	24	4	25	1	2	20	1	7						1	
MOBILE	3								3	3		3			3									
NEWARK	41	19	1	9	2			8	2	31	10	41			21	20					1	1	5	
NEW HAVEN	21	7		3				3	5	19	2	21			14	7							1	
NEW ORLEANS	9	7				1	2	1	1	8	1	9			2	7								
NEW YORK	340	53	8	106	49	8	10	79	27	247	93	328	8	4	252	85	3				5	14	19	
NORFOLK	3	1						2		3		3			2	1								
OKLAHOMA CITY	10					2		4	4	9	1	8	2		6		4							
OHAMA	20	15			1			1	3	18	2	20			3	16	1						2	
PHILADELPHIA	63	21	4	23	2	1		7	5	51	12	63			33	30					1		8	
PHOENIX	4	1	1	1				1	1	2	2	4			3		1							
PITTSBURGH	18	1	1	7	2			4	3	13	5	18			15	3					1			
PORTLAND	37	3	14	4				12	4	31	6	37			32	3	2					1	1	
RICHMOND																								
SACRAMENTO	8	1						4	3	8		8			7	1							2	
SAINT LOUIS	28	6		8	6			6	2	19	9	28			20	8								
SALT LAKE CITY	2			1				1		2		2			2									
SAN ANTONIO	9	2		2	1			3	1	6	3	9			7	2							4	
SAN DIEGO	33	8			10			8	7	26	7	33			24	8								
SAN FRANCISCO	240	55	65	37	21			56	6	165	75	235	2	3	164	72	4				1	7	10	
SAN JUAN	161					1	154		6	137	24	156	5		149	12					1	4	1	
SAVANNAH	1	1								1		1			1									
SEATTLE	30	4	4	3	4			14	1	25	5	30			25	4	1					3	1	
SPRINGFIELD	24	16		2				4	2	22	2	23		1	8	16							2	
TAMPA	5							4	1	5		5			5								2	
WASHINGTON	37	6		6	7	1		14	3	30	7	35	1	1	22	14	1					2	2	
TOTAL	2,056	477	154	336	202	17	167	543	160	1,613	443	2,021	21	14	1,411	610	35			9	5	18	52	146

*ITEMS DO NOT ADD TO COLUMN 2, BUT ARE INCLUDED IN SECTIONS 3, 4, 5, AND 6.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 3-18-81 BY SP2TAP-JAK

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Decker

DATE: 1/21/75

FROM : C. D. Neudorfer

SUBJECT: ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of January 15, 1975, there are 1,537 in the ADEX, and of this total 643 are Communists.

A detailed table, copies enclosed, shows as of January 15, 1975, the distribution of the subjects by field office, nationalistic tendency, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

3-18-81

SP2 TAP-JAN

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KEY TO ABBREVIATIONS USED IN ADMINISTRATIVE INDEX

BEX	Black Extremist
CMC	Communist (pro - Chinese)
CMS	Communist (pro - Soviet)
CMT	Communist (Trotskyist)
FRN	Foreign Affiliation
MSC	Miscellaneous
PRN	Puerto Rican Nationalist
REV	Revolutionary

ALL INFO
HEREIN IS
DATE 3-18-81 SP2 TAP JAN

ALL INFO
HEREIN IS

DATE 3-18-81

SP2TAP-JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Decker

DATE: 2/21/75

FROM : C. D. Neudorfer

SUBJECT: ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of February 15, 1975, there are 1,507 in the ADEX, and of this total 638 are Communists.

A detailed table, copies enclosed, shows as of February 15, 1975, the distribution of the subjects by field office, nationalistic tendency, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

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KEY TO ABBREVIATIONS USED IN ADMINISTRATIVE INDEX

BEX	Black Extremist
CMC	Communist (pro - Chinese)
CMS	Communist (pro - Soviet)
CMT	Communist (Trotskyist)
FRN	Foreign Affiliation
MSC	Miscellaneous
PRN	Puerto Rican Nationalist
REV	Revolutionary

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DATE 3-18-81 BY SP2TAP-JAR

ADMINISTRATIVE INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON DATA PROCESSING SECTION RECORDS AS OF FEBRUARY 15, 1975

(1) FIELD OFFICE	(2) TOTAL	(3) TYPE OF ACTIVITY								(4)		(5) CITIZENSHIP STATUS			(6) RACE			(7)* SPECIAL SECTION			(8)* MISCELLANEOUS		
		BEX	CMC	CMS	CMT	FRN	PRN	REV	MSC	MALE	FEMALE	US	AL	UN	WHITE	BLACK	OTHER	ESP	FGE	GOV	MI	OC	PR
ALBANY	4	1						3	2	4		4			3	1							1
ALBUQUERQUE	5			1				1	1	5		4			4								1
ALEXANDRIA	6							5	1	6		6			6							4	1
ANCHORAGE	2							1		2		2			2								
ATLANTA	15	8	3		3			1		12	3	15			6	9						1	1
BALTIMORE	56		9	12	11			23	1	44	12	56			51	5				1			
BIRMINGHAM	6		4	2				4		4	2	6			5	1							
BOSTON	61	7	3	10	5	1		35		37	24	61			50	10	1	1				1	1
BUFFALO	24	2	3	10	5			4	1	18	6	24			22	2		2					1
BUTTE	4							3		4		4			3		1					1	
CHAPLOTTE	11		6					1	4	11		11			3	6	2						2
CHICAGO	95	20	20	25	6			24	4	70	29	96			67	32							7
CINCINNATI	14	5	1	1				7		11	3	14			8	6							1
CLEVELAND	41	4	4	7	7			19		30	11	41			34	7						3	
COLUMBIA																							
DALLAS	2		1					1	2	2		2			1	1							2
DENVER	12							7	2	11	1	12			12								
Detroit	69	29	10	11	2			15	2	53	16	69			30	39						6	11
PASO	1							1		1		1			1								
HONOLULU	1							1		1		1				1							
Houston	12		4	1	3			3	1	11	1	12			6	6							2
Indianapolis	17		3		7	1		5	1	15	2	17			11	6						1	3
Jackson	12		10							12		12			2	10							5
Jacksonville	4		3					1		4		4			1	3							2
KANSAS CITY	11		2					5	2	10	1	11			7	3	1					1	2
KNOXVILLE																							
LAS VEGAS	1							1				1			1								
LITTLE ROCK																							
LOS ANGELES	91	17	10	8	31			15	10	69	22	89	1	1	68	22	1						7
LOUISVILLE	6	3		2				1		5	1	6			2	4							
Memphis	3			2				1		3		3			1	2							
MIAMI	2			1				1		2		2			1	1							
MILWAUKEE	25		5	8	3			6	3	19	6	25			21	3	1				1	2	2
MINNEAPOLIS	26			8	6			6	6	22	4	24	2		18		8						
MOBILE	3							3	3	3		3			3								
Newark	27	12	3	7	1			2	2	22	5	27			14	13					1	1	4
NEW HAVEN	15	2	2	4		1	1	3	2	12	3	15			12	3						2	1
NEW ORLEANS	1	1								1		1			1								
NEW YORK	280	22	6	105	44	6	19	66	12	199	81	266	10	4	222	55	3	4				1	8
NORFOLK	3	1						2		3		3			2	1						1	
OKLAHOMA CITY	9					2		3	4	8	1	7	2		5	4							1
OMAHA	8	5						1	2	8		8			2	5	1						2
PHILADELPHIA	36	3	2	23	2			3	3	27	9	36			22	14							1
PHOENIX	4			1				1	2	3	1	4			2		2						1
PITTSBURGH	20	1	1	10	1			5	2	14	6	20			15	5							
Portland	20	1	5	5				5	4	16	4	20			18	1	1						
RICHMOND																							
SACRAMENTO	4			1				2	1	3	1	4			4								2
SAINT LOUIS	15	2		6	4			1	2	12	3	13	1	1	10	5						1	
SALT LAKE CITY	1			1						1		1			1								
SAN ANTONIO	7	1		2				3	1	4	3	7			6	1							
SAN DIEGO	23	2			7			8	6	18	5	23			20	2	1						3
SAN FRANCISCO	199	48	52	32	16			47	4	138	61	192	2	5	136	60	3	1				6	8
SAN JUAN	138								6	121	17	134	4		129	9						1	1
SAVANNAH	1	1						1		1		1			1								
Seattle	17	1	2	3	2			9		12	5	17			16	1						3	
SPRINGFIELD	8	7						1		8		8			1	7							1
TAMPA	2							2		2		2			2								
WASHINGTON	23	3	4	6				9	1	21	2	23			15	8							2
TOTAL	1,507	238	149	321	168	10	152	370	99	1,155	352	1,471	22	14	1,104	371	32	8	3		16	48	87

*ITEMS DO NOT ADD TO COLUMN 2, BUT ARE INCLUDED IN SECTIONS 3, 4, 5, AND 6.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 3-18-81 BY SP2TAP-JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Decker

DATE: 3/20/75

FROM : C. D. Neudorfer

SUBJECT: ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of March 15, 1975, there are 1,476 in the ADEX, and of this total 636 are Communists.

A detailed table, copies enclosed, shows as of March 15, 1975, the distribution of the subjects by field office, nationalistic tendency, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

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3-18-81

SP2 TAP-JAL

KEY TO ABBREVIATIONS USED IN ADMINISTRATIVE INDEX

BEX	Black Extremist
CMC	Communist (pro - Chinese)
CMS	Communist (pro - Soviet)
CMT	Communist (Trotskyist)
FRN	Foreign Affiliation
MSC	Miscellaneous
PRN	Puerto Rican Nationalist
REV	Revolutionary

3-18-81

SP27AP-JAN

ADMINISTRATIVE INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON DATA PROCESSING SECTION RECORDS AS OF MARCH 15, 1975

(1)	(2)	(3) TYPE OF ACTIVITY								(4)		(5) CITIZENSHIP STATUS			(6) RACE			(7)* SPECIAL SECTION			(8)* MISCELLANEOUS		
		BEX	CMC	CMS	CMT	FRN	PRN	REV	MSC	MALE	FEMALE	US	AL	UN	WHITE	BLACK	OTHER	ESP	FGE	GOV	HI	OC	PR
FIELD OFFICE	TOTAL																						
ALBANY	4	1						3		4				4	1							1	
ALBUQUERQUE	5		1	1				1	2	5				4		1					4	1	
ALEXANDRIA	7							5	2	7			1	7									
ANCHORAGE	1		1							1				1									
ATLANTA	14	7	3		3			1		11	3			14		8					1	1	
BALTIMORE	58		10	12	11			24	1	44	14			58	5				1				
BIRMINGHAM	7		4	3						5	2			7	1								
BOSTON	62	7	3	10	5	1		36		38	24			62	10	1				1		1	
BUFFALO	23	1	3	10	5			4	1	17	6			22	1					2		1	
BUTTE	4							3		4				4		1					1		
CHARLOTTE	11		6					1	4	11				11	6	2						2	
CHICAGO	96	19	20	25	5			23	4	68	28		3	93	31							6	
CINCINNATI	13	5	1	1				6		10	3			12	6							1	
CLEVELAND	37	2	4	7	7			17		26	11			37	5						3		
COLUMBIA	1	1								1				1									
DALLAS	2							1		2				2	1							2	
DENVER	11		1		2			6	2	10	1			11									
DETROIT	69	29	10	11	2			15	2	53	16			69	29						5	11	
DUNEL	1							1		1				1									
HAWAII	1							1		1				1		1							
HOUSTON	13		4	1	3			4	1	12	1			13	6							2	
INDIANAPOLIS	17		3		7	1		5	1	15	2			17	6							3	
JACKSON	12		10						2	12				12	10						1	5	
JACKSONVILLE	4		3					1		4				4	3							2	
KANSAS CITY	11		2		2			5	2	10	1			11	3	1					1	2	
KNOXVILLE																							
LAS VEGAS																							
LITTLE ROCK	1													1									
LOS ANGELES	87		14	11	8	31		13	10	65	22		1	85	18	1						5	
LOUISVILLE	3		1		1			1		2	1			3	2								
MEMPHIS	3							1		3				3	2								
MIAMI	2							1		2				2	1								
MILWAUKEE	26		5	8	3			6	4	20	6			26	3	1					1	2	
MINNEAPOLIS	27			9	6			6	6	23	4		2	25	8							2	
MOBILE	4		1						3	4				4	1								
NEWARK	25		10	3	7	1		2	2	20	5			25	11						1	4	
NEW HAVEN	12		2	2			1	2		10	2			12	1				1		2	1	
NEW ORLEANS	1		1							1				1									
NEW YORK	278		22	6	105	42	6	18	67	198	80		10	264	55	3			4		1	8	
NEWARK	3		1					2		3				3	1								
OKLAHOMA CITY	9					2		3	4	8	1		2	7	4	4						1	
OMAHA	7		4					1	2	7				7	1							2	
PHILADELPHIA	35		3	2	22	2		4	2	25	10			35	13							1	
PHOENIX	3				1			1		2	1			3		1							
PITTSBURGH	20		1	1	10	1		5	2	14	6			20	5								
PORTLAND	21		1	5	5			6	4	17	4			21	1	1							
RICHMOND																							
SACRAMENTO	4				1			2	1	3	1			4								2	
SAINT LOUIS	13		2		6	4		1		10	3		1	12	5							1	
SALT LAKE CITY	1				1					1				1									
SAN ANTONIO	6		1		2			2	1	4	2			6	1								
SAN DIEGO	24		2		9			7	6	19	5			24	2	2						3	
SAN FRANCISCO	198		48	51	32	16		47	4	139	59		5	191	60	3			1		6	8	
SAN JUAN	135						129		6	118	17		4	131	9						1	15	
SAVANNAH	1		1							1				1	1						2		
SEATTLE	14			2	3	2		7		10	4			14							3		
SPRINGFIELD	3		2					1		3				3	2							1	
TAMPA	3		1					2		3				3	1								
WASHINGTON	23		3		4	6		9	1	21	2			23	8							2	
TOTAL	1,476	222	150	319	167	10	146	363	97	1,128	346			1,440	22	14			8		3	15 47 88	

*ITEMS DO NOT ADD TO COLUMN 2, BUT ARE INCLUDED IN SECTIONS 3, 4, 5, AND 6.

ALL INFORMATION CONTAINED
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3-18-81

SP2 TAP JAR

UNITED STATES GOVERNMENT

Memorandum

TO : Mr. Decker

DATE: 4/18/75

FROM : C. D. Neudorfer

SUBJECT: ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of April 15, 1975, there are 1,431 in the ADEX, and of this total 628 are Communists.

A detailed table, copies enclosed, shows as of April 15, 1975, the distribution of the subjects by field office, nationalistic tendency, dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

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3-18-81

SR 2 TAP-JAN

KEY TO ABBREVIATIONS USED IN ADMINISTRATIVE INDEX

BEX	Black Extremist
CMC	Communist (pro - Chinese)
CMS	Communist (pro - Soviet)
CMT	Communist (Trotskyist)
FRN	Foreign Affiliation
MSC	Miscellaneous
PRN	Puerto Rican Nationalist
REV	Revolutionary

3-18-81

SP27AP-JAR

ADMINISTRATIVE INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON DATA PROCESSING SECTION RECORDS AS OF APRIL 15, 1975

(1) FIELD OFFICE	(2) TOTAL	(3) TYPE OF ACTIVITY								(4)		(5) CITIZENSHIP STATUS			(6) RACE			(7)* SPECIAL SECTION			(8)* MISCELLANEOUS		
		BEX	CNC	CMS	CMT	FRN	PRN	REV	HSC	MALE	FEMALE	US	AL	UN	WHITE	BLACK	OTHER	ESP	FGE	GOV	MI	OC	PR
ALBANY	4	1						3		4			4			3	1						1
ALBUQUERQUE	3		1	1						3			3										
ALEXANDRIA	8							6	2	8			7		1	8					4	1	
ANCHORAGE	1		1							1			1			1							
ATLANTA	14	7	3		3			1		11	3		14			6	8				1	1	
BALTIMORE	54		11	12	10			20	1	42	12		54			49	5		1				
BIRMINGHAM	7		4	3						5	2		7			6	1						
BOSTON	58	7	1	10	5	1		34		35	23		58			47	10	1		1	1	1	
BUFFALO	24	1	4	10	5			4		18	6		24			23	1		2			1	
BUTTE	4							3	1	4			4			3		1			1		
CHARLOTTE	11	6						1	4	11			11			3	6	2				2	
CHICAGO	91	15	20	24	6			22	4	66	25		89			65	26					5	
CINCINNATI	11	4	1					6		9	2		11			7	4					1	
CLEVELAND	38	1	4	8	7			18		26	12		38			33	5				3		
COLUMBIA	1	1								1			1			1							
DALLAS	11							1		1			1			1						1	
DAVER	11		1		2			6	2	10	1		11			11							
DETROIT	68	28	10	11	2			15	2	52	16		68			30	38				5	11	
EL PASO																							
HONOLULU	1							1		1			1					1					
HOUSTON	12	4	1		2			4	1	11	1		12			6	6					2	
INDIANAPOLIS	16	3		7	1			4		14	2		16			10	6					3	
JACKSON	10	8								10			10			2	8				1	5	
JACKSONVILLE	2	2								2			2			2	2					2	
KANSAS CITY	11	2		2				5	2	10	1		11			7	3	1			1	2	
KNOXVILLE																							
LAS VEGAS																							
LITTLE ROCK																							
LOS ANGELES	85	13	11	8	31			12	10	63	22		84	1		67	17	1				5	
LOUISVILLE	2	1		1						1	1		2			2							
MEMPHIS	3			2				1		3			3			1	2						
MIAMI	2			1				1		2			2			1	1						
MILWAUKEE	26		5	8	3			6	4	20	6		26			22	3	1			1	2	
MINNEAPOLIS	27			9	6			6	6	23	4		25	2		19	8					2	
MOBILE	4	1							3	4			4			3	1						
NEWARK	25	10	3	7	1			2	2	20	5		25			14	11					4	
NEW HAVEN	12	2	2	2		1	1	2	2	10	2		12			11	1			1	2	1	
NEW ORLEANS	1	1								1			1			1	1						
NEW YORK	272	22	7	104	40	5	18	66	10	192	80		257	10	5	215	54	3	4		1	8	
NEWARK	3	1						2		3			3			2	1						
OKLAHOMA CITY	5					2		3	4	8	1		7	2		5		4				1	
OMAHA	7	4						1	2	7			7			2	4	1				2	
PHILADELPHIA	35	3	2	21	2			5	2	24	11		35			23	12					1	
PHOENIX	3			1				1	1	2	1		3			2		1					
PITTSBURGH	21	1	1	10	2			5	2	15	6		21			16	5						
PORTLAND	20	1	4	5				6	4	16	4		20			18	1	1					
RICHMOND	4									3	1		4			4						2	
SACRAMENTO	12			1				2	1	9	3		11	1		7	5					1	
SAINT LOUIS	12	2		6	4					1			1			1							
SALT LAKE CITY	1			1																			
SAN ANTONIO	6	1		2				2	1	3	3		6			5	1						
SAN DIEGO	21	1			10			6	4	16	5		20		1	18	1	2				1	
SAN FRANCISCO	197	47	50	32	13			51	4	136	61		191	2	4	134	60	3	1		7	13	
SAN JUAN	131						125		6	114	17		127	4		122	9			1	2		
SAVANNAH	1	1								1			1				1						
SEATTLE	12							5		8	4		12			12				3			
SPRINGFIELD	3	2	2	3	2			1		3			3			1	2					1	
TAMPA	3	1						2		3			3			2	1					1	
WASHINGTON	22	3		5	5			8	1	19	3		22			13	9				1		
TOTAL	1,431	208	149	317	162	9	144	351	91	1,085	346		1,396	22	13	1,064	336	31	8	3	15	46	87

* ITEMS DO NOT ADD TO COLUMN 2, BUT ARE INCLUDED IN SECTIONS 3, 4, 5, AND 6.

Mr. Decker

5/20/75

C. D. Neudorfer

ADMINISTRATIVE INDEX (ADEX) CARD STATISTICS

As of May 15, 1975, there are 1,386 in the ADEX,
and of this total 619 are Communists.

A detailed table, copies enclosed, shows as of May 15, 1975,
the distribution of the subjects by field office; nationalistic tendency,
dangerousness, sex, race, citizenship, and "special lists." A key to
abbreviations is enclosed.

Enclosures

3-18-81

SP2 TAP JAZ

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KEY TO ABBREVIATIONS USED IN ADMINISTRATIVE INDEX

BEX	Black Extremist
CMC	Communist (pro - Chinese)
CMS	Communist (pro - Soviet)
CMT	Communist (Trotskyist)
FRN	Foreign Affiliation
MSC	Miscellaneous
PRN	Puerto Rican Nationalist
REV	Revolutionary

ALL INFORMATION CONTAINED
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ADMINISTRATIVE INDEX CARD STATISTICS - BY FIELD OFFICE
 BASED ON DATA PROCESSING SECTION RECORDS AS OF MAY 15, 1975

(1) FIELD OFFICE	(2) TOTAL	(3) TYPE OF ACTIVITY								(4)		(5) CITIZENSHIP STATUS			(6) RACE			(7)* SPECIAL SECTION			(8)* MISCELLANEOUS			
		BEX	CHC	CHS	CHT	FRN	PRN	REV	MSC	MALE	FEMALE	US	AL	UN	WHITE	BLACK	OTHER	ESP	FGE	GOV	MI	DC	PR	
ALBANY	3	1						2		3		3			2	1							1	
ALBUQUERQUE	3		1	1				1		3		3			3									
ALEXANDRIA	8							6	2	8		8			8							4	1	
ANCHORAGE	1		1							1		1			1									
ATLANTA	12	6	3						3	10	2	12			5	7						1		
BALTIMORE	56	1	12	12	10			20	1	44	12	56			50	6				1				
BIRMINGHAM	7			3						5	2	7			6	1								
BOSTON	53	6	1	10	4	1		31		31	22	53			43	9	1			1		1	1	
BUFFALO	24	1	4	10	5			4		18	6	24			23	1			2				1	
BUTTE	4							3	1	4		4			3		1					1	1	
CHARLOTTE	10	6						1	3	10		10			2	6	2						2	
CHICAGO	93	14	22	25	6			22	4	66	27	91		2	67	26						5	1	
CINCINNATI	11	4						6		9	2	11			7	4								
CLEVELAND	35		3	8	6			18		26	9	35			31	4						3		
COLUMBIA	1	1								1		1			1	1								
DALLAS	1							1		1		1			1								1	
DENVER	9				1			6	2	9		9			9									
DETROIT	64	26	10	11	2			14	1	48	16	64			29	35						5	10	
EL PASO																								
HONOLULU	1							1		1		1					1							
HOUSTON	13	4	1		3			4	1	11	2	13			7	6							2	
INDIANAPOLIS	16	3		7	1			4	1	14	2	16			10	6							3	
JACKSON	8	7							1	8		8			1	7					1		4	
JACKSONVILLE	2	2								2		2			2	2							2	
KANSAS CITY	11	2		2				5	2	10	1	11			7	3	1					1	2	
KNOXVILLE																								
LAS VEGAS																								
LITTLE ROCK																								
LOS ANGELES	81	11	14	8	28			12	8	59	22	79	1	1	65	15	1						5	
LOUISVILLE	2	1		1						1	1	2			2									
MEMPHIS	3			2				1		3		3			1	2								
MIAMI	1			1						1		1			1	1								
MILWAUKEE	26		5	8	3			6	4	20	6	26			22	3	1				1	2	2	
MINNEAPOLIS	25			9	4			6	6	22	3	23	2		17		8							
MOBILE	3								3	3		3			3									
NEWARK	25	10	3	7	1			2	2	20	5	25			14	11							4	
NEW HAVEN	12	2	2	2		1	1	2	2	10	2	12			11	1						2	1	
NEW ORLEANS	1	1								1		1			1									
NEW YORK	273	21	7	106	43	5	18	64	9	193	80	257	11	5	217	53	3			4		1	14	6
NORFOLK	3	1						2		3		3			2	1								
OKLAHOMA CITY	8					2		2	4	7	1	6	2		4	4	4						1	
OMAHA	7	4						1	2	7		7			2	4	1						2	
PHILADELPHIA	36	3	2	22	1			5	3	24	12	35		1	25	11							1	
PHOENIX	3			1				1		2	1	3			2		1							
PITTSBURGH	21	1	1	10	2			5	2	15	6	21			16	5								
PORTLAND	19	1	4	5				5	4	15	4	19			17	1	1							
RICHMOND																								
SACRAMENTO	3							2	1	3		3			3								2	
SANT LOUIS	12	2		6	4			9		9	3	11	1		7	5							1	
SALT LAKE CITY	1			1				1		1		1			1									
SAN ANTONIO	6	1		2				2	1	3	3	6			5	1								
SAN DIEGO	20	1	39		10			6	3	15	5	19			17	1							1	
SAN FRANCISCO	184	46		33	12			51	3	126	58	179	2	3	122	59	3			1		7	8	13
SAN JUAN	125								3	109	16	123	2		116	9				1		1	2	
SAVANNAH	1	1								1		1			1									
SEATTLE	12		1	3	3			5		8	4	12			12							3		
SPRINGFIELD	3							1		3		3			1	2							1	
TAMPA	3							2		3		3			2	1							1	
WASHINGTON	21			5	5			8		18	3	21			12	9						1		

TOTAL 1,386 197 141 321 157 9 141 340 80 1,048 338 1,352 21 13 1,031 324 31 8 3 15 46 77

*ITEMS DO NOT ADD TO COLUMN 2, BUT ARE INCLUDED IN SECTIONS 3, 4, 5, AND 6.

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ADEX PRINTOUTS

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CANCELLED

05/15/75

NAME

RACE	SEX	ACTIVITY	DATE of BIRTH	FILE No.	OFFICE
W	M	PSC	10/ 3/26	105-	SANJ
W	M	CMC	9/ 1/51	100-	SANF
W	M	REV	9/ 6/42	100-	NEWY
W	M	PRN	12/11/08	105-	SANJ
W	F	REV	2/13/50	157-	BOST
W	M	REV	2/28/49	100-	SANF
W	F	CMC	5/21/40	100-	SANF
W	M	CMC	6/20/46	100-	SANF
W	M	REV	10/14/46	100-	OKLA
W	M	REV	9/28/43	100-	ALBA
N	M	BEX	8/21/49	157-	SANF
W	F	CMC	2/25/48	100-	SANF
W	F	CMS	12/21/24	100-	SACR
B	M	BEX	12/17/55	157-	JKSN
W	F	CMC	8/ 1/44	100-	SANF
W	M	CMT	8/12/49	100-	PHIL
N	M	BEX	11/ 2/47	157-	LOSA
W	M	REV	9/21/41	100-	NEWY
W	M	MSC	2/ 3/42	157-	JKSN
W	M	MSC	4/ 2/55	157-	CHAR
B	M	CMS	5/19/46	157-	PHIL
W	M	REV	10/16/51	100-	MIAM
W	M	PSC	4/23/52	100-	LOSA
W	M	CMC	12/ 5/49	100-	SANF
W	M	PRN	5/13/07	105-	SANJ
B	M	BEX	11/29/46	157-	CHIC
W	M	MSC	7/ 2/30	157-	LOSA
W	F	REV	9/16/48	100-	BOST
W	M	CMT	10/26/35	105-	NEWA
W	F	PRN	11/ 5/07	100-	SANJ
W	M	REV	10/16/46	100-	SANF
W	M	REV	1/ 6/47	100-	BOST
W	M	CMC	12/ 2/40	100-	SANF
W	M	MSC	5/13/37	105-	SANF
W	M	MSC	4/ 5/53	105-	NEWY
N	M	MSC	9/14/52	157-	DETR
W	M	CMC	2/ 1/48	100-	SANF
N	M	BEX	12/ 9/50	157-	SANF
N	F	BEX	6/ 9/27	100-	CLEV
W	M	CMC	1/29/50	100-	SEAT
W	F	CMT	5/ 7/50	100-	NEWY
W	M	CMC	2/26/43	100-	SANF
W	M	MSC	7/25/50	105-	SANJ
W	M	CMS	8/ 8/10	100-	SANF
W	M	CMT	4/16/41	105-	NEWY
W	M	CMT	4/ 6/39	100-	LOSA

CANCELLED
DURING PRECEDING
MONTH

ALL INFORMATION
HEREIN
DATE 3-18-81 SP2 TP P-JAN

ALPHABETICAL
LISTING BY
FIELD OFFICE

WM	REV	8/ 4/51	100-	BALT
WM	CMS	8/ 4/40	100-	BALT
WM	CMS	10/ 5/71	100-	BALT
WM	CMT	7/ 7/40	100-	BALT
WM	CMC	12/ 7/50	100-	BALT
WM	REV	11/17/59	100-	BALT
WM	REV	10/ 5/23	100-	BALT
WM	REV	12/ 9/50	100-	BALT
WM	CMT	9/16/53	100-	BALT
WM	CMT	6/ 5/41	100-	BALT
WM	CMS	11/17/52	100-	BALT
WM	CMC	9/16/53	100-	BALT
WM	REV	2/15/77	100-	BALT
WM	REV	4/11/73	100-	BALT
WM	REV	6/ 6/49	100-	BALT
WM	CMC	7/ 4/49	100-	BALT
WM	CMT	10/ 5/40	100-	BALT
WM	REV	5/ 2/71	100-	BALT
WM	CMS	9/ 7/50	100-	BALT
WM	CMS	8/28/50	100-	BALT
WM	CMT	3/ 8/40	100-	BALT
WM	CMT	8/29/40	100-	BALT
WM	CMS	7/26/42	100-	BALT
WM	REV	9/ 4/45	100-	BALT
WM	REV	3/ 8/51	100-	BALT
WM	CMT	4/17/49	100-	BALT
WM	REV	6/ 8/47	100-	BALT
WM	REV	2/21/53	100-	BALT
WM	REV	4/23/42	100-	BALT
WM	CMC	4/27/43	100-	BALT
WM	CMC	8/ 5/46	100-	BALT
WM	CMC	4/24/47	100-	BALT
WM	REV	9/ 2/40	100-	BALT
WM	REV	9/13/50	100-	BALT
WM	CMT	9/ 4/45	100-	BALT
WM	CMT	4/ 8/51	100-	BALT
WM	CMC	6/ 9/38	100-	BALT
WM	CMC	5/21/45	100-	BALT
WM	REV	5/21/50	100-	BALT
WM	CMT	12/ 7/50	100-	BALT
WM	REV	1/12/47	100-	BALT
WM	CMS	10/ 7/12	100-	BALT
WM	CMT	10/ 7/40	100-	BALT
WM	REV	8/11/50	100-	BALT
WM	CMT	4/30/17	100-	BALT
WM	REV	5/ 1/49	100-	BALT
WM	REV	5/15/50	100-	BALT
WM	CMT	8/ 5/40	100-	BALT

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ALPHABETICAL LISTING

5/15/75

BM	PEX	3/ 7/52	157-	FLOR
WM	CPT	4/ 7/50	100-	ET
WM	CPT	5/ 7/49	100-	FLOR
WM	PEX	11/13/50	105-	SANJ
WM	PEX	11/11/40	100-	SANJ
WM	REV	10/ 9/43	100-	CHIC
EF	PEX	5/25/45	100-	NEWY
WM	CMS	5/ 9/47	100-	PHIL
WM	PEX	3/25/42	105-	SANJ
WM	PEX	11/ 1/40	105-	SANJ
WM	PEX	12/15/29	105-	SANJ
WM	CYC	5/20/40	100-	WASH
WM	REV	11/29/35	100-	NEWY
WM	PEX	12/11/39	157-	NEWY
WM	CMS	3/17/23	100-	NEWY
WM	REV	12/ 4/35	105-	CLEV
WM	CPT	1/15/41	100-	SANJ
WM	CMS	5/ 4/41	100-	SANJ
WF	CYC	5/18/15	100-	SANJ
BF	CMS	6/20/40	100-	SANJ
WM	PEX	3/ 4/45	105-	FLOR
WF	CMS	5/ 7/43	100-	SANJ
WM	CMS	4/24/07	100-	DETR
WM	CPT	10/17/44	100-	SANJ
WM	CMS	8/26/41	105-	INDI
WM	PEX	2/16/54	157-	NEWY
WM	REV	8/29/42	100-	PORT
WM	CMS	9/30/02	100-	MINN
WM	MSC	7/ 3/40	157-	PHOE
WM	PEX	11/ 5/47	157-	DETR
WM	PEX	5/ 2/53	157-	NEWY
WM	PEX	6/ 4/50	105-	NEWY
WF	REV	1/ 1/44	100-	BOST
WF	CMS	4/11/47	100-	CHIC
WF	CPT	5/17/45	100-	SANJ
WM	CMS	7/31/15	100-	NEWY
WM	PEX	7/21/29	105-	NEWY
WM	PEX	9/12/40	105-	SANJ
WM	CMS	7/22/30	134-	SALT
WM	REV	12/ 4/40	100-	LOSA
WM	MSC	11/20/41	105-	PORT
WM	REV	8/29/31	100-	KILM
WM	PEX	3/17/40	105-	SANJ
WM	CMS	2/ 5/35	105-	NEWY
WM	REV	12/11/47	100-	DETR
WM	REV	5/ 4/51	105-	SALT

ALPHABETICAL
LIST

8-18-81 SP2TAP-3076

KEY FACILITY

04/15/75

W M	CMS	8/ 4/46	100-	BALT
W M	CMS	9/ 7/45	100-	BALT
W M	CMC	4/24/47	100-	BALT
W M	REV	8/11/50	100-	BALT
W F	CMC	8/ 5/48	100-	BALT
W M	REV	1/16/53	100-	BALT

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PRN

05/15/75

W M	PRN	11/13/50	105-	SANJ
W M	PRN	11/11/48	100-	SANJ
W M	PRN	3/25/42	105-	SANJ
W M	PRN	11/ 1/46	105-	SANJ
W M	PRN	12/15/25	105-	SANJ
W M	PRN	6/ 4/50	105-	NEWY
W M	PRN	7/21/39	105-	NEWY
W M	PRN	4/12/46	105-	SANJ
W M	PRN	3/17/40	105-	SANJ
W F	PRN	6/ 7/28	105-	SANJ
W M	PRN	10/16/48	105-	SANJ
W M	PRN	10/28/34	105-	SANJ
W M	PRN	6/17/52	105-	NEWY
W M	PRN	4/12/51	105-	NEWY
W M	PRN	2/ 5/14	105-	SANJ
W M	PRN	6/19/33	105-	SANJ
W M	PRN	5/21/48	105-	SANJ
W M	PRN	3/15/39	100-	SANJ
W M	PRN	8/13/47	105-	SANJ
W M	PRN	3/ 3/08	100-	SANJ
W M	PRN	5/ 8/43	105-	NEWY
W M	PRN	12/11/49	105-	SANJ
W M	PRN	2/20/50	105-	SANJ
W M	PRN	11/25/53	105-	SANJ
W F	PRN	7/30/45	105-	NEWY
B M	PRN	3/ 7/53	105-	SANJ
W M	PRN	5/10/48	105-	NEWY
W M	PRN	1/27/50	105-	SANJ
W M	PRN	10/22/44	105-	SANJ
B M	PRN	9/ 2/44	105-	SANJ
W M	PRN	4/29/49	100-	SANJ
W M	PRN	4/27/32	105-	SANJ
B M	PRN	10/ 8/44	105-	NEWY
W M	PRN	9/20/48	105-	SANJ
W M	PRN	8/10/28	105-	NEWY
W M	PRN	8/28/44	105-	SANJ
W M	PRN	12/ 8/52	100-	SANJ
W F	PRN	10/ 6/17	105-	SANJ
W M	PRN	11/21/46	105-	SANJ
W F	PRN	4/ 8/44	105-	NEWY
W M	PRN	3/20/49	105-	SANJ
W M	PRN	10/ 3/33	105-	SANJ
W F	PRN	5/13/50	105-	SANJ
W M	PRN	10/23/49	105-	SANJ
W M	PRN	4/16/40	105-	SANJ
W M	PRN	9/13/51	105-	SANJ
W M	PRN	1/16/47	105-	SANJ

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ALIEN BY COUNTRY

05/15/75

W M AL CMT 1/11/46 100-

STLD

ST

1

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MISSING

05/15/75

W M	REV	8/29/51	100-	MILW
W M	REV	9/ 8/45	100-	SANF
W F	REV	3/ 6/44	100-	SEAT
W M	REV	4/27/42	100-	SEAT
B M	BEX	8/23/44	157-	SANF
W F	REV	2/11/47	157-	SANF
W M	REV	1/22/45	157-	SANF
W F	REV	2/20/54	157-	SANF
W M	REV	4/17/53	100-	NORF
W M	REV	5/17/50	105-	SEAT
W M	REV	9/24/49	100-	SANF
B M	BEX	5/21/44	157-	JKSN
W M	PRN	4/26/33	65-	SANJ
W F	REV	10/ 9/46	100-	NEWY
W M	REV	11/14/52	100-	SANF

15

3-18-81

SP2 TAP-JAN

CUT OF COUNTRY

05/15/75

W F	REV	1/ 1/44	100-	BOST
W M	CMS	1/ 1/16	65-	NEWY
W M	MSC	6/ 9/55	105-	MINN
B M	BEX	6/ 2/30	157-	SANF
B M	BEX	3/28/44	157-	DETR
B F	BEX	6/ 6/51	157-	DETR
B M	BEX	6/17/44	157-	NEWY
B M	BEX	6/29/41	100-	WASH
W M	CMS	10/30/47	100-	NEWY
W M	MSC	4/23/55	100-	NEWY
B F	BEX	5/13/45	157-	SANF
W F	CMS	10/15/36	100-	NEWY
W M	PRN	11/25/53	105-	SANJ
W F	CMS	2/19/48	100-	SANF
W M	REV	7/15/44	100-	MILW
W M	REV	12/26/48	100-	NEWY
W M	REV	8/ 9/54	100-	ALEX
W M	FRN	9/ 7/25	40-	NEWH
W M	REV	1/10/47	100-	CLEV
B M	BEX	12/15/49	157-	SANF
B M	BEX	7/24/41	157-	SANF
W F	BEX	12/10/28	105-	NEWH
W M	PRN	3/ 1/49	105-	SANJ
B M	BEX	6/21/45	157-	NEWY
W M	REV	12/27/42	100-	CLEV
B F	BEX	8/ 3/42	157-	NEWY
W F	REV	9/ 9/39	100-	MILW
B F	BEX	10/11/46	157-	DETR
B M	BEX	10/30/48	157-	DETR
W M	FRN	3/10/26	65-	NEWY
W M	CMS	5/25/04	100-	NEWY
B M	BEX	7/27/40	157-	KANS
B M	CMS	9/17/05	100-	NEWY
B M	BEX	10/25/35	157-	NEWY
W M	REV	3/ 8/38	100-	SANF
W M	PRN	5/ 2/43	105-	NEWY
B F	BEX	2/11/51	157-	SANF
W M	REV	12/29/47	105-	BUTT
B M	BEX	12/13/44	157-	NEWY
W F	CMS	8/ 6/34	100-	SANF
B M	BEX	10/10/44	105-	ATLA
W M	REV	1/16/53	100-	ALEX
W M	REV	11/ 5/23	100-	ALEX
W M	REV	9/ 4/54	100-	ALEX
B M	BEX	3/29/43	157-	DETR
W F	REV	4/19/53	100-	CLEV

3-18-81

SP2 TAP. JAN

SPECIALS

ESP

17

05/15/75

W M	CMS	1/ 1/16	65-	NEWY
W F	CMS	3/25/22	100-	BUFF
W M	CMS	9/30/11	100-	BUFF
W M	FRN	9/11/14	65-	NEWY
W M	CMS	5/ 2/18	65-	NEWY
W M	FRN	3/10/26	65-	NEWY
G M	FRN	10/30/31	65-	BOST
W M	PRN	4/26/33	65-	SANJ

SPECIALS

GOV

05/15/75

W F	CMC	2/11/50
W M	MSC	8/ 8/39
B M	REV	9/ 6/42

SANF
NEWh
BALT

3-18-81

SP27AP-JAN

UNKNOWN

21

05/15/75

W M	CMT	10/ 9/51	100-	SAND
B M	BEX	12/24/46	157-	SANF
B M	BEX		157-	SANF
W F	PRN	7/30/45	105-	NEWY
W F	MSC	1/12/42	100-	CHIC
W M	REV		100-	SANF
W F	CMC	11/ 6/51	100-	LOSA
B M	CMS	12/20/47	100-	CHIC
W M	MSC	8/ 1/32	105-	NEWY
W M	MSC	11/12/45	157-	PHIL
B M	BEX	1/ 9/30	100-	NEWY
W F	REV	12/13/43	105-	NEWY
W M	CMC	2/15/47	105-	NEWY

13

ALL INT
HEREIN
DATE 3-18-87

SP2 TAP-JAL

ADEX CARDS

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-11-80 BY SP2ALM/RW

Name:
Sex:
Race:
Birth date:
Height:
Weight:
Build:
Hair:
Eyes:
Complexion:
Scars & Marks:

Peculiarities:

Marital Status:
Relatives:

Nationality:
Birth place:
FPC:

FBI or PD No.:

SSN:
3-435 (REV. 10-30-59)

BACK SIDE OF CARD

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-11-80 BY SP2AM/RW

FRONT SIDE OF CARD

NM 9/22/22 US BEX
GEORGIA

CHIC

CHICAGO, ILLINOIS
CHICAGO, ILLINCIS

BLACK EXTRE MIST

12/23/71
4/10

10/4/7

WF 4/ 5/50 US CMC
CLEVELAND, OHIO

DETR

UNEMPLOYED

DETROIT, MICHIGAN

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6-11-00 BY SP2ACU/PA

COMMUNIST (PRO-CHINESE)

9/22/74
5/10

WF 8/2/48 US CMS BUFFALO, NEW YORK

BUFF

UNKNOWN

BUFFALO, NEW YORK

COMMUNIST (PRO-SOVIET)

4/13/

4/18/

WF 8/31/21 US CMT ELGIN, MINNESOTA

MINN

HOUSEWIFE

BLOOMINGTON, MINNESOTA

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 10-11-00 BY SP8ACM/RL

COMMUNIST (TROTSKYIST)

4/18/

1/03/74

US FRN
WM 4/22/49 NEW YORK, NEW YORK

NEWY

~~SELF-EMPLOYED,~~
NEW YORK, NEW YORK

~~NEW YORK, NEW YORK~~

FOREIGN AFFILIATION

11/20
4/15,

~~REGISTRATION~~
US PRN
WM 12/15/25 AGUADA, PUERTO RICO

SANJ

~~OWNER,~~
AGUADA, PUERTO RICO

~~AGUADA, PUERTO RICO~~

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-11-00 BY SP2ALM/RS

PUERTO RICAN NATIONALIST

2/16/68
4/1/68

WM 12/11/47 US REV NEW YORK, NEW YORK

TAMP

UNKNOWN

UNKNOWN

REVOLUTIONARY

6/18

WM 11/26/41 US MSC INDEPENDENCE, KANSAS

PORT

UNEMPLOYED

PORTLAND, OREGON

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 0-11-00 BY SP2 ALM/RW

MISCELLANEOUS

4/10/01

7/10/

WM 11/14/52 US REV DETROIT, MICHIGAN

SANF

KNOWN

KNOWN

MISSING

6/10/

6/11/

BM 10/25/35 US BEX ORANGE, NEW JERSEY

NEWY

NAIROBI, KENYA

NAIROBI, KENYA

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-7-00 BY SP2Amp/rw

OUT OF COUNTRY

EMPLOYED

MISSISSIPPI STATE PENITENTIARY
ARCHMAN, MISSISSIPPI

IMPRISONED

11/24/21
4/15/41

4/15/

US FRN ESP NEWY
NM 9/11/14 BROCKLYN, NEW YORK

~~LONG BEACH, NEW YORK, ALSO~~

~~NEW YORK, NEW YORK~~

LONG BEACH, NEW YORK

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-11-00 BY SP2AUM/PA

ESPIONAGE SUBJECT

11/24/21
4/15/41

US MSC GOV NEWH
NM 8/ 8/39 DANBURY, CONNECTICUT

BRIDGEPORT, CONNECTICUT

STRATFORD, CONNECTICUT

GOVERNMENT EMPLOYEE

1/2/62
4/15/

ER

34

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 10-11-00 BY SP2 ACM/RW

732190

ALIEN

793300

KEY FACILITY

Name:
Sex:
Race:
Birth date:
Height:
Weight:
Build:
Hair:
Eyes:
Complexion:
Scars & Marks:

Peculiarities:

Marital Status:
Relatives:

Nationality:
Birthplace:
FPC:

FBI or PD No.:

SSN:

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 0-11-00 BY [signature]

BACK SIDE OF CARD

SECURITY INDEX; ADEX
Volume II
1952 - Present

MDR-16
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Reviewed by Gitenstein 8-75